1985 Annual Statistical Report of the Furlough Program

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ABSTRACT

The furlough program has been in operation in the Massachusetts Department of Correction since November 6, 1972. A total of 106,378 furloughs have been granted between the inception of the program and December 31, 1985. During that period, 634 of those furloughs resulted in escapes (a resident failing to return to his/her correctional facility within two hours of the appointed time of return), thus yielding an overall furlough escape rate of 0.6 percent or 6 escapes per 1,000 furloughs granted. The present report contains a statistical description of the number, distribution and outcomes of furloughs for the year 1985 as well as a trend analysis of furloughs since the inception of the program in 1972.

From January 1, 1985 to December 31, 1985, a total of 9,492 furloughs were granted. The number of individuals receiving furloughs in 1985 was 1,621. For every 1,000 furloughs granted in 1985 two ended in escape. Eighteen individuals -- about one percent of the inmates furloughed -- were declared on furlough escape during that period.

From the inception of the furlough program through 1982 there was a gradual decline in the number of furloughs granted, the number of offenders furloughed, and the percentage of the released population participating in the furlough program prior to release. The escape rate showed a parallel decline during this period. However, starting in 1983 and extending into 1985, the number of furloughs granted and the number of individuals furloughed increased while the trends in the percentage of the released population furloughed and the escape rate continued to decline. The decline in the proportion participating in the furlough program prior to release was attributed to the increasing number of women and other offenders with short sentences in the released population. The decline in escapes was related to a relatively recent change in the type of furlough granted at secure institutions, i.e., in recent years furloughs from secure institutions were less likely to be unescorted than in the past, thereby reducing the opportunity for escape.

Table of Contents

Introduction

This report presents a statistical description of furloughs granted by the Massachusetts Department of Correction for the year 1985. Contained in this report are trends in the number of furloughs per year and furlough outcomes from the inception of the program in 1972 until the end of the year 1985.

A furlough is considered by the Department of Correction to be an "extension of the limits of the place of confinement for a trustworthy resident" of a state correctional facility. The Department regards the furlough program as a means by which residents may maintain or re-establish direct ties with the communities from which they have come and, therefore, to be consistent with its policy of community reintegration. Furloughs may be granted for medical purposes, for contacting prospective employers, for securing living accommodations preparatory to release, or for attending a relative's funeral; but, most commonly, they are granted for family visits. Residents meeting the general eligibility criteria are allowed by statute 14 furlough days per furlough year; in practice they receive seven days during the first half of the year and seven days during the second half of the year. A resident's furlough year runs for 12 consecutive months from the date of the resident's initial furlough; each successive furlough year commences on the anniversary date of the initial furlough.

There are basically three types of furlough: earned, emergency and escorted. By far the most common type of furlough is the earned furlough. Emergency furloughs are approved for residents when a serious or personal situation arises that requires their immediate presence in the community. Escorted furloughs are emergency furloughs granted to a resident who requires close supervision while in

the community. In 1985, 98 percent of all furloughs were earned. The median number of hours of leave per furlough was 24 hours, but the actual number of hours furloughed ranged from one to 87 hours.

The report is divided into two sections. The first section covers relevant furlough statistics for the year 1985. The second section presents a brief overview of the Massachusetts furlough program and provides comparisons of furlough characteristics over a ten to twelve year period. The tables which follow in the two Appendixes present trends in escape rates by institution between 1973 and 1984, and the number of furloughs, the percent distribution of furloughs, and escape rates by inmate social characteristics, offense variables, criminal history variables and furlough variables for 1985. In these tables and throughout the document the escape rate refers to every 100 furloughs ending in escape. In most instances, less than one furlough in every 100 resulted in an escape producing extremely low escape rates such as 0.1 percent or one escape per 1,000 furloughs.

The data for the tables in this report were derived from the computerized data base developed by the Correction and Parole Management Information System (CAPMIS) and were produced on the Regent's Computer Network.

Statistical Fact Sheet on the Massachusetts Department of Correction Furlough Program - 1985

1985 Statistics

From January 1, 1985 to December 31, 1985, total furloughs granted were 9,492. The number of individuals furloughed in 1985 was 1,621. The median number of furloughs per furloughed offender was five; the actual number of furloughs ranged from one to 89. Eight offenders went out on furlough more than 25 times during 1985, while 321 offenders were furloughed only once. Half of the furloughed population received five or more furloughs, and 50 percent took fewer than five furloughs in 1985.

Escape Rate by Furlough - 1985

Department of Correction policy defines a furlough escape as failure to return to a correctional facility within two hours of the designated time of return.[1] The Massachusetts Department of Correction, as a matter of policy, recognizes two classes of furlough escape: those furloughs which result in voluntary returns within 24 hours of the designated reporting time ("late overs" or technical escapes); and those which constitute involuntary returns or failure to return after 24 hours. Out of the 9,492 furloughs granted in 1985, there were 18 incidents of official furlough escapes (8 late overs and 10 actual escapes) resulting in an escape rate of 0.2 percent -- two furlough escapes per 1,000 furloughs.

Escape Rate by Inmate Furloughed in 1985

Of the 1,621 offenders furloughed in 1985, 18 were declared on escape status. The furlough outcome for individuals resulted in an escape rate of 1.1 indicating

that approximately one offender escaped for every 100 offenders furloughed. Eight of the 18 furloughed individuals declared on escape in 1985 returned voluntarily within 24 hours after their designated time of return ("late overs"). The median number of "successful" furloughs per inmate was four.

Late Returns for 1985

For 1985, there were 152 furloughs which were classified as late returns (returned within two hours of the appointed time of return). The 152 late returns involved 134 individuals. These 134 offenders all returned voluntarily within two hours of their designated time of return. Fifteen offenders were reported to have multiple late returns from furloughs in 1985.

Furloughs by Security Level - 1985

During 1985, 176 furloughs were from maximum or medium security institutions, representing two percent of the furloughs granted in 1985. There were 1,846 furloughs (19 percent) granted from minimum security institutions, 2,824 furloughs from mixed minimum/pre-release institutions (30 percent), and 4,646 furloughs (49 percent) granted from pre-release facilities in 1985. Table I presents information on furloughs by security level for 1985 along with the corresponding escape rates for each furlough institution.[2] Seven of the 18 furlough escapes were associated with furloughs from mixed security institutions and seven were associated with furloughs from pre-release centers.

Table II indicates that in 1985 furloughs from secure institutions were almost exclusively emergency or escorted furloughs; those from MCI-Framingham and Southeastern Correctional Center were exceptions to this pattern. The type of

Table I

Furloughs for the Year 1985 by Furlough Institution and Security Level

Institution/Security	Furloughs	Escape Rate
Maximum and Medium		
Cedar Junction	19	0.0
Concord	13	0.0
Framingham	52	0.0
Norfolk	40	0.0
SECC	39	0.0
NCCI	13	0.0
Total	**176**	**0.0**
Minimum		
Medfield	170	0.0
Bay State	1077	0.2
NCC	599	0.3
Total	**1846**	**0.2**
Minimum/Pre-Release		
Plymouth	390	0.5
Warwick	350	0.6
Shirley	1334	0.2
Lancaster	711	0.0
Longwood	39	0.0
Total	**2824**	**0.2**
Pre-Release		
Boston State	889	0.1
Brooke House	327	0.3
Coolidge I	530	0.0
THP	286	0.3
Norfolk Pre-Release	455	0.0
McGrath House *	200	0.0
Coolidge II	185	0.0
Drug Rehabilitation	1	0.0
South Middlesex	575	0.2
Park Drive	374	0.5
Hillside PRC	684	0.1
Charlotte House	140	0.0
Total	**4646**	**0.2**
GRAND TOTAL	**9492**	**0.2**

* Was 577 House

Table II

Furlough Escape Rate by Type of Furlough
and Security Level of Furlough Institution, 1985

Furlough Institution	Furloughs								
	Unescorted			Escorted			Total		
	N	Esc	Rate	N	Esc	Rate	N	Esc	Rate
Maximum & Medium									
Cedar Junction	0	0	0.0	19	0	0.0	19	0	0.0
Concord	0	0	0.0	13	0	0.0	13	0	0.0
Framingham	47	0	0.0	5	0	0.0	52	0	0.0
Norfolk	0	0	0.0	40	0	0.0	40	0	0.0
SECC	24	0	0.0	15	0	0.0	39	0	0.0
NCCI	0	0	0.0	13	0	0.0	13	0	0.0
Sub-Total	**71**	**0**	**0.0**	**105**	**0**	**0.0**	**176**	**0**	**0.0**
Minimum	**1841**	**4**	**0.2**	**5**	**0**	**0.0**	**1846**	**4**	**0.2**
Minimum/ Pre-Release	**2776**	**7**	**0.2**	**48**	**0**	**0.0**	**2824**	**7**	**0.2**
Pre-Release	**4641**	**7**	**0.2**	**5**	**0**	**0.0**	**4646**	**7**	**0.2**
Total	**9329**	**18**	**0.2**	**163**	**0**	**0.0**	**9492**	**18**	**0.2**

furlough taken explains the current differential in escape rates by security level. In past years (mid to late 1970's) unescorted furloughs were granted more liberally at medium and maximum security institutions.

Proportion of Releases Participating in Furlough Program - 1985

From January 1, 1985, to December 31, 1985, the Department of Correction released an estimated 2,331 residents to the community. Of that total, 654 (28 percent) had received one or more furloughs before release. The remaining 72 percent of the individuals released had not participated in the furlough program during their incarceration. The percent of released inmates furloughed before release to the community remained approximately the same from 1982 to 1985. However, the actual number of offenders receiving furloughs prior to release increased by 62 percent between 1982 and 1985. The furlough participation of the 1985 released population varied according to the security level of the releasing institution as follows: 70 percent of those released from pre-release facilities had been furloughed prior to release; 35 percent of those released from mixed security had been furloughed; 32 percent of those released from minimum security facilities had been furloughed; and 10 percent of those released from medium or maximum security institutions had been furloughed before release.

Inmates Furloughed Per Average Monthly Population - 1985

Out of an average monthly population of 5,220 an average of 550 individuals per month received a furlough in 1985. The average number of inmates furloughed ranged from a low of 448 in January to a high of 686 in December. Ten percent of the average monthly population was furloughed per month. The majority of the population (72 percent) was housed in secure institutions during an average month

Table III

Percent of Average Monthly Institutional Population Furloughed in 1985

Institution/Security	Average Monthly Population	Average # of Inmates Furloughed Per Month	Percent of Population Furloughed
Maximum and Medium			
Cedar Junction	681	1	(0.1)
Concord	691	1	(0.1)
Framingham	234	4	(1.3)
Norfolk	1133	3	(0.3)
SECC	371	3	(0.8)
NCCI	624	1	(0.2)
Sub-Total Secure	**3734**	**13**	**(0.3)**
Minimum			
NCC	184	45	(24.4)
Bay State C.C.	144	65	(45.1)
Medfield	34	11	(32.4)
Sub-Total Minimum	**362**	**121**	**(33.4)**
Minimum/Pre-Release			
Plymouth	148	23	(15.5)
Warwick	78	23	(29.5)
Shirley	306	89	(29.1)
Lancaster	117	48	(41.0)
Longwood	49	3	(6.1)
Sub-Total Min/PR	**698**	**186**	**(26.6)**
Pre-Release			
Boston State	55	46	(83.6)
MHHI	105	70	(66.7)
Norfolk Pre-Release	52	20	(38.5)
Drug Rehabilitation	5	0	(0.0)
South Middlesex	101	36	(35.6)
Park Drive	54	22	(40.7)
Hillside PRC	40	28	(70.0)
Charlotte House	14	8	(57.1)
Sub-Total Pre-Release	**426**	**230**	**(54.0)**
Total Daily Average	**5220**	**550**	**(10.5)**

in 1985, and less than one half of one percent (0.3 percent) of the average monthly maximum/medium security population received a furlough that year. A third (33.4 percent) of the minimum security population and slightly over 50 percent of the pre-release population received furloughs during a typical month in 1985. Table III presents the information on the number of individuals furloughed in proportion to the average population for 1985.

Furlough Statistics Since the Inception of the Program

The furlough program for residents of Massachusetts correctional facilities has been operating since November 6, 1972. Between that date and December 31, 1985, a total of 106,378 furloughs have been granted. On 634 occasions individuals failed to return to their respective correctional facility within two hours of their appointed time of return. Thus, since the inception of the program there has been an overall escape rate of six escapes per 1,000 furloughs or 0.6 percent.

Table IV presents a summary of furlough statistics for the years 1972 to 1985. Included in the table is information on the number of furloughs, the number of individuals furloughed, the number of escapes and corresponding escape rates. As Table IV shows, the escape rate by furlough has gradually declined from almost two escapes per 100 furloughs in 1973 to two escapes per 1000 furloughs in 1985. Similarly, the escape rate by individual has also decreased during this period from a high of 7.6 to a low of 0.6.

While the number of individuals furloughed each year generally declined since the inception of the program, in 1983 the trend shifted and the number of furloughed offenders started to increase. Overall, however, the numbers of individuals furloughed decreased 13 percent between 1973 and 1985 from 1,868 offenders to 1,621 offenders. The years with the fewest furloughed offenders were 1980 and 1982. The escape rate by individual furloughed followed a similar pattern of steady decline over the same period except for a slight aberration in 1981.

Along with these trends the percentage of offenders released to the street who had participated in the furlough program prior to their release was also decreasing. Table V presents the data for the percentage of released offenders who participated in the furlough program prior to their release. From 1973 to

Table IV

Summary Furlough Statistics for the Years 1972 to 1985

Year	Number of Furloughs	Individuals Furloughed	Number of Escapes	Escape Rate by Individual	Escape Rate by Furlough
1972[3]	1182	793	8	1.0	0.7
1973	7195	1868	134	7.2	1.9
1974	8322	1668	127	7.6	1.5
1975	8680	1482	88	5.9	1.0
1976	7985	1305	40	3.1	0.5
1977	8199	1355	42	3.1	0.5
1978	9062	1248	38	3.0	0.4
1979	8040	1232	38	3.1	0.5
1980	8654	1193	24	2.0	0.3
1981	8196	1248	34	2.7	0.4
1982	6307	1198	12	1.0	0.2
1983	6710	1295	21	1.6	0.3
1984	8354	1546	10	0.6	0.1
1985	9492	1621	18	1.1	0.2
TOTAL	**106,378**	**9634[4]**	**634**	**6.6**	**0.6**

Table V

Releases by Sex and Furlough Participation 1973 - 1985 [5]

Year Released	Total Releases	% Furloughed Prior to Release	Men Released		Women Released	
			No.	% Furloughed	No.	% Furloughed
1973	966	(69)	---*	---	---	---
1974	911	(74)	---	---	---	---
1975	926	(59)	835	---	91	---
1976	1029	(51)	904	---	125	---
1977	1193	(50)	1032	---	161	---
1978	1133	(49)	1002	---	131	---
1979	1124	(42)	955	---	169	---
1980	1015	(40)	799	(47)	216	(12)
1981	1118	(41)	849	(51)	269	(8)
1982	1440	(30)	962	(43)	478	(4)
1983	1976	(32)	1405	(42)	571	(5)
1984	2125	(30)	1468	(42)	657	(6)
1985	2331	(28)	1616	(38)	715	(5)

* Data are not available by sex for these years.

1985 the number of releases more than doubled. However, during this time the percentage of individuals released who had participated in the furlough program decreased from 69 percent to 28 percent. The annual furlough statistics indicate two parallel trends: (1) a decreasing rate of furlough escape; and (2) each year, a decreasing proportion of the released population participating in the furlough program prior to release.

The low percentage of the population furloughed before release in 1985 can be attributed, in part, to the increasing proportion of women in the released population over the past few years.[6] In 1975 ten percent of the released population were women; their percentage has gradually increased until women represented 29 percent of the released population in 1983 and 31 percent in 1985 (Table V). Historically a disproportionate number of women have been released without the benefit of furloughs because of their short sentences; this is especially true of women released from Framingham after serving county sentences. In 1985, five percent of the released women received furloughs prior to release in contrast to 38 percent of the released men. Thus, these two factors--the increasing proportion of women in the released population and the disproportionate number of them that are released without furlough experience--help to account for the low overall furlough rate (28 percent) among 1985 releases in Table V.

Table VI compares furlough statistics by furlough institution and security level for 1984 and 1985. Little change occurred over the two year period. Furlough statistics for earlier years are presented in Appendix I for the years 1973 to 1976, 1977 to 1980, and 1981 to 1984, respectively. In these earlier years, for purposes of consistency, institutions with mixed security classifications were reported as either minimum or pre-release depending on their original security

Table VI

Furloughs and Escape Rates by Furlough Institution, 1984 and 1985

Furlough Institution	1984 Furloughs	1984 Escape Rate	1985 Furloughs	1985 Escape Rate
Maximum & Medium				
Cedar Junction	23	0.0	19	0.0
Concord	15	0.0	13	0.0
Framingham	41	0.0	52	0.0
Norfolk	39	0.0	40	0.0
SECC	68	0.0	39	0.0
NCCI	34	0.0	13	0.0
Subtotal	**220**	**0.0**	**176**	**0.0**
Minimum				
Medfield	189	0.0	170	0.0
Bay State	1116	0.0	1077	0.2
NCC	496	0.0	599	0.3
Subtotal	**1801**	**0.0**	**1846**	**0.2**
Minimum/Pre-Release				
Plymouth	336	0.3	390	0.5
Warwick	250	0.4	350	0.6
Shirley	1034	0.0	1334	0.2
Lancaster	636	0.0	711	0.0
Longwood	---	---	39	0.0
Subtotal	**2256**	**0.1**	**2824**	**0.2**
Pre-Release				
Boston State	568	0.0	889	0.1
Brooke House	336	0.0	327	0.3
Coolidge I	545	0.4	530	0.0
THP	397	0.3	286	0.3
Norfolk PR	397	0.0	455	0.0
McGrath House	234	0.0	200	0.0
Coolidge II	190	0.5	185	0.0
Drug Rehab	5	0.0	1	0.0
South Middlesex	433	0.7	575	0.2
Park Drive	343	0.3	374	0.5
Hillside PRC	408	0.0	684	0.1
Charlotte House	221	0.0	140	0.0
Subtotal	**4077**	**0.1**	**4646**	**0.2**
Grand Total	**8354**	**0.1**	**9492**	**0.2**

classification. Hence, MCI-Warwick and MCI-Plymouth were reported as minimum, and MCI-Shirley and MCI-Lancaster were reported as pre-release facilities. Furlough statistics for 1984 are reported in Table VI and in Appendix I according to both security breakdowns. In terms of examining furlough trends, minimum, mixed and pre-release facilities can all be considered "lower security" institutions.

The number of furloughs granted inmates in maximum and medium security institutions has steadily declined over the years, while the number of furloughs granted to residents of lower security institutions has increased during the same period with the exception of 1982 and 1983. The number of furloughs taken by residents in minimum security institutions has fluctuated over the last 13 years as a result of opening and closing of institutions designated as minimum security. In general the number of furloughs granted to residents at all levels of security dropped noticeably in 1982 and 1983 and then increased again in subsequent years. The corresponding escape figures indicate that the escape rate also has decreased since the inception of the furlough program, and this is especially apparent in maximum and medium security institutions. This trend reflects a decline in unescorted furloughs from secure institutions after 1980. A constantly low overall escape rate has prevailed in pre-release centers from 1975 through 1985.

Table VII compares the proportion of the average monthly population receiving furloughs for the years 1974 through 1985. The proportion of the population furloughed each year is figured for the total average monthly population and the security level of the institutions from which the furlough occurred.[7]

As Table VII indicates, the percentage of the population in maximum and medium security institutions which received furloughs in a typical month decreased from 15.2 percent in 1974 to 0.3 percent in 1985. The 1985 percentage of the

Table VII

Percentage of Average Monthly Population Furloughed by Security Level

1974 - 1985

Year	Maximum Or Medium Security	Minimum Security	Pre-Release	Total Population
1974	(15.2)	(55.2)	(79.9)	(21.9)
1975	(13.8)	(59.6)	(74.6)	(20.8)
1976	(7.6)	(44.9)	(55.9)	(14.7)
1977	(6.2)	(60.2)	(54.5)	(15.5)
1978	(4.5)	(54.2)	(64.6)	(16.8)
1979	(4.0)	(47.1)	(59.6)	(15.5)
1980	(2.0)	(43.7)	(66.2)	(14.1)
1981	(1.3)	(37.2)	(59.5)	(12.6)
1982	(0.5)	(24.0)	(37.9)	(8.8)
1983	(0.3)	(24.5)	(35.8)	(8.9)
1984	(0.5)	(28.7)	(39.8)	(10.1)
1985	(0.3)	(26.7)	(43.2)	(10.5)

minimum security population furloughed monthly was about half the rate of the minimum security population furloughed at the inception of the program, and the proportion furloughed from pre-release facilities dropped about 37 percentage points over the entire period. While the 1985 figure of 10 percent of the total institutional population represents one of the lowest percentages of monthly population furloughed since the inception of the program, it also reflects a slight increase over the rates in 1982 and 1983.

The tables that follow in Appendix II contain furlough frequencies and escape rates by characteristics of the population furloughed during 1985. Offense variables, personal background characteristics, criminal history and furlough experience were originally examined to determine whether characteristics of the individual could be identified that were indicative of escape risk. However, the small number of actual furlough escapes in 1985 (18 escapes out of 9,492 furloughs) rendered significance tests of difference in escape rates meaningless. Nonetheless the tables in Appendix II are informative in terms of the characteristics of inmates furloughed and the distribution of escape rates. It is important for the reader to note that the figures in these tables refer to the number of furloughs, not the number of individuals furloughed; hence, the characteristics of individuals receiving more than one furlough during the year weigh more heavily in the statistics than the attributes of inmates receiving a single furlough in 1985. While these tables are intended to be descriptive, the reader is cautioned that conclusions about individuals furloughed may be misleading.

FOOTNOTES

1. The Department of Correction furlough statistics define an "escape from furlough" in accordance with Department Order 467.1 entitled, "Furloughs - Rules and Regulations." According to Section 10.4 (c): "Failure of the resident to return to the correctional facility after the two hour period set forth in Section 10.4 (b) shall be considered an escape regardless of prior notification to the facility by the resident that he would be late. The superintendent or his designee shall notify, forthwith, appropriate law enforcement officials of the escape."

2. Several tables in this report present furlough statistics by the security level of the institution from which the furlough occurred. Five of the lower security institutions -- Plymouth, Warwick, Shirley, Lancaster and Longwood -- are mixed security. That is, they accept inmates in pre-release as well as minimum security status. Within these institutions offenders may move from minimum security classification to pre-release before discharge or release. The first four facilities officially started reporting the minimum security and pre-release populations separately in September 1983. The Longwood Treatment Center started reporting its population in March 1985.

3. The figures for 1972 represent totals for only two months of 1972. Therefore, the number of furloughs and individuals furloughed is much lower than subsequent years.

4. The figure for the total number of individuals furloughed since the inception of the program is not the sum of the individuals furloughed each year. Since the same individual may be furloughed in more than one year, adding the yearly totals for individuals participating in the program results in multiple counting of participants.

5. The figures in this table for the years 1973 through 1985 were taken from annual research reports, A Statistical Description of Releases from the Massachusetts Department of Correction, Massachusetts Department of Correction, Publication Numbers 89, 109, 117, 137, 163, 177, 204, 234, 242, 259, 273, 288 and 299.

6. The table which follows illustrates over the past five years the association between the two release trends: (1) the increasing proportion of women in the released population and (2) the decreasing rate of furloughs granted prior to release. Whereas the proportion of men furloughed prior to release remained more or less stable between 1980 and 1985, the proportion of women furloughed prior to release ranged from 12 percent in 1980 to five percent in 1985. Although the increasing presence of women in the released population does not entirely account for the decline in furlough rates, it appears to be a contributing factor.

Releases and Percent Furloughed by Year Released and Sex of Released Offender

YEAR RELEASED	MEN N	MEN % of Releases	MEN % Furloughed	WOMEN N	WOMEN % of Releases	WOMEN % Furloughed
1980	799	(79)	(47)	216	(21)	(12)
1981	849	(76)	(51)	269	(24)	(8)
1982	962	(67)	(43)	478	(33)	(4)
1983	1405	(71)	(42)	571	(29)	(5)
1984	1468	(69)	(42)	657	(31)	(6)
1985	1616	(69)	(38)	715	(31)	(5)

7. To be consistent with earlier reports of average monthly population furloughed, MCI-Warwick, MCI-Plymouth and the Longwood Treatment Center were classified as minimum security, and MCI-Shirley and MCI-Lancaster were classified as pre-release. Retaining the former classification reduces the proportion furloughed from pre-release by about 10 percent. Compare the 1985 figures in Table VII with Table III.

APPENDIX I

Furlough and Furlough Escape Rates by Institution 1973 to 1984

Comparative Furlough Statistics by Institution for Years 1973-1976

	1973		1974		1975		1976	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	107	3.7	310	2.3	338	1.5	398	1.5
Concord	1254	3.5	923	4.2	812	3.3	430	0.7
Framingham	562	1.6	741	0.9	805	1.0	642	0.5
Norfolk	1811	2.2	1466	2.2	1200	1.2	741	0.7
SECC	244	5.3	283	1.4	196	3.1	165	0.6
RDC	----	---	4	0.0	2	0.0	---	---
TOTAL	**3978**	**2.8**	**3727**	**2.4**	**3353**	**1.8**	**2376**	**0.8**
Minimum								
Plymouth	451	1.1	416	1.0	500	1.6	385	0.8
Warwick	321	1.2	209	2.9	55	1.8	0	0.0
Monroe	342	0.6	306	2.3	274	1.8	233	3.4
Medfield	---	---	---	---	---	---	157	0.0
TOTAL	**1114**	**1.0**	**931**	**1.8**	**829**	**1.7**	**775**	**1.4**
Pre-Release								
Boston State	1333	0.6	2061	0.3	1804	0.3	1241	0.1
Shirley	709	0.8	494	2.4	715	1.3	574	0.9
Charlotte	61	0.0	86	2.3	83	0.0	126	0.8
Roxbury Multi-Service	--	---	130	0.0	444	0.0	80	0.0
Brooke House	--	---	422	0.2	509	0.0	578	0.0
Coolidge I	--	---	471	0.0	583	0.0	331	0.0
THP	--	---	---	---	1	0.0	150	0.0
Norfolk Pre-Release	--	---	---	---	96	0.0	334	0.0
577 House	--	---	---	---	85	0.0	619	0.0
Coolidge II	--	---	---	---	138	0.0	136	0.7
BOSP/METAC	--	---	---	---	40	0.0	203	0.5
Drug Rehab	--	---	---	---	--	---	14	0.0
South Middlesex	--	---	---	---	--	---	44	2.3
Lancaster	--	---	---	---	--	---	404	0.2
TOTAL	**2103**	**0.7**	**3664**	**0.6**	**4498**	**0.3**	**4834**	**0.2**
GRAND TOTAL	**7195**	**1.9**	**8322**	**1.5**	**8680**	**1.0**	**7985**	**0.5**

Comparative Furlough Statistics by Institution for Years 1977 - 1980

	1977		1978		1979		1980	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	166	0.0	70	0.0	51	0.0	44	0.0
Concord	352	1.4	134	2.2	20	0.0	14	0.0
Framingham	775	1.0	788	0.3	676	0.9	306	1.3
Norfolk	560	0.2	238	0.0	223	0.9	230	0.4
SECC	233	1.7	210	1.4	232	0.9	168	0.0
NCCI	---	---	---	---	50	0.0	0	0.0
TOTAL	**2086**	**0.9**	**1440**	**0.6**	**1252**	**0.8**	**762**	**0.7**
Minimum								
Plymouth	413	0.2	398	0.0	400	0.2	539	0.4
Warwick	252	1.6	234	2.6	289	2.1	268	0.4
Monroe	223	2.7	52	7.7	---	---	---	---
Medfield	264	0.0	257	0.0	232	1.3	287	0.0
Bay State	168	1.2	945	0.3	732	0.1	741	0.1
NCC	---	---	418	0.7	646	0.6	695	0.1
TOTAL	**1320**	**1.0**	**2304**	**0.7**	**2299**	**0.5**	**2530**	**0.2**
Pre-Release								
Boston State	1073	0.2	1602	0.3	1279	0.3	1281	0.0
Shirley	295	1.0	352	0.6	421	0.7	524	0.4
Charlotte	103	0.0	97	0.0	108	0.0	130	0.8
Brooke House	272	0.0	419	0.0	283	0.0	316	0.3
Coolidge I	269	0.0	230	0.0	232	0.9	311	0.3
THP	154	0.0	59	0.0	193	1.0	148	0.0
Norfolk Pre-Release	309	0.3	348	0.0	269	0.0	346	0.0
577 House	786	0.2	538	0.0	277	0.7	257	0.0
Coolidge II	144	0.0	136	0.0	93	0.0	298	1.3
BOSP/METAC	220	0.0	148	0.0	---	---	---	---
Drug Rehab	55	0.0	18	0.0	1	0.0	27	0.0
South Middlesex	379	0.3	317	0.6	367	0.0	627	0.3
Lancaster	513	0.4	425	0.7	290	0.7	407	0.0
Park Drive	221	0.0	460	0.0	588	0.0	639	0.0
Western Ave/Hillside	---	---	169	0.2	88	0.0	51	5.9
TOTAL	**4793**	**0.2**	**5318**	**0.2**	**4489**	**0.4**	**5362**	**0.3**
GRAND TOTAL	**8199**	**0.5**	**9062**	**0.4**	**8040**	**0.5**	**8654**	**0.3**

Comparative Furlough Statistics by Institution for Years 1981 - 1984

	1981		1982		1983		1984	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	27	0.0	34	0.0	14	0.0	23	0.0
Concord	20	0.0	28	0.0	18	0.0	15	0.0
Framingham	197	1.5	31	0.0	32	0.0	41	0.0
Norfolk	151	0.0	83	0.0	42	0.0	39	0.0
SECC	85	0.0	45	0.0	35	0.0	68	0.0
NCCI	3	0.0	8	0.0	16	0.0	34	0.0
TOTAL	**483**	**0.6**	**229**	**0.0**	**157**	**0.0**	**220**	**0.0**
Minimum								
Plymouth	431	0.9	403	0.5	391	0.0	336	0.3
Warwick	152	0.0	210	0.0	235	0.0	250	0.4
Medfield	366	0.3	245	0.0	212	0.0	189	0.0
Bay State	689	0.3	672	0.0	925	0.3	1116	0.0
NCC	555	0.0	365	0.8	403	1.2	496	0.0
TOTAL	**2193**	**0.3**	**1895**	**0.3**	**2166**	**0.4**	**2387**	**0.1**
Pre-Release								
Boston State	1055	0.3	528	0.0	427	0.0	568	0.0
Shirley	800	0.5	553	0.5	698	0.0	1034	0.0
Charlotte	15	0.0	---	---	13	0.0	221	0.0
Brooke House	561	0.4	197	1.0	295	0.0	336	0.0
Coolidge I	420	0.0	438	0.5	448	0.2	545	0.4
THP	385	0.3	275	0.0	298	1.7	397	0.3
Norfolk Pre-Release	226	0.0	180	0.0	237	0.0	397	0.0
577 House	331	0.6	251	0.0	161	0.0	234	0.0
Coolidge II	300	0.3	232	0.0	188	1.1	190	0.5
Drug Rehab	1	0.0	47	0.0	2	0.0	5	0.0
South Middlesex	383	0.5	295	0.0	334	0.3	433	0.7
Lancaster	515	0.8	532	0.0	656	0.3	636	0.0
Park Drive	331	0.0	341	0.0	367	0.3	343	0.3
Hillside	197	2.5	314	0.0	263	0.4	408	0.0
TOTAL	**5520**	**0.4**	**4183**	**0.2**	**4387**	**0.3**	**5747**	**0.1**
GRAND TOTAL	**8196**	**0.4**	**6307**	**0.2**	**6710**	**0.3**	**8354**	**0.1**

APPENDIX II

Furlough Escape Rates by Furlough Variables, Offense Characteristics, Personal Background, and Criminal History, 1985

Furlough Variables	Number	Percent	Escape Rate
Type of Furlough			
Earned	9329	(98)	0.2
Escorted	108	(1)	0.0
Emergency	55	(1)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Month Furloughed			
January	621	(7)	0.0
February	676	(7)	0.3
March	728	(8)	0.0
April	801	(8)	0.1
May	831	(9)	0.1
June	822	(9)	0.1
July	773	(8)	0.4
August	856	(9)	0.6
September	724	(8)	0.4
October	695	(7)	0.1
November	981	(10)	0.0
December	984	(10)	0.1
TOTAL	**9492**	**(100)**	**0.2**
Hours Furloughed			
6 or Less	596	(6)	0.0
7 to 12	2113	(22)	0.0
13 to 18	625	(7)	0.2
19 to 24	2103	(22)	0.0
25 to 30	659	(7)	0.5
31 to 36	1145	(12)	0.0
37 to 42	192	(2)	0.0
43 to 48	1536	(16)	0.1
More Than 48	513	(5)	0.4
Escape or Arrest	10	(0)	100.0
TOTAL	**9492**	**(100)**	**0.2**

Present Offense Variables	Number	Percent	Escape Rate
Commitment Institution			
Walpole	6826	(72)	0.2
Concord	2271	(24)	0.2
Framingham	361	(4)	0.0
Longwood	34	(0)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Jail Credits			
None	2577	(27)	0.1
1 to 10 days	1048	(11)	0.4
11 to 50 days	1343	(14)	0.1
51 to 100 days	926	(10)	0.0
101 to 150 days	822	(9)	0.5
151 to 200 days	812	(9)	0.5
Over 200 days	1964	(21)	0.2
TOTAL	**9492**	**(100)**	**0.2**
Present Offense - General Categories			
Person	5889	(62)	0.2
Sex	1194	(13)	0.3
Property	1281	(13)	0.2
Drug	833	(9)	0.0
Other	295	(3)	0.3
TOTAL	**9492**	**(100)**	**0.2**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Person			
Not Applicable	3603	(38)	0.2
Murder - 1	520	(6)	0.0
Murder - 2	1268	(13)	0.2
Manslaughter	598	(6)	0.2
Assault w/intent to Murder	231	(2)	0.4
Armed Robbery	1962	(21)	0.2
Unarmed Robbery	435	(5)	0.2
Armed Assault	650	(7)	0.3
Unarmed Assault	72	(1)	0.0
Put in Fear	29	(0)	0.0
Mayhem	9	(0)	0.0
Extortion	24	(0)	0.0
Kidnapping	61	(1)	0.0
Conspiracy	9	(0)	0.0
Vehicular Homicide	21	(0)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Present Offense - Sex			
Not Applicable	8298	(87)	0.2
Rape	606	(6)	0.3
Assault/Rape	107	(1)	0.0
Rape of Minor	375	(4)	0.3
Assault/Rape of Minor	93	(1)	0.0
Sodomy	13	(0)	0.0
TOTAL	**9492**	**(100)**	**0.2**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Property			
Not Applicable	8211	(87)	0.2
Arson	123	(1)	0.0
Burglary - Armed	168	(2)	0.6
Burglary	641	(7)	0.2
Possession of Tools	61	(1)	0.0
Larceny from Person	7	(0)	0.0
Larceny	160	(2)	0.0
Vehicle Theft	22	(0)	0.0
Forgery and Uttering	21	(0)	0.0
Stolen Goods	44	(0)	0.0
Property Injuries	15	(0)	0.0
Fraud	15	(0)	0.0
Stealing/Theft	4	(0)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Present Offense - Drug			
Not Applicable	8659	(91)	0.2
Sale of Heroin	10	(0)	0.0
Sale of Narcotic	2	(0)	0.0
Controlled Substance	212	(2)	0.0
Class - A	164	(2)	0.0
Class - B	409	(4)	0.0
Class - C and D	4	(0)	0.0
Possession of Drug	32	(0)	0.0
TOTAL	**9492**	**(100)**	**0.2**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Other			
Not Applicable	9197	(97)	0.2
Escape	28	(0)	0.0
Weapons Offense	150	(2)	0.0
Disturbing the Peace	1	(0)	0.0
Operating Under the Influence	95	(1)	0.0
Pimping	5	(0)	0.0
Other	16	(0)	6.3
TOTAL	**9492**	**(100)**	**0.2**
Minimum Sentence			
1 Year	26	(0)	0.0
2 Years	78	(1)	0.0
3 Years	579	(6)	0.3
4 Years	433	(5)	0.2
5 Years	709	(8)	0.1
6 Years	610	(6)	0.2
7 Years	439	(5)	0.0
8 Years	435	(5)	0.2
9 Years	320	(3)	0.0
10 Years	458	(5)	0.0
11 to 12 Years	289	(3)	0.7
13 to 15 Years	340	(4)	0.6
16 to 19 Years	199	(2)	0.0
20 Years	65	(1)	0.0
21 or More Years	122	(1)	0.0
Life	1882	(20)	0.2
Indeterminate	2508	(26)	0.2
TOTAL	**9492**	**(100)**	**0.2**

Present Offense Variables	Number	Percent	Escape Rate
Maximum Sentence			
Less Than 1 Year	115	(1)	0.9
1 Year	107	(1)	0.0
2 Years	237	(3)	0.0
3 Years	42	(0)	0.0
4 Years	8	(0)	0.0
5 Years	777	(8)	0.5
6 Years	165	(2)	0.0
7 Years	576	(6)	0.2
8 Years	171	(2)	0.0
9 Years	130	(1)	0.0
10 Years	2199	(23)	0.1
11 to 12 Years	557	(6)	0.0
13 to 15 Years	781	(8)	0.1
16 to 19 Years	205	(2)	0.5
20 Years	1098	(12)	0.2
21 or More Years	437	(5)	0.5
Life	1887	(20)	0.2
TOTAL	**9492**	**(100)**	**0.2**
Age at Incarceration			
Sixteen	24	(0)	0.0
Seventeen	56	(1)	0.0
Eighteen	303	(3)	0.7
Nineteen	598	(6)	0.0
Twenty	701	(7)	0.3
Twenty-One	644	(7)	0.3
Twenty-Two	552	(6)	0.5
Twenty-Three	655	(7)	0.0
Twenty-Four	437	(5)	0.0
Twenty-Five	549	(6)	0.4
26 to 29	1920	(20)	0.2
30 to 39	2104	(22)	0.1
40 or Older	949	(10)	0.1
TOTAL	**9492**	**(100)**	**0.2**

Personal Background Variables	Number	Percent	Escape Rate
Race/Ethnicity			
White	6221	(65)	0.2
Black	2541	(27)	0.3
Hispanic	721	(8)	0.0
Other	9	(0)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Marital Status			
Married	2418	(25)	0.1
Single	5188	(55)	0.2
Divorced	1018	(11)	0.2
Widowed	128	(1)	0.0
Common Law	11	(0)	0.0
Separated	729	(8)	0.1
TOTAL	**9492**	**(100)**	**0.2**
Military Discharge			
No Service	6798	(72)	0.3
Honorable	1215	(13)	0.1
Dishonorable	9	(0)	0.0
Bad Conduct	292	(3)	0.0
Medical	64	(1)	0.0
Discharge Unknown	517	(5)	0.0
Unknown	597	(6)	0.0
TOTAL	**9492**	**(100)**	**0.2**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - Selected Towns			
Boston	2976	(31)	0.2
Brockton	107	(1)	0.0
Cambridge	170	(2)	0.0
Fall River	174	(2)	0.0
Framingham	101	(1)	0.0
Holyoke	100	(1)	0.0
Lawrence	145	(2)	0.7
Lowell	211	(2)	0.0
Lynn	222	(2)	0.0
New Bedford	121	(1)	1.7
Quincy	112	(1)	0.0
Somerville	187	(2)	0.0
Springfield	689	(7)	0.4
Worcester	493	(5)	0.0
Other Mass. Towns	3226	(34)	0.2
Out of State	458	(5)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Prior Address - County			
Worcester	937	(10)	0.1
Franklin	46	(0)	0.0
Middlesex	1496	(16)	0.1
Suffolk	3200	(34)	0.2
Norfolk	470	(5)	0.0
Bristol	539	(6)	0.4
Plymouth	316	(3)	0.3
Essex	830	(9)	0.2
Hampshire	65	(1)	0.0
Hampden	919	(10)	0.3
Berkshire	103	(1)	0.0
Barnstable	106	(1)	0.0
Nantucket	7	(0)	0.0
Out of State	458	(5)	0.0
TOTAL	**9492**	**(100)**	**0.2**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - SMSA			
Boston	5256	(55)	0.2
Brockton	190	(2)	0.0
Fall River	203	(2)	0.0
Fitchburg-Leominster	101	(1)	1.0
Lawrence-Haverhill	304	(3)	0.7
Lowell	299	(3)	0.3
New Bedford	164	(2)	1.2
Pittsfield	53	(1)	0.0
Providence-Pawtucket-Warwick	54	(1)	0.0
Springfield	939	(10)	0.3
Worcester	657	(7)	0.0
Other Mass. Places	814	(9)	0.1
Out of State	458	(5)	0.0
TOTAL	**9492**	**(100)**	**0.2**
Time at Most Skilled Position			
Less Than One Month	499	(5)	0.0
1-2 Months	520	(6)	0.0
3-4 Months	954	(10)	0.3
5-6 Months	610	(6)	0.3
7-9 Months	505	(5)	0.2
10-12 Months	674	(7)	0.1
1-2 Years	1204	(13)	0.3
2-5 Years	1420	(15)	0.1
More Than 5 Years	908	(10)	0.0
Unknown	2198	(23)	0.3
TOTAL	**9492**	**(100)**	**0.2**

Personal Background Variables	Number	Percent	Escape Rate
Occupation			
Professional-Technical	271	(3)	0.0
Business	404	(4)	0.0
Sales, Clerical	602	(6)	0.0
Manual	4066	(43)	0.2
Services	2298	(24)	0.2
Agriculture	22	(0)	0.0
Armed Services	40	(0)	0.0
Not Employed	309	(3)	0.0
Unknown	1480	(16)	0.3
TOTAL	**9492**	**(100)**	**0.2**
Time at Job of Longest Duration			
Less Than One Month	466	(5)	0.0
1-2 Months	384	(4)	0.0
3-4 Months	923	(10)	0.3
5-6 Months	669	(7)	0.3
7-9 Months	516	(5)	0.2
10-12 Months	667	(7)	0.1
1-2 Years	1199	(13)	0.3
2-5 Years	1561	(16)	0.1
More Than 5 Years	949	(10)	0.0
Unknown	2158	(23)	0.3
TOTAL	**9492**	**(100)**	**0.2**

Personal Background Variables	Number	Percent	Escape Rate
Last Grade Completed			
Sixth or Less	442	(5)	0.2
Seventh	415	(4)	0.2
Eighth	772	(8)	0.3
Ninth	1168	(12)	0.3
Tenth	1166	(12)	0.1
Eleventh	930	(10)	0.3
High School Graduate	3162	(33)	0.1
Some College	490	(5)	0.0
College Graduate	351	(4)	0.0
Unknown	596	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Known Drug Use			
None	5618	(59)	0.1
Non-Specific	554	(6)	0.4
Heroin	1215	(13)	0.3
Marijuana	531	(6)	0.0
Other	600	(6)	0.2
Unknown	974	(10)	0.3
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Court Appearances			
First Offense	511	(5)	0.0
Two	644	(7)	0.2
Three	634	(7)	0.2
Four	426	(4)	0.2
Five	480	(5)	0.0
6 to 9	1861	(20)	0.1
10 to 14	1778	(19)	0.2
15 to 20	1126	(12)	0.2
More Than 20	1485	(16)	0.3
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Charges for Person Offenses			
None	838	(9)	0.0
One	1421	(15)	0.0
Two	1140	(12)	0.2
Three	968	(10)	0.1
Four	796	(8)	0.4
Five	768	(8)	0.3
6 to 8	1399	(15)	0.0
More Than Eight	1615	(17)	0.4
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Property Offenses			
None	2025	(21)	0.0
One	885	(9)	0.2
Two	576	(6)	0.2
Three	610	(6)	0.3
Four	552	(6)	0.0
Five	518	(6)	0.2
6 to 8	1039	(11)	0.1
More Than Eight	2740	(29)	0.3
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Charges for Sex Offenses			
None	6957	(73)	0.1
One	905	(10)	0.2
Two	497	(5)	0.4
Three	209	(2)	0.5
Four	147	(1)	0.0
Five	60	(1)	0.0
6 to 8	98	(1)	0.0
More Than Eight	72	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Indicator of Juvenile Commitment			
No	7382	(78)	0.1
Yes	1563	(16)	0.4
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Drug Offenses			
None	5123	(54)	0.2
One	1080	(11)	0.2
Two	748	(8)	0.4
Three	510	(5)	0.4
Four	397	(4)	0.0
Five	252	(3)	0.0
6 to 8	399	(4)	0.0
More Than Eight	436	(5)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Charges for Alcohol Offenses			
None	6398	(67)	0.2
One	1272	(13)	0.2
Two	543	(6)	0.2
Three	247	(3)	0.0
Four	138	(2)	0.0
Five	129	(1)	0.0
6 to 8	116	(1)	0.9
More Than Eight	102	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Charges for Escape Offenses			
None	8471	(89)	0.1
One	374	(4)	0.5
Two	52	(1)	0.0
Three	15	(0)	6.7
Four or More	33	(0)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Prior County Incarcerations			
None	5712	(60)	0.1
One	1602	(17)	0.2
Two	766	(8)	0.4
Three	442	(5)	0.2
Four	240	(2)	0.8
Five	89	(1)	0.0
Six or More	94	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Prior State or Federal Incarcerations			
None	6911	(73)	0.2
One	1309	(14)	0.3
Two	417	(4)	0.0
Three	125	(1)	0.0
Four	88	(1)	0.0
Five	41	(0)	0.0
Six or More	54	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Number of Juvenile Paroles			
None	8011	(84)	0.1
One	445	(5)	0.2
Two	192	(2)	2.1
Three	180	(2)	0.0
Four or More	117	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Total Prior Adult Incarcerations			
None	4763	(50)	0.1
One	1780	(19)	0.2
Two	1040	(11)	0.2
Three	559	(6)	0.2
Four	314	(3)	0.6
Five	213	(2)	0.5
Six or More	276	(3)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Juvenile Parole Violations			
Never Paroled	8011	(84)	0.1
None	489	(5)	0.2
One	212	(2)	1.9
Two	128	(1)	0.0
Three or More	105	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Number of Adult Paroles			
None	7343	(77)	0.1
One	1145	(12)	0.3
Two	262	(3)	0.0
Three	133	(1)	0.0
Four or More	62	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9495**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Adult Parole Violations			
Never Paroled	7343	(77)	0.1
None	574	(6)	0.3
One	819	(9)	0.2
Two	147	(1)	0.0
Three or More	62	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Total Number of Paroles			
None	6857	(72)	0.1
One	1044	(11)	0.4
Two	520	(6)	0.6
Three	238	(2)	0.4
Four or More	286	(3)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Total Number of Parole Violations			
Never Paroled	6857	(72)	0.1
None	786	(8)	0.3
One	847	(9)	0.7
Two	231	(2)	0.0
Three	93	(1)	0.0
Four or More	131	(1)	0.0
Unknown	547	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Age at First Court Appearance			
Twelve or younger	905	(10)	0.3
Thirteen	553	(6)	0.2
Fourteen	784	(8)	0.3
Fifteen	902	(10)	0.7
Sixteen	845	(9)	0.1
Seventeen	1272	(13)	0.0
Eighteen	858	(9)	0.1
Nineteen	484	(5)	0.0
Twenty	366	(4)	0.3
Twenty-one	296	(3)	0.0
Twenty-two	268	(3)	0.0
Twenty-three	167	(2)	0.0
Twenty-four	201	(2)	0.0
Twenty-five	103	(1)	0.0
26 to 29	254	(3)	0.0
30 to 39	479	(5)	0.0
40 or Older	153	(2)	0.0
Unknown	602	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

Criminal History Variables	Number	Percent	Escape Rate
Age at First Alcohol Court Appearance			
Not Applicable	6365	(67)	0.2
8 to 14	29	(0)	0.0
15 to 17	479	(5)	0.6
18 to 19	605	(6)	0.0
20 to 21	436	(5)	0.2
22 to 24	519	(6)	0.0
25 to 29	215	(2)	0.0
30 to 39	176	(2)	0.7
40 or Older	66	(1)	0.0
Unknown	602	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**
Age at First Drug Court Appearance			
Not Applicable	5078	(54)	0.2
8 to 14	96	(1)	0.0
15 to 17	721	(8)	0.3
18 to 19	970	(10)	0.1
20 to 21	604	(6)	0.0
22 to 24	629	(7)	0.3
25 to 29	462	(5)	0.2
30 to 39	241	(2)	0.0
40 or Older	89	(1)	0.0
Unknown	602	(6)	0.5
TOTAL	**9492**	**(100)**	**0.2**

1986 Annual Statistical Report of the Furlough Program

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ABSTRACT

The furlough program has been in operation in the Massachusetts Department of Correction since November 6, 1972. A total of 115,274 furloughs have been granted between the inception of the program and December 31, 1986. During that period, 645 of those furloughs resulted in escapes (a resident failing to return to his/her correctional facility within two hours of the appointed time of return), thus yielding an overall furlough escape rate of 0.6 percent or 6 escapes per 1,000 furloughs granted. This report contains a statistical description of the number, distribution and outcomes of furloughs for the year 1986 as well as a trend analysis of furloughs since the inception of the program in 1972.

From January 1, 1986 to December 31, 1986, a total of 8,896 furloughs were granted. The number of individuals receiving furloughs in 1986 was 1,645. During 1986, 11 furloughs resulted in an escape, yielding an overall excape rate of 0.1 percent or 1 escape per 1,000 furloughs granted.

From the inception of the furlough program through 1982 there was an overall decline in the number of furloughs granted, the number of offenders furloughed, and the percentage of the released population participating in the furlough program prior to release. The escape rate showed a parallel decline during this period. However, starting in 1983 and extending into 1985, the number of furloughs granted and the number of individuals furloughed increased while the trends in the percentage of the released population furloughed and the escape rate continued to decline. The figures for 1986 show similar patterns of increase in the number of offenders furloughed and a decrease in the escape rate and the percentage of the released population furloughed prior to release. However, there was a decrease in the number of furloughs granted to individuals, contrary to recent years. The decline in the proportion participating in the furlough program prior to release was attributed to the increasing number of women and other offenders with short sentences in the released population. The decline in escapes was related to a relatively recent change in the type of furlough granted at secure institutions, i.e., in recent years furloughs from secure institutions must be escorted, thereby greatly reducing the opportunity for escape.

Table of Contents

Introduction

This report presents a statistical description of furloughs granted by the Massachusetts Department of Correction for the year 1986. Contained in this report are trends in the number of furloughs per year and furlough outcomes from the inception of the program in 1972 until the end of the year 1986.

A furlough is considered by the Department of Correction to be an "extension of the limits of the place of confinement for a trustworthy resident" of a state correctional facility. The Department regards the furlough program as a means by which residents may maintain or re-establish direct ties with the communities from which they have come and, therefore, to be consistent with its policy of community reintegration. Furloughs may be granted for medical purposes, for contacting prospective employers, for securing living accommodations preparatory to release, or for visiting a critically ill relative or attending a relative's funeral; but, most commonly, they are granted for family visits. As diverse as these functions are, they all share the common desired end result of a reduction in the repeated criminal behavior of the prison releasee. An equally important function of furloughs, however, is their use as a correctional management device for dealing with inmates.

Residents are required to serve a certain portion of their sentences prior to becoming eligible for furlough as established by the Department's furlough rules and regulations. The resident is subject to a rigorous furlough screening process prior to being granted a furlough consisting of: an application review, an interview by an institutional furlough committee, completion of a furlough sponsorship agreement, a criminal history background check of the furlough sponsor, and

a review of all relevant information by the Superintendent of the facility. Initial furlough applications must go through an even more extensive process. The applicant must be reviewed by a Central Office Furlough Panel and approved by the Commissioner or his designee. Residents meeting the general eligibility criteria are allowed by statute 14 furlough days per furlough year; in practice they receive seven days during the first half of the year and seven days during the second half of the year. A furlough may last less than 24 hours, thus an individual can be furloughed more than 14 times during a year. A resident's furlough year runs for 12 consecutive months from the date of the authorization of the resident's initial furlough; each successive furlough year commences on the anniversary of the furlough authorization date.

There are basically three types of furlough: earned, emergency and escorted. By far the most common type of furlough is the earned furlough. Emergency furloughs are approved for residents when a serious or personal situation arises that requires their immediate presence in the community. Escorted furloughs are emergency furloughs granted to a resident who requires close supervision while in the community. The resident must be accompanied by correctional staff while on furlough. In 1986, 97 percent of all furloughs were earned.

This report is divided into two sections. The first section covers relevant furlough statistics for the year 1986. The second section presents a brief overview of the Massachusetts furlough program and provides comparisons of furlough characteristics over varying time periods. The tables which follow in the two Appendices present trends in escape rates by institution between 1973 and 1985, and the number of furloughs, the percent distribution of furloughs, and escape rates by inmate social characteristics, offense variables, criminal history variables and furlough variables for 1986. In these tables and throughout the document the escape rate refers to every 100 furloughs ending in escape. In most instances, less

than one furlough in every 100 resulted in an escape producing extremely low escape rates such as 0.1 percent.

This report includes information on furloughs granted from DOC facilities. Thus, it does not include any furloughs taken by inmates in non-DOC facilities, such as county houses of correction.

The data for the tables in this report were derived from the computerized inmate data base and were produced on the Regent's Computer Network.

Furlough Statistics For the Year 1986

1986 Statistics

From January 1, 1986 to December 31, 1986, total furloughs granted were 8,896. The number of individuals furloughed in 1986 was 1,645. The median number of furloughs per furloughed offender was four; the actual number of furloughs ranged from one to 36. Ten offenders went out on furlough more than 25 times during 1986, while 378 offenders were furloughed only once. Fifty-one percent of the furloughed population received four or more furloughs, and 49 percent took fewer than four furloughs in 1986. The median number of hours of leave per furlough was 24 hours, but the actual number of hours furloughed ranged from one to 170 hours.

Escape Rate by Furlough - 1986

Department of Correction policy defines a furlough escape as failure to return to a correctional facility within two hours of the designated time of return.[1] The Department of Correction, as a matter of policy, recognizes two classes of furlough escape: those furloughs which result in voluntary returns after two hours but within 24 hours of the designated reporting time ("late overs" or technical escapes); and those which constitute involuntary returns or failure to return after 24 hours. Out of the 8,896 furloughs granted in 1986, there were 11 incidents of official furlough escapes (3 late overs and 8 actual escapes) resulting in an escape rate of 0.1 percent.

Escape Rate by Inmate Furloughed in 1986

Of the 1,645 offenders furloughed in 1986, 11 were declared on escape status. The furlough outcome for individuals resulted in an escape rate of 0.7 percent.

Since individual inmates often take more than one furlough, the escape rate per inmate furloughed is higher than the escape rate per furlough granted. Three of the 11 furloughed individuals declared on escape in 1986 returned voluntarily within 24 hours after their designated time of return ("late overs"). The median number of "successful" furloughs (not a late over and not an escape) per inmate was four.

Late Returns for 1986

For 1986, there were 151 furloughs which were classified as "late unders" (returned within two hours of the appointed time of return). The 151 "late unders" involved 124 individuals. These 124 offenders all returned voluntarily within two hours of their designated time of return. Eighteen offenders were reported to have two or more late returns from furlough in 1986.

Furloughs by Security Level - 1986

During 1986, 195 furloughs were granted from maximum or medium security institutions, representing two percent of the furloughs granted in 1986. There were 1,722 furloughs (19 percent) granted from minimum security institutions, 2,545 furloughs from mixed minimum/pre-release institutions (29 percent), and 4,434 furloughs (50 percent) granted from pre-release facilities in 1986. Table I presents information on furlough by security level for 1986 along with the corresponding escape rates for each furlough institution.[2] Five of the 11 furlough escapes were associated with furloughs from mixed minimum/pre-release security institutions, four from minimum security, and two were associated with furloughs from pre-release centers.

Table II indicates that in 1986 furloughs from secure institutions were almost exclusively emergency or escorted furloughs; those from MCI-Framingham and Southeastern Correctional Center (SECC) were exceptions to this pattern. In past

Table I

Furloughs for the Year 1986 by Furlough Institution and Security Level

Institution/Security	Furloughs	Escape Rate
Maximum and Medium		
Cedar Junction	24	0.0
Concord	20	0.0
Framingham	15	0.0
Norfolk	46	0.0
SECC	50	0.0
NCCI	40	0.0
Total	**195**	**0.0**
Minimum		
Medfield	182	0.5
Bay State	815	0.1
NCC	725	0.3
Total	**1722**	**0.2**
Minimum/Pre-Release		
Plymouth	339	0.0
Warwick	249	0.0
Shirley	1009	0.5
Lancaster	618	0.0
Longwood	259	0.0
Hodder House	71	0.0
Total	**2545**	**0.2**
Pre-Release		
Boston State	897	0.0
Brooke House	359	0.0
Coolidge I	560	0.4
THP	486	0.0
Norfolk Pre-Release	297	0.0
McGrath House	108	0.0
Coolidge II	124	0.0
Drug Rehabilitation	0	0.0
South Middlesex	473	0.0
Park Drive	345	0.0
Hillside PRC	619	0.0
Charlotte House	166	0.0
Total	**4434**	**0.0**
GRAND TOTAL	**8896**	**0.1**

Table II

Furlough Escape Rate by Type of Furlough
and Security Level of Furlough Institution, 1986

Furlough Institution	Furloughs								
	Unescorted			Escorted*			Total		
	N	Esc	Rate	N	Esc	Rate	N	Esc	Rate
Maximum & Medium									
Cedar Junction	0	0	0.0	24	0	0.0	24	0	0.0
Concord	0	0	0.0	20	0	0.0	20	0	0.0
Framingham	12	0	0.0	3	0	0.0	15	0	0.0
Norfolk	0	0	0.0	46	0	0.0	46	0	0.0
SECC	42	0	0.0	8	0	0.0	50	0	0.0
NCCI	0	0	0.0	40	0	0.0	40	0	0.0
Sub-Total	54	0	0.0	141	0	0.0	195	0	0.0
Minimum	1686	4	0.2	32	0	0.0	1718	4	0.2
Minimum/ Pre-Release	2480	5	0.2	60	0	0.0	2540	5	0.2
Pre-Release	4412	2	0.0	20	0	0.0	4432	2	0.0
Total	8632	11	0.1	253	0	0.0	8885	11	0.1

*Includes emergency furloughs.

years (mid to late 1970's) unescorted furloughs were granted more liberally at medium and maximum security institutions. The escape rate was higher for furloughs from lower security facilities, the majority of which were unescorted furloughs (98 percent from minimum and minimum/pre-release and more than 99 percent from pre-release security facilities.

Proportion of Releases Participating in Furlough Program - 1986

From January 1, 1986, to December 31, 1986, the Department of Correction released an estimated 3,029 residents to the community. Of that total, 805 (27 percent) had received one or more furloughs before release. The remaining 73 percent of the individuals released had not participated in the furlough program during their incarceration. The percent of released inmates furloughed before release to the community gradually declined from 74 percent in 1974 to 27 percent in 1986. However, the actual number of offenders receiving furloughs prior to release increased overall from 667 in 1973 to 818 in 1986, an increase of 23%. The furlough participation of the 1986 released population varied according to the security level of the releasing institution as follows: 67 percent of those released from pre-release facilities had been furloughed prior to release; 28 percent of those released from minimum/pre-release security had been furloughed; 30 percent of those released from minimum security facilities had been furloughed; and 11 percent of those released from medium or maximum security institutions had been furloughed before release.

Inmates Furloughed Per Average Monthly Population - 1986

Out of an average monthly population of 5,569 an average of 500 individuals per month received a furlough in 1986. The average number of inmates furloughed ranged from a low of 380 in October to a high of 608 in December. Nine percent of

Table III

Percent of Average Monthly Institutional Population Furloughed in 1986

Institution/Security	Average Monthly Population	Average # of Inmates Furloughed Per Month	Percent of Population Furloughed
Maximum and Medium			
Cedar Junction	679	2	(0.3)
Concord	687	1	(0.1)
Framingham	242	1	(0.4)
Norfolk	1129	3	(0.3)
SECC	523	4	(0.8)
NCCI	627	3	(0.5)
Sub-Total Secure	**3887**	**14**	**(0.4)**
Minimum			
NCC	193	48	(24.9)
Bay State C.C.	139	47	(33.8)
Medfield	34	11	(32.4)
Sub-Total Minimum	**366**	**106**	**(29.0)**
Minimum/Pre-Release			
Plymouth	115	20	(17.4)
Warwick	82	16	(19.5)
Shirley	336	68	(20.2)
Lancaster	156	43	(27.6)
Longwood	120	20	(16.7)
Hodder House	33	5	(15.2)
Sub-Total Min/PR	**842**	**172**	**(20.4)**
Pre-Release			
Boston State	91	46	(50.5)
MHHI	108	61	(56.5)
Norfolk Pre-Release	52	18	(34.6)
Drug Rehabilitation	4	0	(0.0)
South Middlesex	107	33	(30.8)
Park Drive	59	20	(33.9)
Hillside PRC	40	22	(55.0)
Charlotte House	13	8	(61.5)
Sub-Total Pre-Release	**474**	**208**	**(43.9)**
Total Daily Average	5569	500	(9.0)

the average monthly population was furloughed per month. The majority of the population (70 percent) was housed in maximum and medium security institutions during an average month in 1986, and less than one half of one percent (0.4 percent) of the average monthly maximum/medium security population received a furlough that year. Twenty-nine percent of the minimum security population, 20.4 percent of the minimum/pre-release population, and 43.9 percent of the pre-release population received furloughs during a typical month in 1986. Table III presents the information on the number of individuals furloughed in proportion to the average population for 1986.

Furlough Statistics Since the Inception of the Program

The furlough program for residents of Massachusetts correctional facilities has been operating since November 6, 1972. Between that date and December 31, 1986, a total of 115,274 furloughs have been granted. On 645 occasions, individuals failed to return to their respective correctional facility within two hours of their appointed time of return. Thus, since the inception of the program there has been an overall escape rate of 0.6 percent.

Table IV presents a summary of furlough statistics for the years 1972 to 1986. Included in the table is information on the number of furloughs, the number of individuals furloughed, the number of escapes and corresponding escape rates. As Table IV shows, the escape rate by furlough has gradually declined from 1.9 escapes per 100 furloughs in 1973 to 0.1 escape per 100 furloughs in 1986. Similarly, the escape rate by individual has also decreased during this period from a high of 7.6 in 1974 to 0.7 in 1986.

While the number of individuals furloughed each year generally declined since the inception of the program, during 1981 and 1982 the numbers fluctuated and in 1983 the trend shifted and the number of furloughed offenders started to increase. Overall, however, the numbers of individuals furloughed decreased 12 percent between 1973 and 1986 from 1,868 offenders to 1,645 offenders. The years with the fewest furloughed offenders were 1980 and 1982. The escape rate by individual furloughed followed a similar pattern of steady decline over the same period except for a slight increase in 1979 and 1981.

Along with these trends, the percentage of offenders released to the street who had participated in the furlough program prior to their release was also decreasing. Table V presents the data for the percentage of released offenders who participated in the furlough program prior to their release. From 1973 to

Table IV

Summary Furlough Statistics for the Years 1972 to 1986

Year	Number of Furloughs	Individuals Furloughed	Number of Escapes	Escape Rate by Individual	Escape Rate by Furlough
1972[3]	1182	793	8	1.0	0.7
1973	7195	1868	134	7.2	1.9
1974	8322	1668	127	7.6	1.5
1975	8680	1482	88	5.9	1.0
1976	7985	1305	40	3.1	0.5
1977	8199	1355	42	3.1	0.5
1978	9062	1248	38	3.0	0.4
1979	8040	1232	38	3.1	0.5
1980	8654	1193	24	2.0	0.3
1981	8196	1248	34	2.7	0.4
1982	6307	1198	12	1.0	0.2
1983	6710	1295	21	1.6	0.3
1984	8354	1546	10	0.6	0.1
1985	9492	1621	18	1.1	0.2
1986	8896	1645	11	0.7	0.1
TOTAL	**115,274**	**10,415[4]**	**645**	**6.1**	**0.6**

Table V

Releases by Sex and Furlough Participation
1973 - 1986

Year Released	Total Releases	% Furloughed Prior to Release	Men Released		Women Released	
			No.	% Furloughed	No.	% Furloughed
1973	966	(69)	---*	---	---	---
1974	911	(74)	---	---	---	---
1975	926	(59)	835	---	91	---
1976	1029	(51)	904	---	125	---
1977	1193	(50)	1032	---	161	---
1978	1133	(49)	1002	---	131	---
1979	1124	(42)	955	---	169	---
1980	1015	(40)	799	(47)	216	(12)
1981	1118	(41)	849	(51)	269	(8)
1982	1440	(30)	962	(43)	478	(4)
1983	1976	(32)	1405	(42)	571	(5)
1984	2125	(30)	1468	(42)	657	(6)
1985	2331	(28)	1616	(38)	715	(5)
1986	3029	(27)	2243	(34)	786	(6)

* Data are not available by sex for these years.

1986 the number of releases more than tripled. However, during this time the percentage of individuals released who had participated in the furlough program decreased from 69 percent to 27 percent. The annual furlough statistics indicate two parallel trends: (1) a decreasing rate of furlough escape; and (2) each year, a decreasing proportion of the released population participating in the furlough program prior to release.

The low percentage of the population furloughed before release in 1986 can be attributed, in part, to the increasing proportion of women in the released population over the past few years.[6] In 1975 ten percent of the released population were women; their percentage has gradually increased until women represented a high of 33 percent of the released population in 1982 and 26 percent in 1986 (Table V). Historically, a disproportionate number of women have been released without the benefit of furloughs because of their short sentences; this is especially true of women released from Framingham after serving county sentences. In 1986, six percent of the released women received furloughs prior to release in contrast to 34 percent of the released men. Thus, these two factors--the increasing proportion of women in the released population and the disproportionate number of them that are released without furlough experience--help to account for the low overall furlough rate (27 percent) among 1986 releases.

Table VI compares furlough statistics by furlough institution and security level for 1985 and 1986. One finds that, furloughs decreased overall from 1985 to 1986. This decrease occurred for furloughs taken from minimum, minimum/pre-release and pre-release facilities. However, there was an increase in furloughs from maximum and medium security institutions. Furlough statistics for earlier years are presented in Appendix I for the years 1973 to 1976, 1977 to 1980, and 1981 to 1984, and 1985, respectively. In these earlier years, for purposes of consistency, institutions with mixed security classifications were reported as either

Table VI

Furloughs and Escape Rates by Furlough Institution, 1985 and 1986

Furlough Institution	1985 Furloughs	1985 Escape Rate	1986 Furloughs	1986 Escape Rate
Maximum & Medium				
Cedar Junction	19	0.0	24	0.0
Concord	13	0.0	20	0.0
Framingham	52	0.0	15	0.0
Norfolk	40	0.0	46	0.0
SECC	39	0.0	50	0.0
NCCI	13	0.0	40	0.0
Subtotal	**176**	**0.0**	**195**	**0.0**
Minimum				
Medfield	170	0.0	182	0.5
Bay State	1077	0.2	815	0.1
NCC	599	0.3	725	0.3
Subtotal	**1846**	**0.2**	**1722**	**0.2**
Minimum/Pre-Release				
Plymouth	390	0.5	339	0.0
Warwick	350	0.6	249	0.0
Shirley	1334	0.2	1009	0.5
Lancaster	711	0.0	618	0.0
Longwood	39	0.0	259	0.0
Hodder House	---*	---	71	0.0
Subtotal	**2824**	**0.2**	**2545**	**0.2**
Pre-Release				
Boston State	889	0.1	897	0.0
Brooke House	327	0.3	359	0.0
Coolidge I	530	0.0	560	0.4
THP	286	0.3	486	0.0
Norfolk PR	455	0.0	297	0.0
McGrath House	200	0.0	108	0.0
Coolidge II	185	0.0	124	0.0
Drug Rehab	1	0.0	0	0.0
South Middlesex	575	0.2	473	0.0
Park Drive	374	0.5	345	0.0
Hillside PRC	684	0.1	619	0.0
Charlotte House	140	0.0	166	0.0
Subtotal	**4646**	**0.2**	**4434**	**0.0**
Grand Total	**9492**	**0.2**	**8896**	**0.1**

*Hodder House did not open until December 1985, therefore it is not included in the 1985 figures.

minimum or pre-release depending on their original security classification. Hence, MCI-Warwick and MCI-Plymouth were reported as minimum, and MCI-Shirley and MCI-Lancaster were reported as pre-release facilities. Furlough statistics for 1985 are reported in Table VI and in Appendix I according to both security breakdowns. In terms of examining furlough trends, minimum, mixed minimum and pre-release facilities can all be considered "lower security" institutions.

The number of furloughs granted to inmates in maximum and medium security institutions has steadily declined over the years through 1983, with an increase from 1983 to 1986. Meanwhile, the number of furloughs granted to residents of lower security institutions has increased during the same period with the exception of 1981, 1982 and 1986. The number of furloughs taken by residents in minimum and pre-release security institutions has fluctuated over the last 14 years as a result of the opening and closing of institutions. In general, the number of furloughs granted to residents at all levels of security dropped noticeably in 1982 and 1983 and then increased again in subsequent years, although 1986 has seen a decrease in furloughs. The corresponding escape figures indicate that the escape rate also has decreased since the inception of the furlough program, and this is especially apparent in maximum and medium security institutions. This trend reflects a decline in unescorted furloughs from secure institutions after 1980. A constantly low overall escape rate has prevailed in pre-release centers from 1975 through 1986.

Table VII compares the proportion of the average monthly population receiving furloughs for the years 1974 through 1986. The proportion of the population furloughed each year is figured for the total average monthly population and the security level of the institutions from which the furlough occurred.[7]

As Table VII indicates, the percentage of the population in maximum and medium security institutions which received furloughs in a typical month decreased

Table VII

Percentage of Average Monthly Population Furloughed by Security Level

1974 - 1986

Year	Maximum Or Medium Security	Minimum Security	Pre-Release	Total Population
1974	(15.2)	(55.2)	(79.9)	(21.9)
1975	(13.8)	(59.6)	(74.6)	(20.8)
1976	(7.6)	(44.9)	(55.9)	(14.7)
1977	(6.2)	(60.2)	(54.5)	(15.5)
1978	(4.5)	(54.2)	(64.6)	(16.8)
1979	(4.0)	(47.1)	(59.6)	(15.5)
1980	(2.0)	(43.7)	(66.2)	(14.1)
1981	(1.3)	(37.2)	(59.5)	(12.6)
1982	(0.5)	(24.0)	(37.9)	(8.8)
1983	(0.3)	(24.5)	(35.8)	(8.9)
1984	(0.5)	(28.7)	(39.8)	(10.1)
1985	(0.3)	(26.7)	(43.2)	(10.5)
1986	(0.4)	(23.3)	(33.0)	(9.0)

from 15.2 percent in 1974 to 0.4 percent in 1986. The 1986 percentage of the minimum security population furloughed monthly dropped significantly from 55.2 percent in 1974 to 23.3 percent in 1986, and the proportion furloughed from pre-release facilities dropped from 79.9 percent in 1974 to 33.0 percent in 1986. While the 1986 figure of 9 percent of the total institutional population represents a large decrease from the 1974 percentage of 21.9, it also reflects a slight increase over the rates in 1982 and 1983.

The tables that follow in Appendix II contain furlough frequencies and escape rates by characteristics of the population furloughed during 1986. Offense variables, personal background characteristics, criminal history and furlough experience were originally examined to determine whether characteristics of the individual could be identified that were indicative of escape risk. However, the small number of actual furlough escapes in 1986 (11 escapes out of 8,896 furloughs) rendered significance tests of difference in escape rates meaningless. Nonetheless, the tables in Appendix II are informative in terms of the characteristics of inmates furloughed and the distribution of escape rates. It is important for the reader to note that the figures in these tables refer to the number of furloughs, not the number of individuals furloughed; hence, the characteristics of individuals receiving more than one furlough during the year weigh more heavily in the statistics than the attributes of inmates receiving a single furlough in 1986. While these tables are intended to be descriptive, the reader is cautioned that conclusions about individuals furloughed may be misleading.

FOOTNOTES

1. The Department of Correction furlough statistics define an "escape from furlough" in accordance with Department Order 467.1 entitled, "Furloughs - Rules and Regulations." According to Section 10.4 (c): "Failure of the resident to return to the correctional facility after the two hour period set forth in Section 10.4 (b) shall be considered an escape regardless of prior notification to the facility by the resident that he would be late. The superintendent or his designee shall notify, forthwith, appropriate law enforcement officials of the escape."

2. Several tables in this report present furlough statistics by the security level of the institution from which the furlough occurred. Six of the lower security institutions -- Plymouth, Warwick, Shirley, Lancaster, Longwood and Hodder House -- are mixed security. That is, they accept inmates in pre-release as well as minimum security status. Within these institutions offenders may move from minimum security classification to pre-release before discharge or release. The first four facilities officially started reporting the minimum security and pre-release populations separately in September 1983. The Longwood Treatment Center started reporting its population in March 1985. Hodder House opened in December 1985 as a mixed pre-release/minimum facility.

3. The figures for 1972 represent totals for only two months of 1972. Therefore, the number of furloughs and individuals furloughed is much lower than subsequent years.

4. The figure for the total number of individuals furloughed since the inception of the program is not the sum of the individuals furloughed each year. Since the same individual may be furloughed in more than one year, adding the yearly totals for individuals participating in the program results in multiple counting of participants.

5. The figures in this table for the years 1973 through 1985 were taken from annual research reports, A Statistical Description of Releases from the Massachusetts Department of Correction, Massachusetts Department of Correction, Publication Numbers 89, 109, 117, 137, 163, 177, 204, 234, 242, 259, 273, 288 and 299.

6. The table which follows illustrates over the past five years the association between the two release trends: (1) the increasing proportion of women in the released population and (2) the decreasing rate of furloughs granted prior to release. Whereas the proportion of men furloughed prior to release gradually declined between 1980 and 1986, the proportion of women furloughed prior to release ranged from 12 percent in 1980 to six percent in 1986. Although the increasing presence of women in the released population does not entirely account for the decline in furlough rates, it appears to be a contributing factor.

Releases and Percent Furloughed by
Year Released and Sex of Released Offender

YEAR RELEASED	MEN N	MEN % of Releases	MEN % Furloughed	WOMEN N	WOMEN % of Releases	WOMEN % Furloughed
1980	799	(79)	(47)	216	(21)	(12)
1981	849	(76)	(51)	269	(24)	(8)
1982	962	(67)	(43)	478	(33)	(4)
1983	1405	(71)	(42)	571	(29)	(5)
1984	1468	(69)	(42)	657	(31)	(6)
1985	1616	(69)	(38)	715	(31)	(5)
1986	2243	(74)	(34)	786	(26)	(6)

7. To be consistent with earlier reports of average monthly population furloughed, MCI-Warwick, MCI-Plymouth and the Longwood Treatment Center were classified as minimum security, and MCI-Shirley and MCI-Lancaster were classified as pre-release. Retaining the former classification reduces the proportion furloughed from pre-release by about 11 percent and reduces the proportion furloughed from minimum by about 6 percent. Compare the 1986 figures in Table VII with Table III. Hodder House is classified as minimum security. This facility opened in December, 1985.

APPENDIX I

Furlough and Furlough Escape Rates by Institution 1973 to 1985

Comparative Furlough Statistics by Institution for Years 1973-1976

	1973		1974		1975		1976	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	107	3.7	310	2.3	338	1.5	398	1.5
Concord	1254	3.5	923	4.2	812	3.3	430	0.7
Framingham	562	1.6	741	0.9	805	1.0	642	0.5
Norfolk	1811	2.2	1466	2.2	1200	1.2	741	0.7
SECC	244	5.3	283	1.4	196	3.1	165	0.6
RDC	----	---	4	0.0	2	0.0	---	---
TOTAL	**3978**	**2.8**	**3727**	**2.4**	**3353**	**1.8**	**2376**	**0.8**
Minimum								
Plymouth	451	1.1	416	1.0	500	1.6	385	0.8
Warwick	321	1.2	209	2.9	55	1.8	0	0.0
Monroe	342	0.6	306	2.3	274	1.8	233	3.4
Medfield	---	---	---	---	---	---	157	0.0
TOTAL	**1114**	**1.0**	**931**	**1.8**	**829**	**1.7**	**775**	**1.4**
Pre-Release								
Boston State	1333	0.6	2061	0.3	1804	0.3	1241	0.1
Shirley	709	0.8	494	2.4	715	1.3	574	0.9
Charlotte	61	0.0	86	2.3	83	0.0	126	0.8
Roxbury Multi-Service	--	---	130	0.0	444	0.0	80	0.0
Brooke House	--	---	422	0.2	509	0.0	578	0.0
Coolidge I	--	---	471	0.0	583	0.0	331	0.0
THP	--	---	---	---	1	0.0	150	0.0
Norfolk Pre-Release	--	---	---	---	96	0.0	334	0.0
577 House	--	---	---	---	85	0.0	619	0.0
Coolidge II	--	---	---	---	138	0.0	136	0.7
BOSP/METAC	--	---	---	---	40	0.0	203	0.5
Drug Rehab	--	---	---	---	--	---	14	0.0
South Middlesex	--	---	---	---	--	---	44	2.3
Lancaster	--	---	---	---	--	---	404	0.2
TOTAL	**2103**	**0.7**	**3664**	**0.6**	**4498**	**0.3**	**4834**	**0.2**
GRAND TOTAL	**7195**	**1.9**	**8322**	**1.5**	**8680**	**1.0**	**7985**	**0.5**

Comparative Furlough Statistics by Institution for Years 1977 - 1980

	1977		1978		1979		1980	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	166	0.0	70	0.0	51	0.0	44	0.0
Concord	352	1.4	134	2.2	20	0.0	14	0.0
Framingham	775	1.0	788	0.3	676	0.9	306	1.3
Norfolk	560	0.2	238	0.0	223	0.9	230	0.4
SECC	233	1.7	210	1.4	232	0.9	168	0.0
NCCI	---	---	---	---	50	0.0	0	0.0
TOTAL	**2086**	**0.9**	**1440**	**0.6**	**1252**	**0.8**	**762**	**0.7**
Minimum								
Plymouth	413	0.2	398	0.0	400	0.2	539	0.4
Warwick	252	1.6	234	2.6	289	2.1	268	0.4
Monroe	223	2.7	52	7.7	---	---	---	---
Medfield	264	0.0	257	0.0	232	1.3	287	0.0
Bay State	168	1.2	945	0.3	732	0.1	741	0.1
NCC	---	---	418	0.7	646	0.6	695	0.1
TOTAL	**1320**	**1.0**	**2304**	**0.7**	**2299**	**0.5**	**2530**	**0.2**
Pre-Release								
Boston State	1073	0.2	1602	0.3	1279	0.3	1281	0.0
Shirley	295	1.0	352	0.6	421	0.7	524	0.4
Charlotte	103	0.0	97	0.0	108	0.0	130	0.8
Brooke House	272	0.0	419	0.0	283	0.0	316	0.3
Coolidge I	269	0.0	230	0.0	232	0.9	311	0.3
THP	154	0.0	59	0.0	193	1.0	148	0.0
Norfolk Pre-Release	309	0.3	348	0.0	269	0.0	346	0.0
577 House	786	0.2	538	0.0	277	0.7	257	0.0
Coolidge II	144	0.0	136	0.0	93	0.0	298	1.3
BOSP/METAC	220	0.0	148	0.0	---	---	---	---
Drug Rehab	55	0.0	18	0.0	1	0.0	27	0.0
South Middlesex	379	0.3	317	0.6	367	0.0	627	0.3
Lancaster	513	0.4	425	0.7	290	0.7	407	0.0
Park Drive	221	0.0	460	0.0	588	0.0	639	0.0
Western Ave/Hillside	---	---	169	0.2	88	0.0	51	5.9
TOTAL	**4793**	**0.2**	**5318**	**0.2**	**4489**	**0.4**	**5362**	**0.3**
GRAND TOTAL	**8199**	**0.5**	**9062**	**0.4**	**8040**	**0.5**	**8654**	**0.3**

Comparative Furlough Statistics by Institution for Years 1981 - 1984

	1981		1982		1983		1984		1985	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium										
Walpole*	27	0.0	34	0.0	14	0.0	23	0.0	19	0.0
Concord	20	0.0	28	0.0	18	0.0	15	0.0	13	0.0
Framingham	197	1.5	31	0.0	32	0.0	41	0.0	52	0.0
Norfolk	151	0.0	83	0.0	42	0.0	39	0.0	40	0.0
SECC	85	0.0	45	0.0	35	0.0	68	0.0	39	0.0
NCCI	3	0.0	8	0.0	16	0.0	34	0.0	13	0.0
TOTAL	**483**	**0.6**	**229**	**0.0**	**157**	**0.0**	**220**	**0.0**	**176**	**0.0**
Minimum										
Plymouth	431	0.9	403	0.5	391	0.0	336	0.3	390	0.5
Warwick	152	0.0	210	0.0	235	0.0	250	0.4	350	0.6
Medfield	366	0.3	245	0.0	212	0.0	189	0.0	170	0.0
Bay State	689	0.3	672	0.0	925	0.3	1116	0.0	1077	0.2
NCC	555	0.0	365	0.8	403	1.2	496	0.0	599	0.3
Longwood	---	---	---	---	---	---	---	---	39	0.0
TOTAL	**2193**	**0.3**	**1895**	**0.3**	**2166**	**0.4**	**2387**	**0.1**	**2625**	**0.3**
Pre-Release										
Boston State	1055	0.3	528	0.0	427	0.0	568	0.0	889	0.1
Shirley	800	0.5	553	0.5	698	0.0	1034	0.0	1334	0.2
Charlotte	15	0.0	---	---	13	0.0	221	0.0	140	0.0
Brooke House	561	0.4	197	1.0	295	0.0	336	0.0	327	0.3
Coolidge I	420	0.0	438	0.5	448	0.2	545	0.4	530	0.0
THP	385	0.3	275	0.0	298	1.7	397	0.3	286	0.3
Norfolk Pre-Release	226	0.0	180	0.0	237	0.0	397	0.0	455	0.0
577 House*	331	0.6	251	0.0	161	0.0	234	0.0	200	0.0
Coolidge II	300	0.3	232	0.0	188	1.1	190	0.5	185	0.0
Drug Rehab	1	0.0	47	0.0	2	0.0	5	0.0	1	0.0
South Middlesex	383	0.5	295	0.0	334	0.3	433	0.7	575	0.2
Lancaster	515	0.8	532	0.0	656	0.3	636	0.0	711	0.0
Park Drive	331	0.0	341	0.0	367	0.3	343	0.3	374	0.5
Hillside	197	2.5	314	0.0	263	0.4	408	0.0	684	0.1
TOTAL	**5520**	**0.4**	**4183**	**0.2**	**4387**	**0.3**	**5747**	**0.1**	**6691**	**0.1**
GRAND TOTAL	**8196**	**0.4**	**6307**	**0.2**	**6710**	**0.3**	**8354**	**0.1**	**9492**	**0.2**

* Walpole is now called "Cedar Junction" and 577 House is now called "McGrath House".

APPENDIX II

Furlough Escape Rates by Furlough Variables, Offense Characteristics, Personal Background, and Criminal History, 1986

Furlough Variables	Number	Percent	Escape Rate
Type of Furlough			
Earned	8643	(97)	0.1
Escorted	63	(1)	0.0
Emergency	190	(2)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Month Furloughed			
January	735	(8)	0.0
February	601	(7)	0.3
March	705	(8)	0.1
April	708	(8)	0.1
May	913	(10)	0.1
June	699	(8)	0.1
July	776	(9)	0.1
August	800	(9)	0.1
September	678	(8)	0.4
October	566	(6)	0.0
November	851	(10)	0.0
December	864	(10)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Hours Furloughed			
6 or Less	485	(6)	0.0
7 to 12	2015	(23)	0.0
13 to 18	635	(7)	0.0
19 to 24	2092	(24)	0.0
25 to 30	590	(7)	0.2
31 to 36	1104	(12)	0.0
37 to 42	204	(2)	0.0
43 to 48	1331	(15)	0.0
More Than 48	432	(5)	0.2
Escape or Arrest	8	(0)	100.0
TOTAL	**8896**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Commitment Institution			
Walpole	6489	(73)	0.1
Concord	1774	(20)	0.1
Framingham	384	(4)	0.0
Longwood	249	(3)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Jail Credits			
None	2700	(30)	0.1
1 to 10 days	801	(9)	0.2
11 to 50 days	991	(11)	0.2
51 to 100 days	849	(10)	0.1
101 to 150 days	763	(9)	0.0
151 to 200 days	842	(10)	0.0
Over 200 days	1950	(22)	0.2
TOTAL	**8896**	**(100)**	**0.1**
Present Offense - General Categories			
Person	5253	(59)	0.2
Sex	1236	(14)	0.1
Property	1110	(12)	0.0
Drug	901	(10)	0.1
Other	396	(4)	0.3
TOTAL	**8896**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Person			
Not Applicable	3643	(41)	0.1
Murder - 1	610	(7)	0.3
Murder - 2	1209	(14)	0.1
Manslaughter	621	(7)	0.2
Assault w/Intent to Murder	174	(2)	0.0
Armed Robbery	1645	(18)	0.1
Unarmed Robbery	276	(3)	0.4
Armed Assault	535	(6)	0.2
Unarmed Assault	39	(0)	0.0
Put in Fear	6	(0)	0.0
Mayhem	4	(0)	0.0
Extortion	33	(0)	0.0
Kidnapping	63	(1)	0.0
Conspiracy	21	(0)	0.0
Vehicular Homicide	17	(0)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Present Offense - Sex			
Not Applicable	7667	(86)	0.1
Rape	710	(8)	0.1
Assault/Rape	124	(1)	0.0
Rape of Minor	318	(4)	0.0
Assault/Rape of Minor	76	(1)	0.0
Sexual Misconduct	1	(0)	0.0
TOTAL	**8896**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Property			
Not Applicable	7786	(88)	0.1
Arson	76	(1)	0.0
Burglary - Armed	73	(1)	0.0
Burglary	568	(6)	0.0
Possession of Tools	6	(0)	0.0
Larceny from Person	7	(0)	0.0
Larceny	205	(2)	0.0
Vehicle Theft	46	(0)	0.0
Forgery and Uttering	78	(1)	0.0
Stolen Goods	19	(0)	0.0
Property Injuries	15	(0)	0.0
Fraud	6	(0)	0.0
Stealing/Theft	11	(0)	0.0
TOTAL	**8896**	**(100)**	**0.1**

Present Offense - Drug			
Not Applicable	7995	(90)	0.1
Sale of Heroin	10	(0)	0.0
Sale of Narcotic	2	(0)	0.0
Controlled Substance	160	(2)	0.0
Class - A	299	(3)	0.3
Class - B	397	(4)	0.0
Class - C and D	32	(0)	0.0
Possession of Syringe	1	(0)	0.0
TOTAL	**8896**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Other			
Not Applicable	8500	(96)	0.1
Escape	4	(0)	0.0
Weapons Offense	103	(1)	0.0
Prostitution	5	(0)	0.0
Operating Under the Influence	257	(3)	0.4
Vehicle Offense	12	(0)	0.0
Other	14	(0)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Minimum Sentence			
1 Year	9	(0)	0.0
2 Years	90	(1)	0.0
3 Years	557	(6)	0.4
4 Years	479	(5)	0.0
5 Years	644	(7)	0.3
6 Years	587	(7)	0.0
7 Years	389	(4)	0.0
8 Years	382	(4)	0.3
9 Years	337	(4)	0.0
10 Years	336	(4)	0.0
11 to 12 Years	326	(4)	0.0
13 to 15 Years	293	(3)	0.0
16 to 19 Years	216	(2)	0.5
20 Years	94	(1)	0.0
21 or More Years	117	(1)	0.0
Life	1891	(21)	0.2
Indeterminate	2149	(24)	0.1
TOTAL	**8896**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Maximum Sentence			
Less Than 1 Year	151	(2)	0.0
1 Year	105	(1)	0.0
2 Years	198	(2)	0.5
3 Years	21	(0)	0.0
4 Years	44	(0)	0.0
5 Years	933	(10)	0.2
6 Years	191	(2)	0.0
7 Years	479	(5)	0.2
8 Years	81	(1)	0.0
9 Years	133	(2)	0.8
10 Years	1858	(21)	0.1
11 to 12 Years	527	(6)	0.0
13 to 15 Years	579	(6)	0.2
16 to 19 Years	194	(2)	0.0
20 Years	1108	(12)	0.0
21 or More Years	391	(4)	0.3
Life	1903	(21)	0.2
TOTAL	**8896**	**(100)**	**0.1**
Age at Incarceration			
Sixteen	28	(0)	0.0
Seventeen	31	(0)	0.0
Eighteen	188	(2)	0.0
Nineteen	405	(5)	0.5
Twenty	502	(6)	0.2
Twenty-One	514	(6)	0.2
Twenty-Two	514	(6)	0.0
Twenty-Three	643	(7)	0.3
Twenty-Four	577	(6)	0.0
Twenty-Five	508	(6)	0.0
26 to 29	1639	(18)	0.1
30 to 39	2339	(26)	0.0
40 or Older	1008	(11)	0.2
TOTAL	8896	(100)	0.1

Personal Background Variables	Number	Percent	Escape Rate
Race/Ethnicity			
White	5702	(64)	0.1
Black	2432	(27)	0.2
Hispanic	744	(8)	0.3
Other	18	(0)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Marital Status			
Married	2429	(27)	0.2
Single	4762	(54)	0.1
Divorced	924	(10)	0.2
Widowed	121	(1)	0.0
Common Law	13	(0)	0.0
Separated	647	(7)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Military Discharge			
No Service	6550	(74)	0.1
Honorable	1179	(13)	0.1
Dishonorable	32	(0)	0.0
Bad Conduct	212	(2)	0.5
Medical	33	(0)	0.0
Discharge Unknown	431	(5)	0.5
Unknown	459	(5)	0.0
TOTAL	**9492**	**(100)**	**0.2**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - Selected Towns			
Boston	2854	(32)	0.1
Brockton	150	(2)	0.0
Cambridge	181	(2)	0.0
Fall River	162	(2)	0.6
Framingham	77	(1)	0.0
Holyoke	87	(1)	0.0
Lawrence	184	(2)	0.5
Lowell	257	(3)	0.4
Lynn	243	(3)	0.0
New Bedford	156	(2)	0.0
Quincy	96	(1)	0.0
Somerville	202	(2)	0.0
Springfield	555	(6)	0.0
Worcester	378	(4)	0.0
Other Mass. Towns	2868	(32)	0.1
Out of State	446	(5)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Prior Address - County			
Worcester	782	(9)	0.3
Franklin	18	(0)	0.0
Middlesex	1459	(16)	0.1
Suffolk	3124	(35)	0.1
Norfolk	475	(5)	0.0
Bristol	490	(6)	0.2
Plymouth	338	(4)	0.0
Essex	778	(9)	0.3
Hampshire	50	(1)	0.0
Hampden	748	(8)	0.0
Berkshire	114	(1)	0.0
Barnstable	73	(1)	0.0
Nantucket	1	(0)	0.0
Out of State	446	(5)	0.0
TOTAL	**8896**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - SMSA			
Boston	5085	(57)	0.1
Brockton	212	(2)	0.0
Fall River	174	(2)	0.6
Fitchburg-Leominster	85	(1)	0.0
Lawrence-Haverhill	269	(3)	0.4
Lowell	328	(4)	0.3
New Bedford	201	(2)	0.0
Pittsfield	56	(1)	0.0
Providence-Pawtucket-Warwick	37	(0)	0.0
Springfield	763	(9)	0.0
Worcester	491	(6)	0.2
Other Mass. Places	749	(8)	0.1
Out of State	446	(5)	0.0
TOTAL	**8896**	**(100)**	**0.1**
Time at Most Skilled Position			
Less Than One Month	394	(4)	0.0
1-2 Months	438	(5)	0.0
3-4 Months	966	(11)	0.3
5-6 Months	509	(6)	0.0
7-9 Months	458	(5)	0.0
10-12 Months	506	(6)	0.0
1-2 Years	1021	(12)	0.1
2-5 Years	1406	(16)	0.1
More Than 5 Years	1068	(12)	0.0
Unknown	2130	(24)	0.2
TOTAL	**8896**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Occupation			
Professional-Technical	252	(3)	0.0
Business	423	(5)	0.0
Sales, Clerical	640	(7)	0.2
Manual	4092	(46)	0.1
Services	2046	(23)	0.1
Agriculture	24	(0)	0.0
Armed Services	50	(1)	0.0
Not Employed	241	(3)	0.0
Unknown	1128	(13)	0.4
TOTAL	**8896**	**(100)**	**0.1**
Time at Job of Longest Duration			
Less Than One Month	369	(4)	0.0
1-2 Months	340	(4)	0.0
3-4 Months	937	(10)	0.1
5-6 Months	573	(6)	0.3
7-9 Months	447	(5)	0.0
10-12 Months	478	(5)	0.0
1-2 Years	1049	(12)	0.1
2-5 Years	1525	(17)	0.1
More Than 5 Years	1109	(12)	0.0
Unknown	2069	(23)	0.2
TOTAL	**8896**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Last Grade Completed			
Sixth or Less	363	(4)	0.0
Seventh	301	(3)	0.0
Eighth	794	(9)	0.0
Ninth	986	(11)	0.0
Tenth	1104	(12)	0.3
Eleventh	844	(10)	0.4
High School Graduate	3110	(35)	0.1
Some College	612	(7)	0.0
College Graduate	380	(4)	0.0
Unknown	402	(4)	0.7
TOTAL	**8896**	**(100)**	**0.1**
Known Drug Use			
None	5609	(63)	0.1
Non-Specific	424	(5)	0.2
Heroin	963	(11)	0.0
Marijuana	483	(5)	0.0
Other	502	(6)	0.2
Unknown	915	(10)	0.3
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Court Appearances			
First Offense	490	(6)	0.0
Two	590	(7)	0.2
Three	534	(6)	0.0
Four	517	(6)	0.2
Five	536	(6)	0.0
6 to 9	1764	(20)	0.1
10 to 14	1584	(18)	0.1
15 to 20	1192	(13)	0.2
More Than 20	1327	(15)	0.1
Unknown	362	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Charges for Person Offenses			
None	949	(11)	0.0
One	1171	(13)	0.0
Two	1067	(12)	0.1
Three	876	(10)	0.1
Four	887	(10)	0.2
Five	692	(8)	0.1
6 to 8	1327	(15)	0.2
More Than Eight	1571	(18)	0.1
Unknown	356	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Property Offenses			
None	2144	(24)	0.1
One	870	(10)	0.1
Two	653	(7)	0.0
Three	535	(6)	0.2
Four	447	(5)	0.0
Five	523	(6)	0.0
6 to 8	1001	(11)	0.0
More Than Eight	2367	(27)	0.2
Unknown	356	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Charges for Sex Offenses			
None	6647	(75)	0.1
One	798	(9)	0.0
Two	413	(5)	0.2
Three	243	(3)	0.4
Four	148	(2)	0.0
Five	71	(1)	0.0
6 to 8	123	(1)	0.0
More Than Eight	97	(1)	0.0
Unknown	356	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Drug Offenses			
None	4883	(55)	0.1
One	1029	(12)	0.1
Two	726	(8)	0.1
Three	536	(6)	0.2
Four	346	(4)	0.0
Five	156	(2)	0.0
6 to 8	346	(4)	0.0
More Than Eight	518	(6)	0.0
Unknown	356	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Charges for Alcohol Offenses			
None	6030	(68)	0.1
One	1099	(12)	0.0
Two	551	(6)	0.5
Three	184	(2)	0.0
Four	173	(2)	0.0
Five	144	(2)	0.0
6 to 8	165	(2)	0.0
More Than Eight	194	(2)	0.0
Unknown	356	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Charges for Escape Offenses			
None	8059	(91)	0.1
One	354	(4)	0.3
Two	71	(1)	0.0
Three	27	(0)	0.0
Four or More	39	(0)	0.0
Unknown	356	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Indicator of Juvenile Commitment			
No	7050	(80)	0.1
Yes	1487	(17)	0.1
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Prior County Incarcerations			
None	5445	(61)	0.1
One	1344	(15)	0.2
Two	796	(9)	0.1
Three	498	(6)	0.0
Four	215	(2)	0.0
Five	115	(1)	0.9
Six or More	151	(2)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Prior State or Federal Incarcerations			
None	6736	(76)	0.1
One	1049	(12)	0.1
Two	443	(5)	0.0
Three	154	(2)	0.0
Four	67	(1)	0.0
Five	32	(0)	0.0
Six or More	56	(1)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Prior Adult Incarcerations			
None	4611	(52)	0.1
One	1515	(17)	0.1
Two	970	(11)	0.2
Three	592	(7)	0.0
Four	289	(3)	0.0
Five	261	(3)	0.4
Six or More	299	(3)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Number of Juvenile Paroles			
None	7697	(86)	0.1
One	368	(4)	0.0
Two	214	(2)	0.0
Three	131	(2)	0.0
Four or More	127	(1)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Juvenile Parole Violations			
None	7697	(86)	0.1
One	385	(4)	0.0
Two	212	(2)	0.0
Three	131	(2)	0.0
Four or More	112	(1)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Number of Adult Paroles			
None	7184	(81)	0.1
One	945	(11)	0.1
Two	192	(2)	0.0
Three	160	(2)	0.0
Four or More	56	(1)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Adult Parole Violations			
Never Paroled	7184	(81)	0.1
None	497	(6)	0.0
One	620	(7)	0.2
Two	161	(2)	0.0
Three or More	75	(1)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Total Number of Paroles			
None	6733	(76)	0.1
One	893	(10)	0.1
Two	406	(5)	0.0
Three	223	(2)	0.0
Four or More	282	(3)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Parole Violations			
Never Paroled	6733	(76)	0.1
None	644	(7)	0.0
One	682	(8)	0.1
Two	254	(3)	0.0
Three	108	(1)	0.0
Four or More	116	(1)	0.0
Unknown	359	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Age at First Court Appearance			
Twelve or younger	746	(8)	0.1
Thirteen	523	(6)	0.2
Fourteen	589	(7)	0.3
Fifteen	785	(9)	0.0
Sixteen	789	(9)	0.3
Seventeen	1222	(14)	0.0
Eighteen	799	(9)	0.0
Nineteen	680	(8)	0.0
Twenty	375	(4)	0.0
Twenty-one	315	(4)	0.3
Twenty-two	201	(2)	0.0
Twenty-three	177	(2)	0.0
Twenty-four	239	(3)	0.0
Twenty-five	50	(1)	0.0
26 to 29	319	(4)	0.0
30 to 39	474	(5)	0.2
40 or Older	222	(2)	0.0
Unknown	391	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Age at First Alcohol Court Appearance			
Not Applicable	6009	(68)	0.1
8 to 14	3	(0)	0.0
15 to 17	444	(5)	0.2
18 to 19	536	(6)	0.0
20 to 21	428	(5)	0.2
22 to 24	539	(6)	0.0
25 to 29	300	(3)	0.0
30 to 39	195	(2)	0.5
40 or Older	51	(1)	0.0
Unknown	391	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**
Age at First Drug Court Appearance			
Not Applicable	4860	(55)	0.1
8 to 14	67	(1)	1.5
15 to 17	574	(6)	0.0
18 to 19	873	(10)	0.0
20 to 21	582	(6)	0.0
22 to 24	538	(6)	0.2
25 to 29	541	(6)	0.0
30 to 39	338	(4)	0.3
40 or Older	132	(2)	0.0
Unknown	391	(4)	0.8
TOTAL	**8896**	**(100)**	**0.1**

1987 Annual Statistical Report of the Furlough Program

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Abstract

The first furlough was taken by an inmate of the Massachusetts Department of Correction on November 6, 1972. Since the inception of the program until December 31, 1987, a total of 121,133 furloughs have been granted to 10,835 individuals. There have been 650 escapes since the inception of the program, yielding an overall escape rate per furlough of 0.5 percent.

- From January 1, 1987 to December 31, 1987, a total of 5,859 furloughs were granted to 1,161 individuals. This is a decrease of 34 percent from the 8,896 furloughs granted during 1986; and a decrease of 29 percent from the 1,645 individuals furloughed during 1986.

- The median number of furloughs per furloughed offender for 1987 was three. This is lower than the 1986 median of four furloughs per furloughed offender.

- Of the furloughs taken, 96 percent were unescorted furloughs and 4 percent were escorted or emergency furloughs.

- The median number of hours of leave per furlough during 1987 was 19 hours. The median number of hours of leave per furlough during 1986 was 24 hours.

- There were 5 escapes from furlough during 1987, resulting in an escape rate per furlough of 0.1 percent.

- The number of individuals released from the Department of Correction who have participated in the furlough program has steadily declined over the years. During 1987, 27 percent of the males, and 5 percent of the females released had one or more furloughs.

- More than half (56 percent) of the furloughs were taken by offenders with no prior adult incarcerations.

- During 1987, 48 percent of all furloughs were from pre-release facilities; 29 percent were from mixed minimum/pre-release facilities; 19 percent were from minimum security facilities; and 4 percent were from maximum or medium security institutions.

Table of Contents

Introduction

This report presents a statistical description of furloughs granted by the Massachusetts Department of Correction for the year 1987.

The report has three main sections. The first section gives a description of the furlough program and some background information. The second section covers furlough statistics for the year 1987. The third section provides furlough statistics and a discussion of trends in the data from the inception of the program in 1972 until the end of 1987. The tables which follow in the two Appendices present trends in escape rates by institution between 1973 and 1987, and the number of furloughs, the percent distribution of furloughs, and escape rates by inmate social characteristics, offense variables, criminal history variables and furlough characteristics for 1987. In these tables and throughout the document the escape rate refers to every 100 furloughs ending in escape. In most instances, less than one furlough in every 100 resulted in an escape producing extremely low escape rates such as 0.1 percent.

This report includes information on furloughs granted from DOC facilities only. Thus, it does not include any furloughs taken by inmates in non-DOC facilities, such as county houses of correction or Bridgewater State Hospital.

The data for the tables in this report were derived from institutional furlough rosters and the computerized inmate data base and were produced on the Regent's Computer Network.

Background and Description of the Furlough Program

The furlough program is authorized by Section 90A of Chapter 777 (Correctional Reform Act) and became effective on October 15, 1972. The real significance of the 1972 law was that it established the concept of furloughs as a vital tool in minimizing the isolating effects of institutionalization, building or rebuilding social ties between offender and community, and reintegrating offenders from prison to community life, all major tasks of correction first identified by the President's Commission on Law Enforcement and the Administration of Justice in 1967.

The Department regards the furlough program as a means by which residents may maintain or re-establish direct ties with the communities from which they have come and, therefore, to be consistent with its policy of community reintegration. Furloughs may be granted for medical purposes, for contacting prospective employers, for securing living accommodations preparatory to release, or for visiting a critically ill relative or attending a relative's funeral; but, most commonly, they are granted for family visits. As diverse as these functions are, they all share the common desired end result of a reduction in the repeated criminal behavior of the prison releasee.

Residents are required to serve a certain portion of their sentences prior to becoming eligible for furlough as established by the Department's furlough rules and regulations. Three levels of review have been built into the furlough screening process: the institution; DOC Central Office Furlough Panel; and Commissioner. This consists of: an application review by a furlough coordinator; an interview by an institutional furlough committee comprised of 3-5 institutional staff including one or more correctional officers; completion of a furlough sponsorship agreement; a criminal history background check and interview of the furlough sponsor; and a

review of all relevant information by the Superintendent of the facility. An initial furlough application must go through an even more extensive process. It is carefully reviewed and researched by the DOC furlough office. A recommendation is then made to the Central Office Furlough Panel. The Panel is comprised of the Associate Commissioner for Programs and Treatment, the Associate Commissioner for Operations , the Director and the Deputy Director of Programs and Classification, and the Director of Internal Affairs. The application recieves final consideration and authorization by the Commissioner.

Residents meeting the general eligibility criteria are allowed by statute 14 furlough days per furlough year. In practice they receive seven days during the first half of the year and seven days during the second half of the year. A furlough may last less than 24 hours, thus an individual can be furloughed more than 14 times during a year. A resident's furlough year runs for 12 consecutive months from the date of the authorization of the resident's initial furlough. Each successive furlough year commences on the anniversary of the furlough authorization date. Prior to any furlough release local and state police must be notified in writing of the inmate's furlough itinerary.

There are three types of furlough: earned, emergency and escorted. By far, the most common type of furlough is the earned furlough. In 1987, 96 percent of all furloughs were earned. An earned furlough is considered by the Department of Correction to be an "extension of the limits of the place of confinement for a trustworthy resident" of a state correctional facility.[1] Emergency furloughs are approved for residents when a serious or personal situation (i.e. funerals and medical emergencies) arises that requires their immediate presence in the community. Escorted furloughs are emergency furloughs granted to a resident who requires close supervision while in the community. The resident must be

accompanied by correctional staff while on an escorted furlough. During 1987, all furloughs from maximum or medium security were escorted or emergency furloughs.

Furlough Program Participation For The Year 1987

In 1987 there was a large reduction in the use of the furlough program in the Massachusetts Department of Correction. From January 1, 1987 to December 31, 1987, there were 5,859 furloughs granted. The number of individuals who received furloughs in 1987 was 1,161. Compared to 1986, the number of furloughs decreased 34 percent (from 8,896 in 1986), and the number of individuals receiving furloughs decreased 29 percent (from 1,645 in 1986).

Furlough Characteristics

Furloughs by Quarter. A quarterly breakdown of furloughs shows a large decrease in the number of furloughs being granted in the second, third and fourth quarters of 1987. The number of furloughs decreased from 2,007 in the first quarter to 987 in the last quarter. In contrast, the number of furloughs during 1986 increased from 2,041 in the first quarter to 2,281 furloughs in the last quarter.

Table 1

Furloughs by Quarter, 1986 and 1987

Quarter	1986	1987	Percent Change
First	2,041	2,007	-2%
Second	2,320	1,838	-21%
Third	2,254	1,027	-54%
Fourth	2,281	987	-57%
TOTAL	**8,896**	**5,859**	**-34%**

Length of Furlough. In 1987, the median number of hours of leave per furlough was 19 hours, but the actual number of hours furloughed ranged from one to 74 hours. Furloughs during 1987 tended to be shorter compared to 1986, when the median number of hours per furlough was 24 and the longest furlough was 170 hours.

Individuals in the Furlough Program

Number of Furloughs Per Offender. During 1987, 1,161 individuals received 5,859 furloughs. The median number of furloughs per furloughed offender was three. The number of furloughs per offender ranged from one to 29. Of those furloughed, 321 offenders received one furlough during the year, and 133 offenders went out on furlough more than 10 times during 1987. During 1986, the median number of furloughs per furloughed offender was four.

Characteristics of Furlough Participants. The tables in Appendix II show the number of furloughs and escape rates by various characteristics of furlough participants.[2] It is important to note that the figures in these tables refer to the number of furloughs, not the number of individuals furloughed. Therefore, the characteristics of individuals receiving multiple furloughs during the year weigh more heavily in the statistics than those of inmates receiving a single furlough in 1987.

Of the 5,859 furloughs granted during 1987, 59 percent were furloughs by person offenders; 14 percent sex offenders; 13 percent drug offenders; 11 percent property offenders; and 4 percent "other" offenders. Twenty-three percent of all furloughs were taken by offenders serving life sentences. This number represents 177 individuals who took a total of 1373 furloughs.

Sixty-seven percent of the furloughs were taken by white (includes white hispanic) offenders; 51 percent of the furloughs were taken by offenders with a marital status of "single"; 75 percent had no history of military service; 59 percent were from the Metropolitan Boston area at time of incarceration; and 48 percent had not completed high school. More than half of the furloughs (56 percent) were taken by first-time offenders (those with no prior adult incarcerations).

Furlough Institutions

Furlough Institution. Table 2 shows the number of furloughs by furlough institution.[3] During 1987, most furloughs were from lower security institutions (96 percent). Two hundred and fifty-one furloughs were granted from maximum or medium security institutions, representing four percent of the furloughs granted in 1987. Of the lower security furloughs: 1,103 furloughs (19 percent) were granted from minimum security institutions, 1,687 furloughs were from mixed minimum/pre-release institutions (29 percent), and 2,818 furloughs (48 percent) were granted from pre-release facilities. This distribution of furlough by security level of furlough institution is similar to 1986.

Type of Furlough. Table 2 shows that of the 5,859 furloughs granted during 1987, 95 percent were unescorted earned furloughs. However, furloughs from secure institutions (maximum & medium) were exclusively emergency or escorted furloughs (those from Southeastern Correctional Center are exceptions to this pattern since lower security level inmates are also housed there), while 98 percent of all furloughs from lower security were earned.

Inmates Furloughed Per Average Monthly Population. Table 3 presents information on the number of individuals furloughed in proportion to the average population for 1987. Out of the average population of 6,028, 337 individuals received a furlough in a month in 1987, representing 5.6 of the population. This varied by security level. Less than one half of one percent (0.4 percent) of the average maximum/medium security population, 17.6 percent of the minimum population, 12.1 percent of the mixed minimum/pre-release population, and 29.5 percent of the pre-release population received furloughs during a typical month in 1987.

Table 2

Type of Furlough by Furlough Institution, 1986 and 1987

Furlough Institution	1986 Unescorted	1986 Emergency/ Escorted	1986 Total	1987 Unescorted	1987 Emergency/ Escorted	1987 Total
Maximum & Medium						
Cedar Junction	0	24	24	0	9	9
Concord	0	20	20	0	30	30
Framingham	12	3	15	0	5	5
Norfolk	0	46	46	0	37	37
SECC	42	8	50	121	20	141
NCCI (Gardner)	0	40	40	0	29	29
Sub-Total	**54**	**141**	**195**	**121**	**130**	**251**
Minimum						
Medfield	177	5	182	127	0	127
Bay State	803	12	815	611	15	626
NCC (NECC)	710	15	725	345	5	350
Sub-Total	**1,690**	**32**	**1,722**	**1,083**	**20**	**1,103**
Minimum/Pre-Release						
Plymouth	333	6	339	150	5	155
Warwick	241	8	249	151	14	165
Shirley	984	25	1,009	564	38	602
Lancaster	611	7	618	503	7	510
Longwood	246	13	259	149	13	162
Hodder House	70	1	71	90	3	93
Sub-Total	**2,485**	**60**	**2,545**	**1,607**	**80**	**1,687**
Pre-Release						
Boston State	897	-	897	542	4	546
Brooke House	359	-	359	392	1	393
Coolidge	559	1	560	160	1	161
THP	484	2	486	252	0	252
Norfolk PR	297	-	297	182	3	185
McGrath House	108	-	108	103	0	103
Coolidge II	124	-	124	116	0	116
South Middlesex	464	9	473	237	16	253
Park Drive	339	6	345	192	8	200
Hillside PRC	618	1	619	515	1	516
Charlotte House	165	1	166	93	0	93
Sub-Total	**4,414**	**20**	**4,434**	**2,784**	**34**	**2,818**
Grand Total	**8,643**	**253**	**8,896**	**5,595**	**264**	**5,859**

Table 3

Percent of Average Institutional Population Furloughed in 1987

Institution	Average Population	Average # of Inmates Furloughed Per Month	Percent of Population Furloughed
Maximum and Medium			
Cedar Junction	677	1	(0.1)
Concord	777	2	(0.2)
Framingham	260	0	(0.0)
Norfolk	1192	3	(0.2)
SECC	640	8	(1.2)
NCCI	681	2	(0.3)
Sub-Total	**4227**	**17**	**(0.4)**
Minimum			
Medfield	34	8	(23.5)
Bay State C.C.	143	34	(23.8)
NCC	197	24	(12.2)
Sub-Total	**374**	**66**	**(17.6)**
Minimum/Pre-Release			
Plymouth	110	9	(8.2)
Warwick	83	11	(13.2)
Shirley	433	41	(9.5)
Lancaster	179	36	(20.1)
Longwood	122	13	(10.7)
Hodder House	32	6	(18.8)
Sub-Total	**959**	**116**	**(12.1)**
Pre-Release			
Boston State	97	25	(25.8)
MHHI	102	43	(42.2)
Norfolk Pre-Release	53	12	(22.6)
South Middlesex	111	18	(16.2)
Park Drive	53	12	(22.6)
Hillside PRC	39	22	(56.4)
Charlotte House	13	5	(38.5)
Sub-Total	**468**	**138**	**(29.5)**
Total Daily Average	**6028**	**337**	**5.6**

Furlough Outcomes in 1987

Department of Correction policy defines furlough outcomes as: returns on time, late unders, late overs, and escapes. A "return on time" furlough outcome means that the offender returned by a designated time to a designated place. This outcome indicates an inmate's successful adherence to his/her furlough schedule. A "late under" furlough outcome occurs when an inmate returns within two hours of his/her designated time of return. Department of Correction policy defines a furlough escape as failure to return to a correctional facility within two hours of the designated time of return.[4] Therefore, "late overs" and "escapes" are recognized as two classes of furlough escape. "Late overs" are furloughs which result in voluntary returns after two hours but within 24 hours of the designated reporting time. "Escapes" are furloughs which result in involuntary returns or failure to return after 24 hours.

Returns on Time. Of the 5,859 furloughs granted during 1987, 5,779 or 99 percent returned on time. These 5,779 furloughs involved 1,155 individuals, ranging from 325 offenders receiving one return on time outcome to one offender receiving 29 returns on time.

Late Under. During 1987, there were 75 furloughs which were classified as "late unders". The 75 late unders involved 65 individuals. These 65 offenders all returned within two hours of their designated time of return. Eight offenders were reported to have two late unders from furlough in 1987, and one offender had three late unders.

Late Overs and Escapes. Out of the 5,859 furloughs granted in 1987, there were 5 incidents of "official" furlough escapes (2 late overs and 3 escapes) resulting in an escape rate of 0.1 percent. Of the five escapes during 1987, one was from minimum, and four were from pre-release security institutions. No furlough escapes took place during 1986 or 1987 from a maximum or medium security level facility.

For 1987, the escape rate per individual furloughed was 0.4 percent. Since individual inmates often take more than one furlough, the escape rate per inmate furloughed is higher than the escape rate per furlough.

The number of escapes in 1987 is lower than in 1986 when there were 11 escapes out of 8,896 furloughs.

Table 4

Furlough Outcome
by Furlough Institution, 1987

Furlough Institution	Furlough Outcome: Return on Time	Late Under	Late Over	Escape	Total
Maximum & Medium					
Cedar Junction	9	0	0	0	9
Concord	30	0	0	0	30
Framingham	5	0	0	0	5
Norfolk	34	3	0	0	37
SECC	140	1	0	0	141
NCCI	29	0	0	0	29
Sub-Total	**247**	**4**	**0**	**0**	**251**
Minimum					
Medfield	126	0	0	1	127
Bay State	626	0	0	0	626
NCC	350	0	0	0	350
Sub-Total	**1,102**	**0**	**0**	**1**	**1,103**
Minimum/Pre-Release					
Plymouth	153	2	0	0	155
Warwick	161	4	0	0	165
Shirley	598	4	0	0	602
Lancaster	506	4	0	0	510
Longwood	161	1	0	0	162
Hodder House	92	1	0	0	93
Sub-Total	**1,671**	**16**	**0**	**0**	**1,687**
Pre-Release					
Boston State	535	10	0	1	546
Brooke House	381	12	0	0	393
Coolidge I	157	4	0	0	161
THP	243	9	0	0	252
Norfolk PR	183	2	0	0	185
McGrath House	102	1	0	0	103
Coolidge II	111	5	0	0	116
South Middlesex	248	3	1	1	253
Park Drive	198	2	0	0	200
Hillside PRC	510	5	1	0	516
Charlotte House	91	2	0	0	93
Sub-Total	**2,759**	**55**	**2**	**2**	**2,818**
Grand Total	**5,779**	**75**	**2**	**3**	**5,859**

Furlough Statistics Since the Inception of the Program

The furlough program for residents of Massachusetts correctional facilities has been operating since November 6, 1972. A total of 121,133 furloughs have been granted since the inception of the program through December 31, 1987. On 650 occasions, individuals failed to return to their respective correctional facility within two hours of their appointed time of return. Thus, since the inception of the program there has been an overall escape rate of 0.5 percent.

Table 5 presents a summary of furlough statistics for the years 1972 to 1987. Included in the table is information on the number of furloughs, the number of individuals furloughed, the number of escapes, and corresponding escape rates. The table shows that during the year 1987 there was a marked drop in the use of the furlough program compared to other years, as evidenced by the decrease in the number of furloughs and number of individuals receiving furloughs. In addition, the number of escapes and escape rates have dropped over the fifteen year period.

There has been a decrease of 19 percent in the number of furloughs being taken from 1973 to 1987. The number of furloughs varies by year. The greatest change between any two consecutive years occurred from 1986 to 1987 when the number of furloughs decreased by 34 percent.

There has also been a decrease in the number of individuals being furloughed (38 percent). In 1987, the number of individuals receiving furloughs dropped from the prior year by 29 percent. Over the fifteen year period, 1987 had the lowest number of furloughed offenders.

The number of escapes has decreased since 1973 when there were 134 escapes, to 5 escapes in 1987. The escape rate by furlough has declined from 1.9 escapes per 100 furloughs in 1973 to 0.1 escape per 100 furloughs in 1987. Similarly, the escape rate by individual has also decreased during this period from 7.2 in 1973 to 0.4 in 1987, the lowest rate since the inception of the program.

Table 5

Summary Furlough Statistics for the Years 1972 to 1987

Year	Number of Furloughs	Individuals Furloughed	Number of Escapes	Escape Rate by Individual	Escape Rate by Furlough
1972[5]	1182	793	8	1.0	0.7
1973	7195	1868	134	7.2	1.9
1974	8322	1668	127	7.6	1.5
1975	8680	1482	88	5.9	1.0
1976	7985	1305	40	3.1	0.5
1977	8199	1355	42	3.1	0.5
1978	9062	1248	38	3.0	0.4
1979	8040	1232	38	3.1	0.5
1980	8654	1193	24	2.0	0.3
1981	8196	1248	34	2.7	0.4
1982	6307	1198	12	1.0	0.2
1983	6710	1295	21	1.6	0.3
1984	8354	1546	10	0.6	0.1
1985	9492	1621	18	1.1	0.2
1986	8896	1645	11	0.7	0.1
1987	5859	1161	5	0.4	0.1
TOTAL	**121,133**	**10,835[6]**	**650**	**6.0**	**0.5**

Table 6 examines furlough participation of releasees for the years 1973 to 1987. It is important to note that while the number of furloughs have declined, the number of offenders released to the street have increased. Thus, the proportion of releasees participating in the furlough program has greatly decreased from a high of 74 percent in 1974 to 22 percent in 1987.

Table 6

Releases by Sex and Furlough Participation
for the Years 1973-1987[7]

Year Released	Total Releases	% Furloughed Prior to Release	Men Released		Women Released	
			No.	% Furloughed	No.	% Furloughed
1973	966	(69)	---*	---	---	---
1974	911	(74)	---	---	---	---
1975	926	(59)	835	---	91	---
1976	1029	(51)	904	---	125	---
1977	1193	(50)	1032	---	161	---
1978	1133	(49)	1002	---	131	---
1979	1124	(42)	955	---	169	---
1980	1015	(40)	799	(47)	216	(12)
1981	1118	(41)	849	(51)	269	(8)
1982	1440	(30)	962	(43)	478	(4)
1983	1976	(32)	1405	(42)	571	(5)
1984	2125	(30)	1468	(42)	657	(6)
1985	2331	(28)	1616	(38)	715	(5)
1986	3029	(27)	2243	(34)	786	(6)
1987	3114	(22)	2338	(27)	776	(5)

* --- indicates that data are not available by sex for these years.

Table 7 compares the proportion of the average population receiving furloughs by security level for the years 1974 through 1987. The proportion of the population furloughed each year is figured for the total average population and the security level of the institutions from which the furlough occurred.[8]

The table shows that there has been a large decrease in the proportion of the total institutional population receiving furloughs from 21.9 in 1974 to 5.6 in 1987. While the number of individuals receiving furloughs has decreased, the average institutional population has continued to increase each year. The percentage of the population in maximum and medium security institutions who received furloughs decreased from 15.2 percent in 1974 to 0.4 percent in 1987. The percentage of the minimum security population furloughed dropped from 55.2 percent in 1974 to 14.6 percent in 1987, and the proportion furloughed from pre-release facilities dropped from 79.9 percent in 1974 to 19.9 percent in 1987.

The tables in Appendix I show furloughs and furlough escape rates by institution and security level for the years 1973 to 1987.[9]

Table 7

Percentage of Average Population Furloughed by Security Level, 1974 - 1987

Year	Maximum Or Medium Security	Minimum Security	Pre-Release	Total Population
1974	(15.2)	(55.2)	(79.9)	(21.9)
1975	(13.8)	(59.6)	(74.6)	(20.8)
1976	(7.6)	(44.9)	(55.9)	(14.7)
1977	(6.2)	(60.2)	(54.5)	(15.5)
1978	(4.5)	(54.2)	(64.6)	(16.8)
1979	(4.0)	(47.1)	(59.6)	(15.5)
1980	(2.0)	(43.7)	(66.2)	(14.1)
1981	(1.3)	(37.2)	(59.5)	(12.6)
1982	(0.5)	(24.0)	(37.9)	(8.8)
1983	(0.3)	(24.5)	(35.8)	(8.9)
1984	(0.5)	(28.7)	(39.8)	(10.1)
1985	(0.3)	(26.7)	(43.2)	(10.5)
1986	(0.4)	(23.3)	(33.0)	(9.0)
1987	(0.4)	(14.6)	(19.9)	(5.6)

FOOTNOTES

1. Source: 103 CMR 463.00 FURLOUGHS (Written 1/1/78).

2. Due to percentage rounding, some of the tables may not total to 100 percent.

3. Several tables in this report present furlough statistics by the security level of the institution from which the furlough occurred. Six of the lower security institutions -- Plymouth, Warwick, Shirley, Lancaster, Longwood and Hodder House -- are mixed security. That is, they accept inmates in pre-release as well as minimum security status. Within these institutions offenders may move from minimum security classification to pre-release before discharge or release. The first four facilities officially started reporting the minimum security and pre-release populations separately in September 1983. The Longwood Treatment Center started reporting its population in March 1985. Hodder House opened in December 1985 as a mixed pre-release/minimum facility. In addition, although SECC is considered a medium security facility, it houses both a medium and minimum security population.

4. The Department of Correction furlough statistics define an "escape from furlough" in accordance with Department Order 467.1 entitled, "Furloughs - Rules and Regulations." According to Section 10.4 (c): "Failure of the resident to return to the correctional facility after the two hour period set forth in Section 10.4 (b) shall be considered an escape regardless of prior notification to the facility by the resident that he would be late. The superintendent or his designee shall notify, forthwith, appropriate law enforcement officials of the escape."

5. The figures for 1972 represent totals for only two months of 1972 (since Nov. 1972). Therefore, the number of furloughs and individuals furloughed is much lower than subsequent years.

6. The figure for the total number of individuals furloughed since the inception of the program is not the sum of the individuals furloughed each year. Since the same individual may be furloughed in more than one year, adding the yearly totals for individuals participating in the program results in multiple counting of participants.

7. The figures in this table for the years 1973 through 1986 were taken from annual research reports, A Statistical Description of Releases from the Massachusetts Department of Correction, Massachusetts Department of Correction, Numbers 89, 109, 117, 137, 163, 177, 204, 234, 242, 259, 273, 288 and 299. The figures for 1987 releases are preliminary.

8. To be consistent with earlier reports of average monthly population furloughed, MCI-Warwick, MCI-Plymouth, Hodder House and the Longwood Treatment Center are classified as minimum security, and MCI-Shirley and MCI-Lancaster are classified as pre-release.

9. For purposes of consistency, the many institutions with mixed security classifications or a change in security level were kept as their original security classification.

APPENDIX I

Furloughs and Furlough Escape Rates by Institution 1973 to 1987

Comparative Furlough Statistics by Institution for Years 1973 - 1976

	1973		1974		1975		1976	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	107	3.7	310	2.3	338	1.5	398	1.5
Concord	1254	3.5	923	4.2	812	3.3	430	0.7
Framingham	562	1.6	741	0.9	805	1.0	642	0.5
Norfolk	1811	2.2	1466	2.2	1200	1.2	741	0.7
SECC	244	5.3	283	1.4	196	3.1	165	0.6
RDC	----	---	4	0.0	2	0.0	---	---
TOTAL	**3978**	**2.8**	**3727**	**2.4**	**3353**	**1.8**	**2376**	**0.8**
Minimum								
Plymouth	451	1.1	416	1.0	500	1.6	385	0.8
Warwick	321	1.2	209	2.9	55	1.8	0	0.0
Monroe	342	0.6	306	2.3	274	1.8	233	3.4
Medfield	---	---	---	---	---	---	157	0.0
TOTAL	**1114**	**1.0**	**931**	**1.8**	**829**	**1.7**	**775**	**1.4**
Pre-Release								
Boston State	1333	0.6	2061	0.3	1804	0.3	1241	0.1
Shirley	709	0.8	494	2.4	715	1.3	574	0.9
Charlotte	61	0.0	86	2.3	83	0.0	126	0.8
Roxbury Multi-Service	--	---	130	0.0	444	0.0	80	0.0
Brooke House	--	---	422	0.2	509	0.0	578	0.0
Coolidge I	--	---	471	0.0	583	0.0	331	0.0
THP	--	---	---	---	1	0.0	150	0.0
Norfolk Pre-Release	--	---	---	---	96	0.0	334	0.0
577 House	--	---	---	---	85	0.0	619	0.0
Coolidge II	--	---	---	---	138	0.0	136	0.7
BOSP/METAC	--	---	---	---	40	0.0	203	0.5
Drug Rehab	--	---	---	---	--	---	14	0.0
South Middlesex	--	---	---	---	--	---	44	2.3
Lancaster	--	---	---	---	--	---	404	0.2
TOTAL	**2103**	**0.7**	**3664**	**0.6**	**4498**	**0.3**	**4834**	**0.2**
GRAND TOTAL	**7195**	**1.9**	**8322**	**1.5**	**8680**	**1.0**	**7985**	**0.5**

Comparative Furlough Statistics by Institution for Years 1977 - 1980

	1977		1978		1979		1980	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	166	0.0	70	0.0	51	0.0	44	0.0
Concord	352	1.4	134	2.2	20	0.0	14	0.0
Framingham	775	1.0	788	0.3	676	0.9	306	1.3
Norfolk	560	0.2	238	0.0	223	0.9	230	0.4
SECC	233	1.7	210	1.4	232	0.9	168	0.0
NCCI	---	---	---	---	50	0.0	0	0.0
TOTAL	**2086**	**0.9**	**1440**	**0.6**	**1252**	**0.8**	**762**	**0.7**
Minimum								
Plymouth	413	0.2	398	0.0	400	0.2	539	0.4
Warwick	252	1.6	234	2.6	289	2.1	268	0.4
Monroe	223	2.7	52	7.7	---	---	---	---
Medfield	264	0.0	257	0.0	232	1.3	287	0.0
Bay State	168	1.2	945	0.3	732	0.1	741	0.1
NCC	---	---	418	0.7	646	0.6	695	0.1
TOTAL	**1320**	**1.0**	**2304**	**0.7**	**2299**	**0.5**	**2530**	**0.2**
Pre-Release								
Boston State	1073	0.2	1602	0.3	1279	0.3	1281	0.0
Shirley	295	1.0	352	0.6	421	0.7	524	0.4
Charlotte	103	0.0	97	0.0	108	0.0	130	0.8
Brooke House	272	0.0	419	0.0	283	0.0	316	0.3
Coolidge I	269	0.0	230	0.0	232	0.9	311	0.3
THP	154	0.0	59	0.0	193	1.0	148	0.0
Norfolk Pre-Release	309	0.3	348	0.0	269	0.0	346	0.0
577 House	786	0.2	538	0.0	277	0.7	257	0.0
Coolidge II	144	0.0	136	0.0	93	0.0	298	1.3
BOSP/METAC	220	0.0	148	0.0	---	---	---	---
Drug Rehab	55	0.0	18	0.0	1	0.0	27	0.0
South Middlesex	379	0.3	317	0.6	367	0.0	627	0.3
Lancaster	513	0.4	425	0.7	290	0.7	407	0.0
Park Drive	221	0.0	460	0.0	588	0.0	639	0.0
Western Ave/Hillside	---	---	169	0.2	88	0.0	51	5.9
TOTAL	**4793**	**0.2**	**5318**	**0.2**	**4489**	**0.4**	**5362**	**0.3**
GRAND TOTAL	**8199**	**0.5**	**9062**	**0.4**	**8040**	**0.5**	**8654**	**0.3**

Comparative Furlough Statistics by Institution for Years 1981 - 1984

	1981		1982		1983		1984	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	27	0.0	34	0.0	14	0.0	23	0.0
Concord	20	0.0	28	0.0	18	0.0	15	0.0
Framingham	197	1.5	31	0.0	32	0.0	41	0.0
Norfolk	151	0.0	83	0.0	42	0.0	39	0.0
SECC	85	0.0	45	0.0	35	0.0	68	0.0
NCCI	3	0.0	8	0.0	16	0.0	34	0.0
TOTAL	**483**	**0.6**	**229**	**0.0**	**157**	**0.0**	**220**	**0.0**
Minimum								
Plymouth	431	0.9	403	0.5	391	0.0	336	0.3
Warwick	152	0.0	210	0.0	235	0.0	250	0.4
Medfield	366	0.3	245	0.0	212	0.0	189	0.0
Bay State	689	0.3	672	0.0	925	0.3	1116	0.0
NCC	555	0.0	365	0.8	403	1.2	496	0.0
Longwood	---	---	---	---	---	---	---	---
Hodder House	---	---	---	---	---	---	---	---
TOTAL	**2193**	**0.3**	**1895**	**0.3**	**2166**	**0.4**	**2387**	**0.1**
Pre-Release								
Boston State	1055	0.3	528	0.0	427	0.0	568	0.0
Shirley	800	0.5	553	0.5	698	0.0	1034	0.0
Charlotte	15	0.0	---	---	13	0.0	221	0.0
Brooke House	561	0.4	197	1.0	295	0.0	336	0.0
Coolidge I	420	0.0	438	0.5	448	0.2	545	0.4
THP	385	0.3	275	0.0	298	1.7	397	0.3
Norfolk Pre-Release	226	0.0	180	0.0	237	0.0	397	0.0
577 House	331	0.6	251	0.0	161	0.0	234	0.0
Coolidge II	300	0.3	232	0.0	188	1.1	190	0.5
Drug Rehab	1	0.0	47	0.0	2	0.0	5	0.0
South Middlesex	383	0.5	295	0.0	334	0.3	433	0.7
Lancaster	515	0.8	532	0.0	656	0.3	636	0.0
Park Drive	331	0.0	341	0.0	367	0.3	343	0.3
Hillside	197	2.5	314	0.0	263	0.4	408	0.0
TOTAL	**5520**	**0.4**	**4183**	**0.2**	**4387**	**0.3**	**5747**	**0.1**
GRAND TOTAL	**8196**	**0.4**	**6307**	**0.2**	**6710**	**0.3**	**8354**	**0.1**

Comparative Furlough Statistics by Institution for Years 1985 - 1987

	1985		1986		1987	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium						
Walpole	19	0.0	24	0.0	9	0.0
Concord	13	0.0	20	0.0	30	0.0
Framingham	52	0.0	15	0.0	5	0.0
Norfolk	40	0.0	46	0.0	37	0.0
SECC	39	0.0	50	0.0	141	0.0
NCCI	13	0.0	40	0.0	29	0.0
TOTAL	**176**	**0.0**	**195**	**0.0**	**251**	**0.0**
Minimum						
Plymouth	390	0.5	339	0.0	155	0.0
Warwick	350	0.6	249	0.0	165	0.0
Medfield	170	0.0	182	0.5	127	0.1
Bay State	1077	0.2	815	0.1	626	0.0
NCC	599	0.3	725	0.3	350	0.0
Longwood	39	0.0	259	0.0	162	0.0
Hodder House	---	---	71	0.0	93	0.0
TOTAL	**2625**	**0.3**	**2640**	**0.2**	**1678**	**0.1**
Pre-Release						
Boston State	889	0.1	897	0.0	546	0.2
Shirley	1334	0.2	1009	0.5	602	0.0
Charlotte	140	0.0	166	0.0	93	0.0
Brooke House	327	0.3	359	0.0	393	0.0
Coolidge I	530	0.0	560	0.4	161	0.0
THP	286	0.3	486	0.0	252	0.0
Norfolk Pre-Release	455	0.0	297	0.0	185	0.0
577 House	200	0.0	108	0.0	103	0.0
Coolidge II	185	0.0	124	0.0	116	0.0
Drug Rehab	1	0.0	0	0.0	0	0.0
South Middleses	575	0.2	473	0.0	253	0.8
Lancaster	711	0.0	618	0.0	510	0.0
Park Drive	374	0.5	345	0.0	200	0.0
Hillside	684	0.1	619	0.0	516	0.2
TOTAL	**6691**	**0.1**	**6061**	**0.1**	**3930**	**0.1**
GRAND TOTAL	**9492**	**0.2**	**8896**	**0.1**	**5859**	**0.1**

APPENDIX II

Furlough Escape Rates by Furlough Characteristics, Offense Characteristics, Personal Background, and Criminal History, 1987

Furlough Characteristics	Number	Percent	Escape Rate
Type of Furlough			
Earned	5595	(95)	0.1
Escorted	78	(1)	0.0
Emergency	186	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Month Furloughed			
January	666	(11)	0.2
February	659	(11)	0.0
March	682	(12)	0.1
April	659	(11)	0.2
May	698	(12)	0.1
June	481	(8)	0.0
July	396	(7)	0.0
August	350	(6)	0.0
September	281	(5)	0.0
October	298	(5)	0.3
November	302	(5)	0.0
December	387	(7)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Hours Furloughed			
6 or Less	390	(7)	0.0
7 to 12	1454	(25)	0.0
13 to 18	490	(8)	0.0
19 to 24	1369	(23)	0.1
25 to 30	316	(5)	0.0
31 to 36	695	(12)	0.0
37 to 42	101	(2)	0.0
43 to 48	813	(14)	0.0
More Than 48	228	(4)	0.4
Escape	3	(0)	100.0
TOTAL	**5859**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Commitment Institution			
Walpole	4605	(79)	0.1
Concord	809	(14)	0.0
Framingham	296	(5)	0.0
Longwood	149	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Jail Credits			
None	1690	(29)	0.2
1 to 10 days	525	(9)	0.0
11 to 50 days	751	(13)	0.1
51 to 100 days	515	(9)	0.0
101 to 150 days	483	(8)	0.2
151 to 200 days	474	(8)	0.0
Over 200 days	1421	(24)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Present Offense - General Categories			
Person	3439	(59)	0.1
Sex	826	(14)	0.1
Property	619	(11)	0.2
Drug	730	(13)	0.0
Other	245	(4)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Person			
Non Person Offense	2420	(41)	0.1
Murder - 1	289	(5)	0.0
Murder - 2	1045	(18)	0.0
Manslaughter	449	(8)	0.2
Assault w/Intent to Murder	146	(3)	0.0
Accessory to Murder	20	(0)	0.0
Vehicular Homicide	6	(0)	0.0
Armed Robbery	898	(15)	0.2
Unarmed Robbery	148	(3)	0.0
Armed Assault	342	(6)	0.0
Unarmed Assault	23	(0)	0.0
Put in Fear	8	(0)	0.0
Mayhem	10	(0)	0.0
Kidnapping	36	(1)	0.0
Conspiracy	19	(0)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Present Offense - Sex			
Non Sex Offense	5042	(86)	0.1
Rape	493	(8)	0.2
Assault/Rape	92	(2)	0.0
Rape of Minor	166	(3)	0.0
Assault/Rape of Minor	64	(1)	0.0
Unnatural Acts	2	(0)	0.0
Incest	1	(0)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Property			
Non Property Offense	5240	(89)	0.1
Arson	50	(1)	0.2
Burglary - Armed	36	(1)	0.0
Burglary	366	(6)	0.0
Possession of Tools	13	(0)	0.0
Larceny from Person	8	(0)	0.0
Larceny	74	(1)	1.4
Vehicle Theft	9	(0)	0.0
Forgery and Uttering	42	(1)	0.0
Stolen Goods	10	(0)	0.0
Property Injuries	8	(0)	0.0
Fraud	2	(0)	0.0
Stealing/Theft	1	(0)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Present Offense - Drug			
Non Drug Offense	5129	(88)	0.1
Sale of Heroin	9	(0)	0.0
Controlled Substance	209	(4)	0.0
Class - A	175	(3)	0.0
Class - B	325	(5)	0.0
Class - C	3	(0)	0.0
Class - D	8	(0)	0.0
Possession of Syringe	1	(0)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Other			
Person, Sex, Property, or Drug Offense	5614	(96)	0.1
Escape	8	(0)	0.0
Weapons Offense	22	(0)	0.0
Non Support	9	(0)	0.0
Prostitution	4	(0)	0.0
Operating Under the Influence	177	(3)	0.0
Contempt Court	24	(0)	0.0
Accessory After the Fact	1	(0)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Minimum Sentence			
2 Years	36	(1)	0.0
3 Years	498	(9)	0.2
4 Years	245	(4)	0.0
5 Years	362	(6)	0.3
6 Years	425	(7)	0.0
7 Years	238	(4)	0.0
8 Years	234	(4)	0.4
9 Years	227	(4)	0.0
10 Years	350	(6)	0.0
11 to 12 Years	326	(6)	0.0
13 to 15 Years	167	(3)	0.6
16 to 19 Years	147	(3)	0.0
20 Years	52	(1)	0.0
21 or More Years	78	(1)	0.0
Life	1373	(23)	0.1
Indeterminate	1101	(19)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Maximum Sentence			
Less Than 1 Year	112	(2)	0.0
1 Year	80	(1)	0.0
2 Years	82	(1)	0.0
3 Years	5	(0)	0.0
4 Years	12	(0)	0.0
5 Years	581	(10)	0.2
6 Years	143	(2)	0.0
7 Years	292	(5)	0.3
8 Years	73	(1)	0.0
9 Years	98	(2)	0.0
10 Years	1071	(18)	0.0
11 to 12 Years	441	(7)	0.0
13 to 15 Years	443	(8)	0.0
16 to 19 Years	74	(1)	0.0
20 Years	738	(13)	0.3
21 or More Years	231	(4)	0.0
Life	1383	(24)	0.1
TOTAL	**5859**	**(100)**	**0.1**
Age at Incarceration			
Sixteen	34	(1)	0.0
Seventeen	29	(0)	0.0
Eighteen	110	(2)	0.9
Nineteen	290	(5)	0.0
Twenty	267	(5)	0.0
Twenty-One	339	(6)	0.0
Twenty-Two	282	(5)	0.0
Twenty-Three	344	(6)	0.0
Twenty-Four	353	(6)	0.0
Twenty-Five	332	(6)	0.3
26 to 29	1166	(20)	0.0
30 to 39	1605	(27)	0.1
40 or Older	708	(12)	0.1
TOTAL	**5859**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Race			
White	3948	(67)	0.1
Black	1701	(29)	0.2
Native American	3	(0)	0.0
Asiatic	1	(0)	0.0
Hispanic-Unspecified	206	(4)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Hispanic Indicator			
Non-Hispanic	5489	(94)	0.1
White Hispanic	50	(1)	0.1
Black Hispanic	114	(2)	0.9
Hispanic-Unspecified	206	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Marital Status			
Married	1715	(29)	0.1
Single	2986	(51)	0.1
Divorced	582	(10)	0.2
Widowed	102	(2)	1.0
Common Law	6	(0)	0.0
Separated	468	(8)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Military Discharge			
No Service	4374	(75)	0.1
Honorable	771	(13)	0.3
Dishonorable	29	(1)	0.0
Bad Conduct	99	(2)	0.0
Medical	36	(1)	0.0
Discharge Unknown	283	(5)	0.0
Unknown	267	(5)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - Selected Towns			
Boston	2009	(34)	0.2
Brockton	136	(2)	0.0
Cambridge	95	(2)	0.0
Fall River	66	(1)	0.0
Framingham	42	(1)	0.0
Holyoke	76	(1)	0.0
Lawrence	104	(2)	0.0
Lowell	99	(2)	0.0
Lynn	147	(3)	0.0
New Bedford	128	(2)	0.0
Quincy	54	(1)	0.0
Somerville	106	(2)	0.0
Springfield	321	(6)	0.0
Worcester	290	(5)	0.3
Other Mass. Towns	1959	(33)	0.0
Out of State	227	(4)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Prior Address - County			
Worcester	548	(10)	0.2
Franklin	26	(0)	0.0
Middlesex	889	(15)	0.0
Suffolk	2237	(38)	0.2
Norfolk	261	(5)	0.0
Bristol	294	(5)	0.0
Plymouth	298	(5)	0.0
Essex	474	(8)	0.0
Hampshire	12	(0)	0.0
Hampden	508	(9)	0.0
Berkshire	62	(1)	0.0
Barnstable	23	(0)	0.0
Out of State	227	(4)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - SMSA			
Boston	3461	(59)	0.1
Brockton	181	(3)	0.0
Fall River	66	(1)	0.0
Fitchburg-Leominster	70	(1)	0.0
Lawrence-Haverhill	166	(3)	0.0
Lowell	145	(3)	0.0
New Bedford	160	(3)	0.0
Pittsfield	38	(1)	0.0
Providence-Pawtucket-Warwick	30	(1)	0.0
Springfield	511	(9)	0.0
Worcester	356	(6)	0.3
Other Mass. Places	448	(8)	0.0
Out of State	227	(4)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Occupation			
Professional-Technical	214	(4)	0.0
Business	377	(6)	0.3
Sales, Clerical	480	(8)	0.0
Manual	2557	(44)	0.0
Services	1433	(25)	0.1
Agriculture	5	(0)	0.0
Armed Services	20	(0)	0.0
Not Employed	121	(2)	0.0
Unknown	652	(11)	0.2
TOTAL	**5859**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Time at Most Skilled Position			
Less Than One Month	247	(4)	0.4
1-2 Months	264	(4)	0.0
3-4 Months	568	(10)	0.0
5-6 Months	332	(6)	0.0
7-9 Months	243	(4)	0.0
10-12 Months	372	(6)	0.0
1-2 Years	656	(11)	0.2
2-5 Years	922	(16)	0.1
More Than 5 Years	824	(14)	0.1
Unknown	1431	(24)	0.1
TOTAL	**5859**	**(100)**	**0.1**
Time at Job of Longest Duration			
Less Than One Month	245	(4)	0.4
1-2 Months	207	(4)	0.0
3-4 Months	552	(9)	0.0
5-6 Months	328	(6)	0.0
7-9 Months	234	(4)	0.0
10-12 Months	387	(7)	0.0
1-2 Years	657	(11)	0.2
2-5 Years	1014	(17)	0.1
More Than 5 Years	854	(15)	0.1
Unknown	1381	(24)	0.1
TOTAL	**5859**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Last Grade Completed			
Sixth or Less	260	(4)	0.4
Seventh	170	(3)	0.0
Eighth	521	(9)	0.0
Ninth	683	(12)	0.0
Tenth	650	(11)	0.2
Eleventh	542	(9)	0.4
High School Graduate	2001	(34)	0.0
Some College	573	(10)	0.0
College Graduate	256	(4)	0.0
Unknown	203	(4)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Known Drug Use			
None	3555	(61)	0.1
Non-Specific	422	(7)	0.0
Heroin	579	(10)	0.0
Marijuana	311	(5)	0.3
Other	407	(7)	0.0
Unknown	585	(10)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Court Appearances			
First Offense	364	(6)	0.0
Two	517	(9)	0.0
Three	342	(6)	0.0
Four	361	(6)	0.0
Five	385	(7)	0.0
6 to 9	1039	(18)	0.0
10 to 14	1073	(18)	0.3
15 to 20	708	(12)	0.1
More Than 20	880	(15)	0.1
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Charges for Person Offenses			
None	733	(13)	0.0
One	801	(14)	0.1
Two	866	(15)	0.1
Three	620	(11)	0.0
Four	474	(8)	0.0
Five	518	(9)	0.0
6 to 8	785	(13)	0.4
More Than Eight	872	(15)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Property Offenses			
None	1684	(29)	0.1
One	602	(10)	0.0
Two	408	(7)	0.2
Three	261	(5)	0.0
Four	291	(5)	0.3
Five	316	(5)	0.0
6 to 8	564	(10)	0.0
More Than Eight	1543	(26)	0.1
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Charges for Sex Offenses			
None	4393	(75)	0.1
One	636	(11)	0.2
Two	269	(5)	0.0
Three	111	(2)	0.0
Four	99	(2)	0.0
Five	25	(0)	0.0
6 to 8	58	(1)	0.0
More Than Eight	78	(1)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Drug Offenses			
None	3217	(55)	0.1
One	667	(11)	0.0
Two	490	(8)	0.2
Three	331	(6)	0.0
Four	204	(4)	0.0
Five	130	(2)	0.0
6 to 8	253	(4)	0.0
More Than Eight	377	(6)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Charges for Alcohol Offenses			
None	4110	(70)	0.0
One	708	(12)	0.3
Two	332	(6)	0.3
Three	136	(2)	0.0
Four	80	(1)	0.0
Five	67	(1)	0.0
6 to 8	103	(2)	0.0
More Than Eight	133	(2)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Charges for Escape Offenses			
None	5296	(91)	0.1
One	301	(5)	0.3
Two	41	(1)	0.0
Three	15	(0)	0.0
Four	8	(0)	0.0
6 to 8	8	(0)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Indicator of Juvenile Commitment			
No	4762	(82)	0.1
Yes	907	(15)	0.1
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Prior County Incarcerations			
None	3730	(64)	0.0
One	838	(14)	0.4
Two	437	(8)	0.0
Three	314	(5)	0.0
Four	116	(2)	0.9
Five	85	(2)	0.0
Six or More	149	(2)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Prior State or Federal Incarcerations			
None	4510	(77)	0.1
One	565	(10)	0.2
Two	326	(6)	0.0
Three	181	(3)	0.0
Four	37	(1)	0.0
Five	22	(0)	0.0
Six or More	28	(0)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Prior Adult Incarcerations			
None	3238	(56)	0.0
One	875	(15)	0.2
Two	527	(9)	0.2
Three	386	(7)	0.0
Four	242	(4)	0.4
Five	130	(2)	0.0
Six or More	271	(5)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Number of Juvenile Paroles			
None	5137	(88)	0.1
One	263	(4)	0.4
Two	133	(2)	0.0
Three	89	(2)	0.0
Four or More	47	(1)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Juvenile Parole Violations			
Never had Juvenile Parole	5137	(88)	0.1
None	301	(5)	0.3
One	133	(2)	0.0
Two	71	(1)	0.0
Three	7	(0)	0.0
Four or More	20	(0)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Number of Adult Paroles			
None	4806	(82)	0.1
One	541	(9)	0.2
Two	185	(3)	0.0
Three	96	(2)	0.0
Four or More	41	(1)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Adult Parole Violations			
Never Paroled as an Adult	4806	(82)	0.1
None	287	(5)	0.3
One	391	(7)	0.0
Two	146	(2)	0.0
Three	32	(1)	0.0
Four or More	7	(0)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Total Number of Paroles			
None	4558	(78)	0.1
One	470	(8)	0.4
Two	334	(6)	0.0
Three	131	(2)	0.0
Four or More	176	(3)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Parole Violations			
Never Paroled	4558	(78)	0.1
None	390	(7)	0.5
One	430	(7)	0.0
Two	179	(3)	0.0
Three	78	(1)	0.0
Four or More	34	(1)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Age at First Court Appearance			
Twelve or younger	439	(8)	0.5
Thirteen	274	(5)	0.0
Fourteen	449	(8)	0.0
Fifteen	655	(11)	0.0
Sixteen	425	(7)	0.2
Seventeen	767	(13)	0.1
Eighteen	485	(8)	0.0
Nineteen	445	(8)	0.0
Twenty	251	(4)	0.0
Twenty-one	217	(4)	0.5
Twenty-two	164	(3)	0.0
Twenty-three	111	(2)	0.0
Twenty-four	156	(3)	0.0
Twenty-five	44	(1)	0.0
26 to 29	285	(5)	0.0
30 to 39	332	(6)	0.0
40 or Older	170	(3)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Age at First Alcohol Court Appearance			
Not Applicable	4110	(70)	0.0
8 to 14	5	(0)	0.0
15 to 17	309	(5)	0.0
18 to 19	303	(5)	0.0
20 to 21	242	(4)	0.4
22 to 24	314	(5)	0.0
25 to 29	216	(4)	0.9
30 to 34	58	(1)	0.0
35 to 39	52	(1)	0.0
40 or Older	60	(1)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**
Age at First Drug Court Appearance			
Not Applicable	3217	(55)	0.1
8 to 14	40	(1)	0.0
15 to 17	433	(7)	0.0
18 to 19	418	(7)	0.0
20 to 21	371	(6)	0.0
22 to 24	416	(7)	0.2
25 to 29	380	(6)	0.0
30 to 34	185	(3)	0.0
35 to 39	114	(2)	0.0
40 or Older	95	(2)	0.0
Unknown	190	(3)	0.0
TOTAL	**5859**	**(100)**	**0.1**

Glossary

Court Appearance	Each new court date is counted as a court appearance. The source of this information is the Probation Central File.
Institution	
Coolidge I	Closed on July 4, 1987.
McGrath House	Formerly know as 577 House.
MHHI	Massachusetts Halfway Houses, Inc.
NCC	Northeastern Correctional Center.
NCCI	North Central Correctional Institution at Gardner.
SECC	Southeastern Correctional Center.
THP	Temporary Housing Program.
Cedar Junction	Formerly know as MCI-Walpole.
Number of Juvenile Paroles/ Juvenile Parole Violations	Paroles and subsequent violations received on Department of Youth Services sentences. The source of this information is the Probation Central File.
Offense	
Armed Assault	Includes armed assault in a dwelling, assault and battery with a dangerous weapon and assault by means of a dangerous weapon.
Unarmed Assault	Includes assault and assault and battery.

Assault with Intent to Murder	Includes attempted murder.
Rape	Includes aggravated rape.
Assault/Rape of Minor	Includes indecent assault and battery on child under 14.
Assault/Rape	Includes indecent assault and battery on person over 14.
Class A	Includes heroin and morphine.
Class B	Includes amphetamines, barbiturates, and cocaine.
Class C	Includes hallucinogens, hash, and LSD.
Class D	Marijuana.
SMSA	Standard Metropolitan Statistical Area.

1988 Annual Statistical Report of the Furlough Program

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Abstract

The Furlough program was first implemented by the Massachusetts Department of Correction on November 6, 1972. Since the inception of the program until December 31, 1988, a total of 124,351 furloughs have been granted to 10,910 individuals. There have been 652 escapes since the inception of the program, yielding an overall success rate of 99.5 percent of all furloughs and an escape rate of 0.5 percent per furlough.

- During 1988, a total of 3,218 furloughs were granted to 646 individuals. This is a decrease of 45 percent from the 5,859 furloughs granted during 1987; and a decrease of 44 percent from the 1,161 individuals furloughed during 1987.

- The median number of furloughs per furloughed offender for 1988 was two. This is lower than the 1987 median of three furloughs per furloughed offender.

- During 1988, 61 percent of all furloughs were from pre-release facilities; 19 percent were from mixed minimum/pre-release facilities; 13 percent were from minimum security facilities; and 7 percent were from maximum or medium security institutions.

- Of the furloughs taken, 90 percent were unescorted furloughs and 10 percent were escorted or emergency furloughs.

- The median number of hours of leave per furlough during 1988 was 19 hours. This number is the same as 1987.

- 1988 had 99.9 percent successful returns of all furloughs taken.

- There were 2 escapes from furlough during 1988, resulting in an escape rate per furlough of 0.1 percent.

- Over the past 14 years, the number of individuals released from the Department of Correction who have participated in the furlough program has steadily declined. 1988 preliminary data show that 16 percent of the males, and 3 percent of the females released had one or more furloughs.

Table of Contents

Introduction

This report presents a statistical description of furloughs granted by the Massachusetts Department of Correction for the year 1988.

The report has three main sections. The first section gives a description of the furlough program and some background information. The second section covers furlough statistics for the year 1988. The third section provides furlough statistics and a discussion of trends in the data from the inception of the program in 1972 until the end of 1988. The tables which follow in the two Appendices present trends in escape rates by institution between 1973 and 1988, and the number of furloughs, the percent distribution of furloughs, and escape rates by inmate social characteristics, offense variables, criminal history variables and furlough characteristics for 1988. In these tables and throughout the document the escape rate refers to every 100 furloughs ending in escape. In most instances, less than one furlough in every 100 resulted in an escape producing extremely low escape rates such as 0.1 percent.

This report includes information on furloughs granted from DOC facilities only. Thus, it does not include any furloughs taken by inmates in non-DOC facilities, such as county houses of correction or Bridgewater State Hospital.

The data for the tables in this report were derived from institutional furlough rosters and the computerized inmate data base and were produced on the Regent's Computer Network.

Background and Description of the Furlough Program

The furlough program is authorized by Section 90A of Chapter 777 (Correctional Reform Act) and became effective on October 15, 1972. The real significance of the 1972 law was that it established the concept of furloughs as a vital tool in minimizing the isolating effects of institutionalization, building or rebuilding social ties between offender and community, and reintegrating offenders from prison to community life, all major tasks of correction first identified by the President's Commission on Law Enforcement and the Administration of Justice in 1967.[1]

The Department of Correction regards the furlough program as a means by which residents may maintain or re-establish direct ties with the communities from which they have come and, therefore, to be consistent with its policy of community reintegration. Furloughs may be granted for medical purposes, for contacting prospective employers, for securing living accommodations preparatory to release, or for visiting a critically ill relative or attending a relative's funeral; but, most commonly, they are granted for family visits. As diverse as these functions are, they all share the common desired end result of a reduction in the repeated criminal behavior of the prison releasee.

Residents are required to serve a certain portion of their sentences prior to becoming eligible for furlough as established by the Department's furlough rules and regulations. Three levels of review have been built into the furlough screening process: the institution; DOC Central Office Furlough Panel; and Commissioner. This consists of: an application review by a furlough coordinator; an interview by an institutional furlough committee comprised of 3-5 institutional staff including one or more correctional officers; completion of a furlough sponsorship agreement; a criminal history background check and interview of the furlough sponsor; and a

review of all relevant information by the Superintendent of the facility. An initial furlough application must go through an even more extensive process. It is carefully reviewed and researched by the DOC furlough office. A recommendation is then made to the Central Office Furlough Panel. The Panel is comprised of the Associate Commissioner for Programs and Treatment, the Associate Commissioner for Operations, the Director and the Deputy Director of Programs and Classification, and the Director of Internal Affairs. The application recieves final consideration and authorization by the Commissioner.

Residents meeting the general eligibility criteria are allowed by statute 14 furlough days per furlough year. In practice they receive seven days during the first half of the year and seven days during the second half of the year. A furlough may last less than 24 hours; thus, an individual can be furloughed more than 14 times during a year. A resident's furlough year runs for 12 consecutive months from the date of the authorization of the resident's initial furlough. Each successive furlough year commences on the anniversary of the furlough authorization date. Prior to any furlough release, local and state police must be notified in writing of the inmate's furlough itinerary.

There are three types of furlough: earned, emergency and escorted. By far, the most common type of furlough is the earned furlough. In 1988, 98 percent of all furloughs were earned. An earned furlough is considered by the Department of Correction to be an "extension of the limits of the place of confinement for a trustworthy resident" of a state correctional facility.[2] Emergency furloughs are approved for residents when a serious or personal situation (i.e. funerals and medical emergencies) arises that requires their immediate presence in the community. Escorted furloughs are emergency furloughs granted to a resident who requires close supervision while in the community. The resident must be

accompanied by correctional staff while on an escorted furlough. During 1988, all furloughs from maximum or medium security were escorted or emergency furloughs.

Furlough Program Participation For The Year 1988

In 1988 there was a decrease in the use of the furlough program in the Massachusetts Department of Correction. From January 1, 1988 to December 31, 1988, there were 3,218 furloughs granted. The number of individuals who received furloughs in 1988 was 646. Compared to 1987, the number of furloughs decreased 45 percent (from 5,859 in 1987), and the number of individuals receiving furloughs decreased 44 percent (from 1,161 in 1987).

Length of Furlough. In 1988, the median number of hours of leave per furlough was 19 hours, but the actual number of hours furloughed ranged from one to 74 hours. The distribution of length of furlough was similar when compared to 1987.

Individuals in the Furlough Program

Number of Furloughs Per Offender. During 1988, 646 individuals received 3,218 furloughs. The median number of furloughs per furloughed offender was two. The number of furloughs per offender ranged from one to 56. Of those furloughed, 253 offenders received one furlough during the year, and 94 offenders went out on furlough more than 10 times during 1988. During 1987, the median number of furloughs per furloughed offender was three.

Characteristics of Furlough Participants. The tables in Appendix II show the number of furloughs and escape rates by various characteristics of furlough participants.[2] It is important to note that the figures in these tables refer to the number of furloughs, not the number of individuals furloughed. Therefore, the characteristics of individuals receiving multiple furloughs during the year weigh more heavily in the statistics than those of inmates receiving a single furlough in 1988.

Of the 3,218 furloughs granted during 1988, 54 percent were furloughs by person offenders; 13 percent sex offenders; 19 percent drug offenders; 10 percent property offenders; and 4 percent "other" offenders. Twenty-six percent of all furloughs were taken by offenders serving life sentences. This number represents 93 individuals who took a total of 827 furloughs.

Sixty-four percent of the furloughs were taken by white (includes white hispanic) offenders; 47 percent of the furloughs were taken by offenders with a marital status of "single"; 78 percent had no history of military service; 63 percent were from the Metropolitan Boston area at time of incarceration; and 47 percent had not completed high school. Sixty-six percent of the furloughs were taken by first-time offenders (those with no prior adult incarcerations).

Furlough Institutions

Furlough Institution. Table 1 shows the number of furloughs by furlough institution.[3] During 1988, most furloughs were from lower security institutions (93 percent). Two hundred and eleven furloughs were granted from maximum or medium security institutions, representing seven percent of the furloughs granted in 1988. Of the lower security furloughs: 428 furloughs (13 percent) were granted from minimum security institutions, 629 furloughs were from mixed minimum/pre-release institutions (19 percent), and 1,950 furloughs (61 percent) were granted from pre-release facilities. This distribution of furlough by security level of furlough institution displays a decrease in furloughs from all security levels.

Type of Furlough. Table 1 shows that of the 3,218 furloughs granted during 1988, 90 percent were unescorted earned furloughs. However, furloughs from secure institutions (maximum & medium) were exclusively emergency or escorted furloughs (those from Southeastern Correctional Center are exceptions to this pattern since lower security level inmates are also housed there), while 94 percent of all furloughs from lower security were earned.

Inmates Furloughed Per Average Monthly Population. Table 2 presents information on the number of individuals furloughed in proportion to the average population for 1988. The average number of inmates furloughed per month in 1988 was 169. Out of an average population of 6,616, these 169 individuals represented 2.6 percent of the population. This varied by security level. Less than one half of one percent (0.3 percent) of the average maximum/medium security population, 7.3 percent of the minimum population, 4.3 percent of the mixed minimum/pre-release population, and 20.4 percent of the pre-release population received furloughs during an average month in 1988.

Table 1

Type of Furlough by Furlough Institution, 1987 and 1988

Furlough Institution	1987 Unescorted	1987 Emergency/ Escorted	1987 Total	1988 Unescorted	1988 Emergency/ Escorted	1988 Total
Maximum & Medium						
Cedar Junction	0	9	9	0	20	20
Concord	0	30	30	0	24	24
Framingham	0	5	5	0	17	17
OCCC	---	---	---	0	21	21
Norfolk	0	37	37	0	37	37
SECC	121	20	141	58	10	68
NCCI	0	29	29	0	24	24
Sub-Total	**121**	**130**	**251**	**58**	**153**	**211**
Minimum						
Medfield	127	0	127	63	4	67
Bay State	611	15	626	267	18	285
NCC (NECC)	345	5	350	70	6	76
Sub-Total	**1,083**	**20**	**1,103**	**400**	**28**	**428**
Minimum/Pre-Release						
Plymouth	150	5	155	56	6	62
Warwick	151	14	165	6	15	21
Shirley	564	38	602	228	23	251
Lancaster	503	7	510	191	9	200
Longwood	149	13	162	37	20	57
Hodder House	90	3	93	37	1	38
Sub-Total	**1,607**	**80**	**1,687**	**555**	**74**	**629**
Pre-Release						
Boston State	542	4	546	324	15	339
Brooke House	392	1	393	338	0	338
Coolidge	160	1	161	---	---	---
THP	252	0	252	152	0	152
Norfolk Pre-Release	182	3	185	125	8	133
McGrath House	103	0	103	76	0	76
Coolidge II	116	0	116	26	0	26
South Middlesex	237	16	253	74	5	79
Park Drive	192	8	200	102	32	134
Hillside PRC	515	1	516	486	4	490
Charlotte House	93	0	93	173	0	173
Meridan House	---	---	---	7	0	7
WSATP	---	---	---	3	0	3
Sub-Total	**2,784**	**34**	**2,818**	**1,886**	**64**	**1,950**
Grand Total	**5,595**	**264**	**5,859**	**2,899**	**319**	**3,218**

Table 2

Percent of Average Institutional Population Furloughed in 1988

Institution	Average Population[5]	Average # of Inmates Furloughed Per Month	Percent of Population Furloughed
Maximum and Medium			
Cedar Junction	680	2	(0.3)
Concord	829	2	(0.2)
Framingham	334	1	(0.3)
OCCC	511	2	(0.4)
Norfolk	1205	3	(0.2)
SECC	655	4	(0.6)
NCCI	719	2	(0.3)
Sub-Total	**4933**	**15**	**(0.3)**
Minimum			
Medfield	17	4	(23.5)
Bay State	136	14	(10.3)
NCC (NECC)	175	6	(3.4)
Sub-Total	**328**	**24**	**(7.3)**
Minimum/Pre-Release			
Plymouth	99	4	(4.0)
Warwick	72	1	(1.4)
Shirley	406	13	(3.2)
Lancaster	174	14	(8.0)
Longwood	121	4	(3.3)
Hodder House	33	3	(9.1)
Sub-Total	**905**	**39**	**(4.3)**
Pre-Release			
Boston State	100	17	(17.0)
MHHI	80	23	(28.8)
Norfolk Pre-Release	50	7	(14.0)
South Middlesex	108	6	(5.6)
Park Drive	50	7	(14.0)
Hillside PRC	38	23	(60.1)
Charlotte House	14	8	(57.1)
Meridian House	5	2	(40.0)
WSATP	5	0	(0.0)
Sub-Total	**450**	**92**	**(20.4)**
Total Daily Average	**6616**	**169**	**(2.6)**

Furlough Outcomes in 1988

Department of Correction policy defines furlough outcomes as: returns on time, late unders, late overs, and escapes. A "return on time" furlough outcome means that the offender returned by a designated time to a designated place. This outcome indicates an inmate's successful adherence to his/her furlough schedule. A "late under" furlough outcome occurs when an inmate returns within two hours of his/her designated time of return. "Late overs" are furloughs which result in voluntary returns after two hours but within 24 hours of the designated reporting time. Department of Correction policy defines a furlough escape as failure to return to a correctional facility within two hours of the designated time of return.[6] Therefore, "late overs" and "escapes" are recognized as two classes of furlough escape. "Escapes" are furloughs which result in involuntary returns or failure to return after 24 hours. Table 3 gives a breakdown of the furlough outcome by furlough institution.

Returns on Time. Of the 3,218 furloughs granted during 1988, 3,182 or 99 percent returned on time. These 3,182 furloughs involved 642 individuals.

Late Under. During 1988, there were 34 furloughs which were classified as "late unders". These 34 late unders involved 28 individuals.

Late Overs and Escapes. Out of the 3,218 furloughs granted in 1988, there were 2 incidents of "official" furlough escapes resulting in an escape rate of 0.1 percent. Of the two escapes during 1988, both were from a pre-release security institution. No furlough escapes took place during 1987 or 1988 from a maximum or medium security level facility.

For 1988, the escape rate per individual furloughed was 0.3 percent. Since individual inmates often take more than one furlough, the escape rate per inmate furloughed is higher than the escape rate per furlough.

The number of escapes in 1988 is lower than in 1987 when there were 5 escapes out of 5,859 furloughs.

Table 3

Furlough Outcome
by Furlough Institution, 1988

Furlough Institution	Furlough Outcome: Return on Time	Late Under	Late Over	Escape	Total
Maximum & Medium					
Cedar Junction	20	0	0	0	20
Concord	24	0	0	0	24
Framingham	15	2	0	0	17
OCCC	19	2	0	0	21
Norfolk	36	1	0	0	37
SECC	68	0	0	0	68
NCCI	24	0	0	0	24
Sub-Total	**206**	**5**	**0**	**0**	**211**
Minimum					
Medfield	67	0	0	0	67
Bay State	285	0	0	0	285
NCC (NECC)	76	0	0	0	76
Sub-Total	**428**	**0**	**0**	**0**	**428**
Minimum/Pre-Release					
Plymouth	62	0	0	0	62
Warwick	21	0	0	0	21
Shirley	250	1	0	0	251
Lancaster	200	0	0	0	200
Longwood	57	0	0	0	57
Hodder House	38	0	0	0	38
Sub-Total	**628**	**1**	**0**	**0**	**629**
Pre-Release					
Boston State	339	0	0	0	339
Brooke House	332	4	0	2	338
THP	148	4	0	0	152
Norfolk Pre-Release	133	0	0	0	133
McGrath House	75	1	0	0	76
Coolidge II	26	0	0	0	26
South Middlesex	79	0	0	0	79
Park Drive	134	0	0	0	134
Hillside PRC	474	16	0	0	490
Charlotte House	170	3	0	0	173
Meridian House	7	0	0	0	7
WSATP	3	0	0	0	3
Sub-Total	**1,920**	**28**	**0**	**2**	**1950**
Grand Total	**3,182**	**34**	**0**	**2**	**3218**

Furlough Statistics Since the Inception of the Program

The furlough program for residents of Massachusetts correctional facilities has been operating since November 6, 1972. A total of 124,351 furloughs have been granted since the inception of the program through December 31, 1988. On 652 occasions, individuals failed to return to their respective correctional facility within two hours of their appointed time of return. Thus, since the inception of the program there has been an overall escape rate of 0.5 percent.

Table 4 presents a summary of furlough statistics for the years 1972 to 1988. Included in the table is information on the number of furloughs, the number of individuals furloughed, the number of escapes, and corresponding escape rates. The table shows that during the last 2 years (1987 and 1988) there was a marked drop in the use of the furlough program compared to other years, as evidenced by the decrease in the number of furloughs and number of individuals receiving furloughs. In addition, the number of escapes and escape rates have dropped over the sixteen year period.

There has been a decrease of 55 percent in the number of furloughs being taken from 1973 to 1988. The number of furloughs varies by year. The greatest change between any two consecutive years occurred from 1987 to 1988 when the number of furloughs decreased by 45 percent.

There has also been a decrease from 1973 to 1988 in the number of individuals being furloughed (65 percent). In 1988, the number of individuals receiving furloughs dropped from the prior year by 44 percent. Over the fifteen year period, 1988 had the lowest number of furloughed offenders.

The number of escapes has decreased since 1973 when there were 134 escapes, to 2 escapes in 1988. The escape rate by furlough has declined from 1.9 escapes per 100 furloughs in 1973 to 0.1 escape per 100 furloughs in 1988. Similarly, the escape rate by individual has also decreased during this period from 7.2 in 1973 to 0.3 in 1988. The years 1987 and 1988 had the lowest escape rates by individual over the sixteen year period.

Table 4

Summary Furlough Statistics for the Years 1972 to 1988

Year	Number of Furloughs	Individuals Furloughed	Number of Escapes	Escape Rate by Individual	Escape Rate by Furlough
1972[7]	1182	793	8	1.0	0.7
1973	7195	1868	134	7.2	1.9
1974	8322	1668	127	7.6	1.5
1975	8680	1482	88	5.9	1.0
1976	7985	1305	40	3.1	0.5
1977	8199	1355	42	3.1	0.5
1978	9062	1248	38	3.0	0.4
1979	8040	1232	38	3.1	0.5
1980	8654	1193	24	2.0	0.3
1981	8196	1248	34	2.7	0.4
1982	6307	1198	12	1.0	0.2
1983	6710	1295	21	1.6	0.3
1984	8354	1546	10	0.6	0.1
1985	9492	1621	18	1.1	0.2
1986	8896	1645	11	0.7	0.1
1987	5859	1161	5	0.4	0.1
1988	3218	646	2	0.3	0.1
TOTAL	**124,351**	**10,910[8]**	**652**	**6.0**	**0.5**

Table 5 examines furlough participation of releasees for the years 1973 to 1988. It is important to note that while the number of furloughs have declined, the number of offenders released to the street have increased. Thus, the proportion of releasees participating in the furlough program has greatly decreased from a high of 74 percent in 1974 to 12 percent in 1988.

Table 5

Releases by Sex and Furlough Participation for the Years 1973-1988[9]

Year Released	Total Releases	% Furloughed Prior to Release	Men Released		Women Released	
			No.	% Furloughed	No.	% Furloughed
1973	966	(69)	---*	---	---	---
1974	911	(74)	---	---	---	---
1975	926	(59)	835	---	91	---
1976	1029	(51)	904	---	125	---
1977	1193	(50)	1032	---	161	---
1978	1133	(49)	1002	---	131	---
1979	1124	(42)	955	---	169	---
1980	1015	(40)	799	(47)	216	(12)
1981	1118	(41)	849	(51)	269	(8)
1982	1440	(30)	962	(43)	478	(4)
1983	1976	(32)	1405	(42)	571	(5)
1984	2125	(30)	1468	(42)	657	(6)
1985	2331	(28)	1616	(38)	715	(5)
1986	3029	(27)	2243	(34)	786	(6)
1987	3114	(22)	2338	(27)	776	(5)
1988	3460	(12)	2533	(16)	927	(3)

* --- indicates that data are not available by sex for these years.

Table 6 compares the proportion of the average population receiving furloughs by security level for the years 1974 through 1988. The proportion of the population furloughed each year is figured for the total average population and the security level of the institutions from which the furlough occurred.[10]

The table shows that there has been a large decrease in the proportion of the total institutional population receiving furloughs from 21.9 in 1974 to 2.6 in 1988. While the number of individuals receiving furloughs has decreased, the average institutional population has continued to increase each year. The percentage of the population in maximum and medium security institutions who received furloughs decreased from 15.2 percent in 1974 to 0.3 percent in 1988. The percentage of the minimum security population furloughed dropped from 55.2 percent in 1974 to 5.5 percent in 1988, and the proportion furloughed from pre-release facilities dropped from 79.9 percent in 1974 to 11.5 percent in 1988.

The tables in Appendix I show furloughs and furlough escape rates by institution and security level for the years 1973 to 1988.[11]

Table 6

Percentage of Average Population Furloughed by Security Level, 1974 - 1988

Year	Maximum Or Medium Security	Minimum Security	Pre-Release	Total Population
1974	(15.2)	(55.2)	(79.9)	(21.9)
1975	(13.8)	(59.6)	(74.6)	(20.8)
1976	(7.6)	(44.9)	(55.9)	(14.7)
1977	(6.2)	(60.2)	(54.5)	(15.5)
1978	(4.5)	(54.2)	(64.6)	(16.8)
1979	(4.0)	(47.1)	(59.6)	(15.5)
1980	(2.0)	(43.7)	(66.2)	(14.1)
1981	(1.3)	(37.2)	(59.5)	(12.6)
1982	(0.5)	(24.0)	(37.9)	(8.8)
1983	(0.3)	(24.5)	(35.8)	(8.9)
1984	(0.5)	(28.7)	(39.8)	(10.1)
1985	(0.3)	(26.7)	(43.2)	(10.5)
1986	(0.4)	(23.3)	(33.0)	(9.0)
1987	(0.4)	(14.6)	(19.9)	(5.6)
1988	(0.3)	(5.5)	(11.5)	(2.6)

FOOTNOTES

1. Task Force Report: Corrections, The President's Commission on Law Enforcement and Administration of Justice, U.S. Government Printing Office, Washington, 1967.

2. Source: 103 CMR 463.00 FURLOUGHS (Written 1/1/78).

3. Due to percentage rounding, some of the tables may not total to 100 percent.

4. Several tables in this report present furlough statistics by the security level of the institution from which the furlough occurred. Six of the lower security institutions -- Plymouth, Warwick, Shirley, Lancaster, Longwood and Hodder House -- are mixed security. That is, they accept inmates in pre-release as well as minimum security status. Within these institutions offenders may move from minimum security classification to pre-release before discharge or release. The first four facilities officially started reporting the minimum security and pre-release populations separately in September 1983. The Longwood Treatment Center started reporting its population in March 1985. Hodder House opened in December 1985 as a mixed pre-release/minimum facility. In addition, although SECC is considered a medium security facility, it houses both a medium and minimum security population.

5. The figures for average population were taken from the Quarterly Report on the Status of Prison Overcrowding, for the First Quarter of 1989.

6. The Department of Correction furlough statistics define an "escape from furlough" in accordance with Department Order 467.1 entitled, "Furloughs - Rules and Regulations." According to Section 10.4 (c): "Failure of the resident to return to the correctional facility after the two hour period set forth in Section 10.4 (b) shall be considered an escape regardless of prior notification to the facility by the resident that he would be late. The superintendent or his designee shall notify, forthwith, appropriate law enforcement officials of the escape."

7. The figures for 1972 represent totals for only two months of 1972 (since Nov. 1972). Therefore, the number of furloughs and individuals furloughed is much lower than subsequent years.

8. The figure for the total number of individuals furloughed since the inception of the program is not the sum of the individuals furloughed each year. Since the same individual may be furloughed in more than one year, adding the yearly totals for individuals participating in the program results in multiple counting of participants.

9. The figures in this table for the years 1973 through 1987 were taken from annual research reports, A Statistical Description of Releases from the Massachusetts Department of Correction, Massachusetts Department of Correction, Numbers 89, 109, 117, 137, 163, 177, 204, 234, 242, 259, 273, 288, and 299 and 337. The figures for 1988 releases are preliminary.

10. To be consistent with earlier reports of average monthly population furloughed, MCI-Warwick, MCI-Plymouth, Hodder House and the Longwood Treatment Center are classified as minimum security, and MCI-Shirley and MCI-Lancaster are classified as pre-release.

11. For purposes of consistency, the many institutions with mixed security classifications or a change in security level were kept as their original security classification.

APPENDIX I

Furloughs and Furlough Escape Rates by Institution 1973 to 1988

Comparative Furlough Statistics by Institution for Years 1973 - 1976

	1973		1974		1975		1976	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	107	3.7	310	2.3	338	1.5	398	1.5
Concord	1254	3.5	923	4.2	812	3.3	430	0.7
Framingham	562	1.6	741	0.9	805	1.0	642	0.5
Norfolk	1811	2.2	1466	2.2	1200	1.2	741	0.7
SECC	244	5.3	283	1.4	196	3.1	165	0.6
RDC	----	---	4	0.0	2	0.0	---	---
TOTAL	**3978**	**2.8**	**3727**	**2.4**	**3353**	**1.8**	**2376**	**0.8**
Minimum								
Plymouth	451	1.1	416	1.0	500	1.6	385	0.8
Warwick	321	1.2	209	2.9	55	1.8	0	0.0
Monroe	342	0.6	306	2.3	274	1.8	233	3.4
Medfield	---	---	---	---	---	---	157	0.0
TOTAL	**1114**	**1.0**	**931**	**1.8**	**829**	**1.7**	**775**	**1.4**
Pre-Release								
Boston State	1333	0.6	2061	0.3	1804	0.3	1241	0.1
Shirley	709	0.8	494	2.4	715	1.3	574	0.9
Charlotte	61	0.0	86	2.3	83	0.0	126	0.8
Roxbury Multi-Service	--	---	130	0.0	444	0.0	80	0.0
Brooke House	--	---	422	0.2	509	0.0	578	0.0
Coolidge I	--	---	471	0.0	583	0.0	331	0.0
THP	--	---	---	---	1	0.0	150	0.0
Norfolk Pre-Release	--	---	---	---	96	0.0	334	0.0
577 House	--	---	---	---	85	0.0	619	0.0
Coolidge II	--	---	---	---	138	0.0	136	0.7
BOSP/METAC	--	---	---	---	40	0.0	203	0.5
Drug Rehab	--	---	---	---	--	---	14	0.0
South Middlesex	--	---	---	---	--	---	44	2.3
Lancaster	--	---	---	---	--	---	404	0.2
TOTAL	**2103**	**0.7**	**3664**	**0.6**	**4498**	**0.3**	**4834**	**0.2**
GRAND TOTAL	**7195**	**1.9**	**8322**	**1.5**	**8680**	**1.0**	**7985**	**0.5**

Comparative Furlough Statistics by Institution for Years 1977 - 1980

	1977		1978		1979		1980	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	166	0.0	70	0.0	51	0.0	44	0.0
Concord	352	1.4	134	2.2	20	0.0	14	0.0
Framingham	775	1.0	788	0.3	676	0.9	306	1.3
Norfolk	560	0.2	238	0.0	223	0.9	230	0.4
SECC	233	1.7	210	1.4	232	0.9	168	0.0
NCCI	---	---	---	---	50	0.0	0	0.0
TOTAL	**2086**	**0.9**	**1440**	**0.6**	**1252**	**0.8**	**762**	**0.7**
Minimum								
Plymouth	413	0.2	398	0.0	400	0.2	539	0.4
Warwick	252	1.6	234	2.6	289	2.1	268	0.4
Monroe	223	2.7	52	7.7	---	---	---	---
Medfield	264	0.0	257	0.0	232	1.3	287	0.0
Bay State	168	1.2	945	0.3	732	0.1	741	0.1
NCC	---	---	418	0.7	646	0.6	695	0.1
TOTAL	**1320**	**1.0**	**2304**	**0.7**	**2299**	**0.5**	**2530**	**0.2**
Pre-Release								
Boston State	1073	0.2	1602	0.3	1279	0.3	1281	0.0
Shirley	295	1.0	352	0.6	421	0.7	524	0.4
Charlotte	103	0.0	97	0.0	108	0.0	130	0.8
Brooke House	272	0.0	419	0.0	283	0.0	316	0.3
Coolidge I	269	0.0	230	0.0	232	0.9	311	0.3
THP	154	0.0	59	0.0	193	1.0	148	0.0
Norfolk Pre-Release	309	0.3	348	0.0	269	0.0	346	0.0
577 House	786	0.2	538	0.0	277	0.7	257	0.0
Coolidge II	144	0.0	136	0.0	93	0.0	298	1.3
BOSP/METAC	220	0.0	148	0.0	---	---	---	---
Drug Rehab	55	0.0	18	0.0	1	0.0	27	0.0
South Middlesex	379	0.3	317	0.6	367	0.0	627	0.3
Lancaster	513	0.4	425	0.7	290	0.7	407	0.0
Park Drive	221	0.0	460	0.0	588	0.0	639	0.0
Western Ave/Hillside	---	---	169	0.2	88	0.0	51	5.9
TOTAL	**4793**	**0.2**	**5318**	**0.2**	**4489**	**0.4**	**5362**	**0.3**
GRAND TOTAL	**8199**	**0.5**	**9062**	**0.4**	**8040**	**0.5**	**8654**	**0.3**

Comparative Furlough Statistics by Institution for Years 1981 - 1984

	1981		1982		1983		1984	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	27	0.0	34	0.0	14	0.0	23	0.0
Concord	20	0.0	28	0.0	18	0.0	15	0.0
Framingham	197	1.5	31	0.0	32	0.0	41	0.0
Norfolk	151	0.0	83	0.0	42	0.0	39	0.0
SECC	85	0.0	45	0.0	35	0.0	68	0.0
NCCI	3	0.0	8	0.0	16	0.0	34	0.0
TOTAL	**483**	**0.6**	**229**	**0.0**	**157**	**0.0**	**220**	**0.0**
Minimum								
Plymouth	431	0.9	403	0.5	391	0.0	336	0.3
Warwick	152	0.0	210	0.0	235	0.0	250	0.4
Medfield	366	0.3	245	0.0	212	0.0	189	0.0
Bay State	689	0.3	672	0.0	925	0.3	1116	0.0
NCC	555	0.0	365	0.8	403	1.2	496	0.0
Longwood	---	---	---	---	---	---	---	---
Hodder House	---	---	---	---	---	---	---	---
TOTAL	**2193**	**0.3**	**1895**	**0.3**	**2166**	**0.4**	**2387**	**0.1**
Pre-Release								
Boston State	1055	0.3	528	0.0	427	0.0	568	0.0
Shirley	800	0.5	553	0.5	698	0.0	1034	0.0
Charlotte	15	0.0	---	---	13	0.0	221	0.0
Brooke House	561	0.4	197	1.0	295	0.0	336	0.0
Coolidge I	420	0.0	438	0.5	448	0.2	545	0.4
THP	385	0.3	275	0.0	298	1.7	397	0.3
Norfolk Pre-Release	226	0.0	180	0.0	237	0.0	397	0.0
577 House	331	0.6	251	0.0	161	0.0	234	0.0
Coolidge II	300	0.3	232	0.0	188	1.1	190	0.5
Drug Rehab	1	0.0	47	0.0	2	0.0	5	0.0
South Middlesex	383	0.5	295	0.0	334	0.3	433	0.7
Lancaster	515	0.8	532	0.0	656	0.3	636	0.0
Park Drive	331	0.0	341	0.0	367	0.3	343	0.3
Hillside	197	2.5	314	0.0	263	0.4	408	0.0
TOTAL	**5520**	**0.4**	**4183**	**0.2**	**4387**	**0.3**	**5747**	**0.1**
GRAND TOTAL	**8196**	**0.4**	**6307**	**0.2**	**6710**	**0.3**	**8354**	**0.1**

Comparative Furlough Statistics by Institution for Years 1985 - 1987

	1985		1986		1987		1988	
	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate	Furloughs	Escape Rate
Maximum & Medium								
Walpole	19	0.0	24	0.0	9	0.0	20	0.0
Concord	13	0.0	20	0.0	30	0.0	24	0.0
Framingham	52	0.0	15	0.0	5	0.0	17	0.0
OCCC	---	---	---	---	---	---	21	0.0
Norfolk	40	0.0	46	0.0	37	0.0	37	0.0
SECC	39	0.0	50	0.0	141	0.0	68	0.0
NCCI	13	0.0	40	0.0	29	0.0	24	0.0
TOTAL	**176**	**0.0**	**195**	**0.0**	**251**	**0.0**	**211**	**0.0**
Minimum								
Plymouth	390	0.5	339	0.0	155	0.0	62	0.0
Warwick	350	0.6	249	0.0	165	0.0	21	0.0
Medfield	170	0.0	182	0.5	127	0.1	67	0.0
Bay State	1077	0.2	815	0.1	626	0.0	285	0.0
NCC	599	0.3	725	0.3	350	0.0	76	0.0
Longwood	39	0.0	259	0.0	162	0.0	57	0.0
Hodder House	---	---	71	0.0	93	0.0	38	0.0
TOTAL	**2625**	**0.3**	**2640**	**0.2**	**1678**	**0.1**	**606**	**0.0**
Pre-Release								
Boston State	889	0.1	897	0.0	546	0.2	339	0.0
Shirley	1334	0.2	1009	0.5	602	0.0	251	0.0
Charlotte	140	0.0	166	0.0	93	0.0	173	0.0
Brooke House	327	0.3	359	0.0	393	0.0	338	0.6
Coolidge I	530	0.0	560	0.4	161	0.0	---	---
THP	286	0.3	486	0.0	252	0.0	152	0.0
Norfolk Pre-Release	455	0.0	297	0.0	185	0.0	133	0.0
577 House	200	0.0	108	0.0	103	0.0	76	0.0
Coolidge II	185	0.0	124	0.0	116	0.0	26	0.0
Drug Rehab	1	0.0	0	0.0	0	0.0	7	0.0
South Middlesex	575	0.2	473	0.0	253	0.8	79	0.0
Lancaster	711	0.0	618	0.0	510	0.0	200	0.0
Park Drive	374	0.5	345	0.0	200	0.0	134	0.0
Hillside	684	0.1	619	0.0	516	0.2	490	0.0
WSATP	---	---	---	---	---	---	3	0.0
TOTAL	**6691**	**0.1**	**6061**	**0.1**	**3930**	**0.1**	**2401**	**0.1**
GRAND TOTAL	**9492**	**0.2**	**8896**	**0.1**	**5859**	**0.1**	**3218**	**0.1**

APPENDIX II

Furlough Escape Rates by Furlough Characteristics, Offense Characteristics, Personal Background, and Criminal History, 1988

Furlough Characteristics	Number	Percent	Escape Rate
Type of Furlough			
Earned	2899	(90)	0.1
Escorted	245	(8)	0.0
Emergency	74	(2)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Month Furloughed			
January	275	(8)	0.0
February	254	(8)	0.0
March	276	(9)	0.0
April	329	(10)	0.0
May	290	(9)	0.0
June	272	(8)	0.0
July	279	(9)	0.4
August	232	(7)	0.4
September	257	(8)	0.0
October	260	(8)	0.0
November	245	(8)	0.0
December	249	(8)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Hours Furloughed			
6 or Less	452	(14)	0.0
7 to 12	921	(29)	0.0
13 to 18	211	(7)	0.0
19 to 24	713	(22)	0.0
25 to 30	138	(4)	0.0
31 to 36	261	(8)	0.0
37 to 42	48	(1)	0.0
43 to 48	346	(11)	0.0
More Than 48	126	(4)	0.0
Escape	2	(0)	100.0
TOTAL	**3218**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Commitment Institution			
Walpole	2475	(77)	0.1
Concord	433	(13)	0.0
Framingham	253	(8)	0.0
Longwood	57	(2)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Jail Credits			
None	951	(30)	0.0
1 to 10 days	356	(11)	0.0
11 to 50 days	353	(11)	0.0
51 to 100 days	314	(10)	0.3
101 to 150 days	225	(7)	0.0
151 to 200 days	205	(6)	0.5
Over 200 days	814	(25)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Present Offense - General Categories			
Person	1743	(54)	0.1
Sex	416	(13)	0.0
Property	319	(10)	0.0
Drug	606	(19)	0.0
Other	134	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Person			
Non Person Offense	1475	(46)	0.0
Murder - 1	7	(0)	0.0
Murder - 2	787	(24)	0.0
Manslaughter	211	(7)	0.0
Assault w/Intent to Murder	61	(2)	0.0
Accessory to Murder	25	(1)	0.0
Vehicular Homicide	13	(0)	0.0
Armed Robbery	360	(11)	0.6
Unarmed Robbery	62	(2)	0.0
Armed Assault	172	(5)	0.0
Unarmed Assault	8	(0)	0.0
Put in Fear	1	(0)	0.0
Mayhem	10	(0)	0.0
Kidnapping	7	(0)	0.0
Conspiracy	18	(1)	0.0
Civil Rights Violation	1	(0)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Present Offense - Sex			
Non Sex Offense	2808	(87)	0.1
Rape	263	(8)	0.0
Assault/Rape	48	(1)	0.0
Rape of Minor	80	(2)	0.0
Assault/Rape of Minor	19	(1)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Property			
Non Property Offense	2899	(90)	0.1
Arson	25	(1)	0.0
Burglary - Armed	44	(1)	0.0
Burglary	118	(4)	0.0
Larceny from Person	2	(0)	0.0
Larceny	81	(2)	0.0
Vehicle Theft	13	(0)	0.0
Forgery and Uttering	13	(0)	0.0
Stolen Goods	12	(0)	0.0
Property Injuries	6	(0)	0.0
Fraud	4	(0)	0.0
Stealing/Theft	1	(0)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Present Offense - Drug			
Non Drug Offense	2612	(81)	0.1
Sale of Heroin	9	(0)	0.0
Controlled Substance	133	(4)	0.0
Class - A	87	(3)	0.0
Class - B	373	(12)	0.0
Class - C	2	(0)	0.0
Class - D	1	(0)	0.0
Possession of Syringe	1	(0)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Present Offense - Other			
Non Person, Sex, Property, or Drug Offense	3084	(96)	0.1
Weapons Offense	51	(2)	0.0
Prostitution	6	(0)	0.0
Violation of Court Order	12	(0)	0.0
Operating Under the Influence	57	(2)	0.0
Contempt Court	6	(0)	0.0
Vehicle Offenses	2	(0)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Minimum Sentence			
2 Years	10	(0)	0.0
3 Years	244	(8)	0.8
4 Years	164	(5)	0.0
5 Years	214	(7)	0.0
6 Years	211	(7)	0.0
7 Years	69	(2)	0.0
8 Years	84	(3)	0.0
9 Years	161	(5)	0.0
10 Years	174	(5)	0.0
11 to 12 Years	169	(5)	0.0
13 to 15 Years	84	(3)	0.0
16 to 19 Years	96	(3)	0.0
20 Years	89	(3)	0.0
21 or More Years	11	(0)	0.0
Life	827	(26)	0.0
Indeterminate	611	(19)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Present Offense Variables	Number	Percent	Escape Rate
Maximum Sentence			
Less Than 1 Year	56	(2)	0.0
1 Year	52	(2)	0.0
2 Years	21	(1)	0.0
3 Years	7	(0)	0.0
4 Years	2	(0)	0.0
5 Years	341	(11)	0.6
6 Years	82	(2)	0.0
7 Years	152	(5)	0.0
8 Years	61	(2)	0.0
9 Years	27	(1)	0.0
10 Years	560	(17)	0.0
11 to 12 Years	205	(6)	0.0
13 to 15 Years	254	(8)	0.0
16 to 19 Years	17	(0)	0.0
20 Years	416	(13)	0.2
21 or More Years	132	(4)	0.0
Life	833	(26)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Age at Incarceration			
Sixteen	28	(1)	0.0
Seventeen	11	(0)	0.0
Eighteen	68	(2)	0.0
Nineteen	147	(5)	0.0
Twenty	128	(4)	0.0
Twenty-One	180	(6)	0.0
Twenty-Two	186	(6)	0.5
Twenty-Three	162	(5)	0.0
Twenty-Four	230	(7)	0.0
Twenty-Five	184	(6)	0.0
26 to 29	574	(18)	0.0
30 to 39	915	(28)	0.1
40 or Older	405	(13)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Race			
White	2047	(64)	0.0
Black	1003	(31)	0.1
Asiatic	20	(1)	0.0
Hispanic-Unspecified	148	(5)	0.7
TOTAL	**3218**	**(100)**	**0.1**
Hispanic Indicator			
Non-Hispanic	2969	(92)	0.0
White Hispanic	5	(0)	0.0
Black Hispanic	96	(3)	1.0
Hispanic-Unspecified	148	(5)	0.7
TOTAL	**3218**	**(100)**	**0.1**
Marital Status			
Married	1047	(32)	0.1
Single	1527	(47)	0.1
Divorced	303	(9)	0.0
Widowed	49	(1)	0.0
Common Law	3	(0)	0.0
Separated	289	(9)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Military Discharge			
No Service	2353	(73)	0.1
Honorable	355	(11)	0.0
Dishonorable	14	(0)	0.0
Bad Conduct	69	(2)	0.0
Medical	71	(2)	0.0
Discharge Unknown	168	(5)	0.0
Unknown	188	(6)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - Selected Towns			
Boston	1161	(36)	0.0
Brockton	74	(2)	0.0
Cambridge	39	(1)	0.0
Fall River	61	(2)	0.0
Framingham	25	(1)	0.0
Holyoke	18	(1)	0.0
Lawrence	66	(2)	0.0
Lowell	45	(1)	0.0
Lynn	92	(3)	0.0
New Bedford	66	(2)	0.0
Quincy	26	(1)	0.0
Somerville	60	(2)	0.0
Springfield	91	(3)	1.1
Worcester	144	(4)	0.0
Other Mass. Towns	1121	(35)	0.1
Out of State	129	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Prior Address - County			
Worcester	231	(7)	0.4
Franklin	27	(1)	0.0
Middlesex	529	(16)	0.0
Suffolk	1276	(40)	0.0
Norfolk	129	(4)	0.0
Bristol	162	(5)	0.0
Plymouth	194	(6)	0.0
Essex	319	(10)	0.0
Hampshire	10	(0)	0.0
Hampden	178	(5)	0.6
Berkshire	31	(1)	0.0
Barnstable	3	(0)	0.0
Out of State	129	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Prior Address - SMSA			
Boston	2045	(63)	0.0
Brockton	92	(3)	0.0
Fall River	71	(2)	0.0
Fitchburg-Leominster	6	(0)	0.0
Lawrence-Haverhill	91	(3)	0.0
Lowell	62	(2)	0.0
New Bedford	79	(2)	0.0
Pittsfield	23	(1)	0.0
Providence-Pawtucket-Warwick	2	(0)	0.0
Springfield	182	(6)	0.5
Worcester	178	(5)	0.6
Other Mass. Places	258	(8)	0.0
Out of State	129	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Occupation			
Professional-Technical	55	(2)	0.0
Business	341	(11)	0.0
Sales, Clerical	329	(10)	0.0
Manual	1308	(41)	0.0
Services	677	(21)	0.1
Agriculture	1	(0)	0.0
Armed Services	19	(1)	0.0
Not Employed	42	(1)	0.0
Unknown	446	(14)	0.2
TOTAL	**3218**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Time at Most Skilled Position			
Less Than One Month	120	(4)	0.0
1-2 Months	117	(4)	0.0
3-4 Months	214	(7)	0.0
5-6 Months	128	(4)	0.0
7-9 Months	105	(3)	0.0
10-12 Months	220	(7)	0.5
1-2 Years	443	(14)	0.0
2-5 Years	665	(21)	0.0
More Than 5 Years	449	(14)	0.0
Unknown	757	(23)	0.1
TOTAL	**3218**	**(100)**	**0.1**
Time at Job of Longest Duration			
Less Than One Month	120	(4)	0.0
1-2 Months	91	(3)	0.0
3-4 Months	193	(6)	0.0
5-6 Months	171	(5)	0.0
7-9 Months	105	(3)	0.0
10-12 Months	213	(7)	0.5
1-2 Years	415	(13)	0.0
2-5 Years	738	(23)	0.0
More Than 5 Years	452	(14)	0.0
Unknown	720	(22)	0.1
TOTAL	**3218**	**(100)**	**0.1**

Personal Background Variables	Number	Percent	Escape Rate
Last Grade Completed			
Sixth or Less	124	(4)	0.0
Seventh	64	(2)	0.0
Eighth	188	(6)	0.5
Ninth	385	(12)	0.0
Tenth	369	(11)	0.0
Eleventh	332	(10)	0.0
High School Graduate	1132	(35)	0.1
Some College	348	(11)	0.0
College Graduate	162	(5)	0.0
Unknown	114	(3)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Known Drug Use			
None	1975	(61)	0.1
Non-Specific	213	(7)	0.5
Heroin	307	(9)	0.0
Marijuana	158	(5)	0.0
Other	242	(7)	0.0
Unknown	323	(10)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Court Appearances			
First Offense	322	(10)	0.0
Two	346	(11)	0.0
Three	192	(6)	0.0
Four	212	(7)	0.5
Five	193	(6)	0.0
6 to 9	477	(15)	0.2
10 to 14	642	(20)	0.0
15 to 20	307	(9)	0.0
More Than 20	411	(13)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Charges for Person Offenses			
None	504	(16)	0.0
One	553	(17)	0.0
Two	466	(14)	0.2
Three	345	(11)	0.0
Four	273	(8)	0.0
Five	183	(6)	0.0
6 to 8	425	(13)	0.2
More Than Eight	353	(11)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Property Offenses			
None	979	(30)	0.1
One	361	(11)	0.0
Two	283	(9)	0.4
Three	168	(5)	0.0
Four	124	(4)	0.0
Five	179	(6)	0.0
6 to 8	254	(8)	0.0
More Than Eight	754	(23)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Charges for Sex Offenses			
None	2463	(76)	0.1
One	314	(10)	0.0
Two	153	(5)	0.0
Three	56	(2)	0.0
Four	45	(1)	0.0
Five	11	(0)	0.0
6 to 8	13	(0)	0.0
More Than Eight	47	(1)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Charges for Drug Offenses			
None	1631	(51)	0.1
One	431	(13)	0.2
Two	278	(9)	0.0
Three	245	(8)	0.0
Four	129	(4)	0.0
Five	126	(4)	0.0
6 to 8	143	(4)	0.0
More Than Eight	119	(4)	0.0
Unknown	116	(3)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Charges for Alcohol Offenses			
None	2359	(73)	0.1
One	395	(12)	0.0
Two	156	(5)	0.0
Three	69	(2)	0.0
Four	31	(1)	0.0
Five	18	(1)	0.0
6 to 8	49	(1)	0.0
More Than Eight	25	(1)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Charges for Escape Offenses			
None	2957	(92)	0.1
One	130	(4)	0.0
Two	11	(0)	0.0
Three	3	(0)	0.0
Five	1	(0)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Indicator of Juvenile Commitment			
No	2704	(84)	0.1
Yes	398	(12)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Prior County Incarcerations			
None	2307	(72)	0.1
One	339	(10)	0.0
Two	218	(7)	0.0
Three	103	(3)	0.0
Four	46	(1)	0.0
Five	30	(1)	0.0
Six or More	59	(2)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Prior State or Federal Incarcerations			
None	2595	(81)	0.0
One	329	(10)	0.3
Two	69	(2)	0.0
Three	66	(2)	0.0
Four	13	(0)	0.0
Five	29	(1)	0.0
Six or More	1	(0)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Prior Adult Incarcerations			
None	2052	(64)	0.0
One	469	(15)	0.2
Two	196	(6)	0.0
Three	125	(4)	0.0
Four	94	(3)	0.0
Five	58	(2)	0.0
Six or More	108	(3)	0.0
Unknown	116	(4)	0.0
TOTAL	3218	**(100)**	**0.1**
Number of Juvenile Paroles			
None	2905	(90)	0.1
One	107	(3)	0.0
Two	45	(1)	0.0
Three	16	(1)	0.0
Four or More	29	(1)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Juvenile Parole Violations			
Never had Juvenile Parole	2905	(90)	0.1
None	112	(4)	0.0
One	44	(1)	0.0
Two	12	(0)	0.0
Three	1	(0)	0.0
Four or More	28	(1)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Number of Adult Paroles			
None	2765	(86)	0.1
One	233	(7)	0.0
Two	64	(2)	0.0
Three	32	(1)	0.0
Four or More	8	(0)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Adult Parole Violations			
Never Paroled as an Adult	2765	(86)	0.1
None	149	(5)	0.0
One	143	(4)	0.0
Two	35	(1)	0.0
Three	10	(0)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Total Number of Paroles			
None	2679	(83)	0.1
One	210	(6)	0.0
Two	119	(4)	0.0
Three	28	(1)	0.0
Four or More	66	(2)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Total Number of Parole Violations			
Never Paroled	2679	(83)	0.1
None	178	(5)	0.0
One	158	(5)	0.0
Two	24	(1)	0.0
Three	32	(1)	0.0
Four or More	31	(1)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Age at First Court Appearance			
Twelve or younger	242	(8)	0.0
Thirteen	105	(3)	0.0
Fourteen	174	(5)	0.0
Fifteen	253	(8)	0.0
Sixteen	179	(6)	0.0
Seventeen	473	(15)	0.0
Eighteen	319	(10)	0.0
Nineteen	248	(8)	0.4
Twenty	150	(5)	0.0
Twenty-one	127	(4)	0.0
Twenty-two	98	(3)	0.0
Twenty-three	100	(3)	0.0
Twenty-four	97	(3)	1.0
Twenty-five	29	(1)	0.0
26 to 29	182	(6)	0.0
30 to 39	205	(6)	0.0
40 or Older	121	(4)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Criminal History Variables	Number	Percent	Escape Rate
Age at First Alcohol Court Appearance			
Not Applicable	2359	(73)	0.1
8 to 14	6	(0)	0.0
15 to 17	124	(4)	0.0
18 to 19	88	(3)	0.0
20 to 21	119	(4)	0.0
22 to 24	224	(7)	0.0
25 to 29	114	(3)	0.0
30 to 34	35	(1)	0.0
35 to 39	20	(1)	0.0
40 or Older	13	(0)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**
Age at First Drug Court Appearance			
Not Applicable	1631	(51)	0.1
8 to 14	22	(1)	0.0
15 to 17	222	(7)	0.0
18 to 19	235	(7)	0.0
20 to 21	217	(7)	0.5
22 to 24	180	(6)	0.0
25 to 29	270	(8)	0.0
30 to 34	146	(4)	0.0
35 to 39	89	(3)	0.0
40 or Older	90	(3)	0.0
Unknown	116	(4)	0.0
TOTAL	**3218**	**(100)**	**0.1**

Glossary

Court Appearance	Each new court date is counted as a court appearance. The source of this information is the Probation Central File.
Institution	
Coolidge I	Closed on July 4, 1987.
McGrath House	Formerly know as 577 House.
MHHI	Massachusetts Halfway Houses, Inc.
NCC	Northeastern Correctional Center.
NCCI	North Central Correctional Institution at Gardner.
OCCC	Old Colony Correctional Center.
SECC	Southeastern Correctional Center.
THP	Temporary Housing Program.
Cedar Junction	Formerly know as MCI-Walpole.
Number of Juvenile Paroles/ Juvenile Parole Violations	Paroles and subsequent violations received on Department of Youth Services sentences. The source of this information is the Probation Central File.
Offense	
Armed Assault	Includes armed assault in a dwelling, assault and battery with a dangerous weapon and assault by means of a dangerous weapon.
Unarmed Assault	Includes assault and assault and battery.

Assault with Intent to Murder	Includes attempted murder.
Rape	Includes aggravated rape.
Assault/Rape of Minor	Includes indecent assault and battery on child under 14.
Assault/Rape	Includes indecent assault and battery on person over 14.
Class A	Includes heroin and morphine.
Class B	Includes amphetamines, barbiturates, and cocaine.
Class C	Includes hallucinogens, hash, and LSD.
Class D	Marijuana.

SMSA Standard Metropolitan Statistical Area.

1989 Annual Statistical Report of the Furlough Program

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Abstract

The Furlough program was first implemented by the Massachusetts Department of Correction on November 6, 1972. Since the inception of the program until December 31, 1989, a total of 146,474 furloughs have been granted to 11,163 individuals. There have been 652 escapes since the inception of the program, yielding an overall success rate of 99.6 percent of all furloughs and an escape rate of 0.4 percent per furlough.

- During 1989, a total of 2,123 furloughs were granted to 484 individuals. This is a decrease of 34 percent from the 3,218 furloughs granted during 1988; and a decrease of 25 percent from the 646 individuals furloughed during 1988.

- The median number of furloughs for furloughed offenders for 1989 was two. This is the same as the 1988 median of two furloughs for furloughed offenders.

- During 1989, 64 percent of all furloughs were from pre-release facilities; 20 percent were from mixed minimum/pre-release facilities; 8 percent were from minimum security facilities; and 8 percent were from maximum or medium security institutions.

- Of the furloughs taken, 85 percent were unescorted furloughs and 15 percent were emergency or emergency escorted furloughs.

- The median number of hours of leave per furlough during 1989 was 15 hours. This number is lower than the 1988 figure which was 19 hours of leave per furlough.

- There were no escapes from furlough during 1989, resulting in an escape rate per furlough of 0.0 percent.

- Since 1974, the number of individuals released from the Department of Correction who have participated in the furlough program has steadily declined. Preliminary data from 1989 show that 12 percent of the males, and 5 percent of the females released had one or more furloughs.

Table of Contents

Introduction

This report presents a statistical description of furloughs granted by the Massachusetts Department of Correction for the year 1989.

The report has three main sections. The first section gives a description of the furlough program and some background information. The second section covers furlough statistics for the year 1989. The third section provides furlough statistics and a discussion of trends from the inception of the program in 1972 until the end of 1989. The tables which follow in Appendix I present the number and percent distribution of 1989 furloughs by inmate social characteristics, offense variables, criminal history variables and furlough characteristics.

This report includes information on furloughs granted from DOC facilities only. Thus, it does not include any furloughs taken by inmates in non-DOC facilities, such as county houses of correction or Bridgewater State Hospital.

The data for the tables in this report were derived from institutional furlough rosters and the computerized inmate data base and were produced on the Regents Computer Network.

Background and Description of the Furlough Program

The furlough program is authorized by Section 90A of Chapter 777 (Correctional Reform Act) and became effective on October 15, 1972. The real significance of the 1972 law was that it established the concept of furloughs as a vital tool in minimizing the isolating effects of institutionalization, building or rebuilding social ties between offender and community, and reintegrating offenders from prison to community life, all major tasks of correction first identified by the President's Commission on Law Enforcement and the Administration of Justice in 1967.[1]

The Department of Correction regards the furlough program as a means by which residents may maintain or re-establish direct ties with the communities from which they have come and, therefore, to be consistent with its policy of community reintegration. Furloughs may be granted for medical purposes, for contacting prospective employers, for securing living accommodations preparatory to release, or for visiting a critically ill relative or attending a relative's funeral; but, most commonly, they are granted for family visits. As diverse as these functions are, they all share the common desired end result of a reduction in the repeated criminal behavior of the prison releasee.

Residents are required to serve a certain portion of their sentences prior to becoming eligible for furlough as established by the Department's furlough rules and regulations. Three levels of review have been built into the furlough screening process: the institution; Commissioner's Furlough Panel; and Commissioner. This consists of: an application review by a furlough coordinator; an interview by an

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1. Task Force Report: Corrections, The President's Commission on Law Enforcement and Administration of Justice, U.S. Government Printing Office, Washington, 1967.

institutional furlough committee comprised of 3-5 institutional staff including one or more correctional officers; completion of a furlough sponsorship agreement; a criminal history background check and interview of the furlough sponsor; and a review of all relevant information by the Superintendent of the facility. An initial furlough application must go through an even more extensive process. It is carefully reviewed and researched by the DOC furlough office. The case is then presented to the Commissioner's Furlough Panel. The Panel is composed of the Associate Commissioner for Programs and Treatment, the Director and the Deputy Director of Programs and Classification, the County and Interstate Manager, and the Chief of Investigations. The application receives final consideration and authorization by the Commissioner or his designee.

Residents meeting the general eligibility criteria are allowed by statute 14 furlough days per furlough year. In practice they receive seven days during the first half of the year and seven days during the second half of the year. A furlough may last less than 24 hours; thus, an individual can be furloughed more than 14 times during a year. A resident's furlough year runs for 12 consecutive months from the date of the resident's initial furlough. Each successive furlough year commences on the anniversary of the initial furlough date. Prior to any furlough release, local and state police and the furlough sponsor must be notified in writing of the inmate's proposed furlough.

There are three types of furlough: earned, emergency and emergency escorted. By far, the most common type of furlough is the earned furlough. In 1989, 85 percent of all furloughs were earned. An earned furlough is considered by the Department of Correction to be an "extension of the limits of the place of confinement for a trustworthy resident" of a state correctional facility.[2] Fifteen

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2. Source: 103 CMR 463.00 FURLOUGHS

percent of the furloughs taken during 1989 were emergency or emergency escorted furloughs. Emergency escorted furloughs are emergency furloughs granted to a resident who requires close supervision while in the community. The resident must be accompanied by correctional staff while on an emergency escorted furlough. Emergency furloughs are approved for residents when a serious or personal situation (i.e. funerals and medical emergencies) arises that requires their immediate presence in the community. During 1989, all furloughs from maximum or medium security were emergency or emergency escorted furloughs.

Furlough Program Participation For The Year 1989

In 1989 there was a decrease in the use of the furlough program in the Massachusetts Department of Correction. From January 1, 1989 to December 31, 1989, there were 2,123 furloughs granted. The number of individuals who received furloughs in 1989 was 484. Compared to 1988, the number of furloughs decreased 34 percent (from 3,218 in 1988), and the number of individuals receiving furloughs decreased 25 percent (from 646 in 1988).

Length of Furlough. In 1989, the median number of hours of leave per furlough was 15 hours, but the actual number of hours furloughed ranged from one to 72 hours. The median number of hours of leave per furlough during 1989 increased by four hours from last year (19 hours). This was due to an increase in the proportion of furloughs taken during 1989 in the 43 to 48 hour category, and the more than 48 hour categories.

Individuals in the Furlough Program

Number of Furloughs Per Offender. During 1989, 484 individuals received 2,123 furloughs. The median number of furloughs for furloughed offenders was two. The number of furloughs per offender ranged from one to 43. Of those furloughed, 228 offenders received one furlough during the year, and 64 offenders received more than 10 furloughs during 1989. During 1988, the median number of furloughs for furloughed offenders was two.

Characteristics of Furlough Participants. The tables in Appendix I show the number and percent distribution of furloughs by various characteristics of furlough

participants.[3] It is important to note that the figures in these tables refer to the number of furloughs, not the number of individuals furloughed. Therefore, the characteristics of individuals receiving multiple furloughs during the year weigh more heavily in the statistics than those of inmates receiving a single furlough in 1989.

Of the 2,123 furloughs granted during 1989, 67 percent were furloughs by person offenders; 7 percent sex offenders; 9 percent property offenders; 13 percent drug offenders; and 4 percent "other" offenders. Thirty-two percent of all furloughs were taken by offenders serving life sentences. This number represents 71 individuals who took a total of 670 furloughs, an average of 9 furloughs per lifer furloughed.

Sixty percent of the furloughs were taken by white (includes white hispanic) offenders; 48 percent of the furloughs were taken by offenders with a marital status of "single"; 69 percent had no history of military service; 63 percent were from the Metropolitan Boston area at time of incarceration; and 50 percent had not completed high school. Sixty-two percent of the furloughs were taken by those with no prior adult incarcerations.

Furlough Institutions

Furlough Institution. Table 1 shows the number of furloughs by furlough institution.[4] During 1989, 1,958 of the 2,123 furloughs were from lower security institutions (92 percent). One hundred and sixty-five furloughs were granted from

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3. Due to percentage rounding, some of the tables may not total to 100 percent.

4. Several tables in this report present furlough statistics by the security level of the institution from which the furlough occurred. Six of the lower security

maximum or medium security institutions, representing 8 percent of the furloughs granted in 1989. Of the lower security furloughs: 173 furloughs (8 percent) were granted from minimum security institutions, 417 furloughs were from mixed minimum/pre-release institutions (20 percent), and 1,368 furloughs (64 percent) were granted from pre-release facilities. This distribution of furlough by security level of furlough institution displays a decrease in furloughs from all security levels.

Although there were twenty-eight institutions from which inmates were furloughed, the actual number of furloughs taken from many of these institutions were low. Six institutions accounted for 67 percent of all furloughs taken during 1989: Hillside PRC (25 percent), Boston State (16 percent), Lancaster (8 percent), Shirley (7 percent), Brooke House (6 percent), and Bay State (5 percent).

Type of Furlough. Table 1 shows that of the 2,123 furloughs granted during 1989, 85 percent were unescorted earned furloughs. However, furloughs from secure institutions (maximum & medium) were exclusively emergency or emergency escorted furloughs (those from Southeastern Correctional Center are exceptions to this pattern since lower security level inmates are also housed there). In contrast, 91 percent of all furloughs from lower security were earned.

Inmates Furloughed Per Average Monthly Population. Table 2 presents information on the number of individuals furloughed in proportion to the average population for 1989. The average number of inmates furloughed per month in 1989 was 113. Out of an average population of 7,200, these 113 individuals represented

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4. (cont.)
institutions -- Plymouth, Warwick, Shirley, Lancaster, Longwood and Hodder House -- are mixed security. That is, they accept inmates in pre-release as well as minimum security status. In addition, although SECC is considered a medium security facility in the report tables, it houses both a medium and minimum security population.

1.6 percent of the population. This varied by security level. Less than one half of one percent (0.2 percent) of the average maximum/medium security population, 2.7 percent of the minimum population, 2.5 percent of the mixed minimum/pre-release population, and 13.4 percent of the pre-release population received furloughs during an average month in 1989. These numbers indicate a drop in the proportion of individuals furloughed out of the average population when compared to last year for each security level and for the total population.

Furlough Outcomes in 1989

Department of Correction policy defines furlough outcomes as: returns on time, late unders, late overs, and escapes. A "return on time" furlough outcome means that the offender returned by a designated time to a designated place. This outcome indicates an inmate's successful adherence to his/her furlough schedule. A "late under" furlough outcome occurs when an inmate returns within two hours of his/her designated time of return. "Late overs" are furloughs which result in voluntary returns after two hours but within 24 hours of the designated reporting time. Department of Correction policy defines a furlough escape as failure to return to a correctional facility within two hours of the designated time of return.[5] Therefore, "late overs" and "escapes" are recognized as two classes of furlough escape. "Escapes" are furloughs which result in involuntary returns or failure to return after 24 hours. Table 3 gives a breakdown of the furlough outcome by furlough institution.

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5. The Department of Correction furlough statistics define an "escape from furlough" in accordance with Department Order 467.1 entitled, "Furloughs - Rules and Regulations." According to Section 10.4 (c): "Failure of the resident to return to the correctional facility after the two hour period set forth in Section 10.4 (b) shall be considered an escape regardless of prior notification to the facility by the resident that he would be late. The superintendent or his designee shall notify, forthwith, appropriate law enforcement officials of the escape."

Returns on Time. Of the 2,123 furloughs granted during 1989, 2,078 or 98 percent returned on time. These 2,078 furloughs involved 478 individuals.

Late Unders. During 1989, there were 45 furloughs which were classified as "late unders". These 45 late unders involved 31 individuals.

Late Overs and Escapes. Out of the 2,123 furloughs granted in 1989, there were no incidents of furlough escape.

Table 1

Type of Furlough by Furlough Institution, 1988 and 1989

Furlough Institution	1988 Unescorted	1988 Emergency/ Emergency Escorted	1988 Total	1989 Unescorted	1989 Emergency/ Emergency Escorted	1989 Total
Maximum & Medium						
Cedar Junction	0	20	20	0	18	18
Concord	0	24	24	0	26	26
Framingham	0	17	17	0	9	9
OCCC	0	21	21	0	14	14
Norfolk	0	37	37	0	38	38
SECC	58	10	68	29	16	45
NCCI	0	24	24	0	15	15
Sub-Total	**58**	**153**	**211**	**29**	**136**	**165**
Minimum						
Medfield	63	4	67	31	6	37
Bay State	267	18	285	91	13	104
NCC (NECC)	70	6	76	24	8	32
Sub-Total	**400**	**28**	**428**	**146**	**27**	**173**
Minimum/Pre-Release						
Plymouth	56	6	62	4	4	8
Warwick	6	15	21	9	20	29
Shirley	228	23	251	111	34	145
Lancaster	191	9	200	155	23	178
Longwood T.C.	37	20	57	23	21	44
Hodder Cottage	37	1	38	9	4	13
Sub-Total	**555**	**74**	**629**	**311**	**106**	**417**
Pre-Release						
Boston State	324	15	339	332	9	341
Norfolk PRC	125	8	133	95	3	98
Park Drive	102	32	134	49	21	70
SMPRC	74	5	79	68	3	71
Brooke House	338	0	338	123	0	123
THP	152	0	152	20	0	20
McGrath House	76	0	76	22	0	22
Coolidge II*	26	0	26	---	---	---
WSATP	3	0	3	5	1	6
Meridan House	7	0	7	11	0	11
Hillside	486	4	490	519	6	525
Charlotte	173	0	173	81	0	81
Sub-Total	**1886**	**64**	**1950**	**1325**	**43**	**1368**
Grand Total	**2899**	**319**	**3218**	**1811**	**312**	**2123**

* --- Coolidge II was closed during January, 1989.

Table 2

Percent of Average Institutional Population Furloughed in 1989

Institution	Average Population[6]	Average # of Inmates Furloughed Per Month	Percent of Population Furloughed
Maximum and Medium			
Cedar Junction	681	2	(0.3)
Concord	921	2	(0.2)
Framingham	373	1	(0.3)
OCCC	587	1	(0.2)
Norfolk	1231	3	(0.2)
SECC	793	3	(0.4)
NCCI	718	1	(0.1)
Sub-Total	**5304**	**12**	**(0.2)**
Minimum			
Medfield	28	3	(10.7)
Bay State	147	5	(3.4)
NCC (NECC)	198	2	(1.0)
Sub-Total	**373**	**10**	**(2.7)**
Minimum/Pre-Release			
Plymouth	179	1	(0.6)
Warwick	85	1	(1.2)
Shirley	451	9	(2.0)
Lancaster	187	12	(6.4)
Longwood T.C.	121	3	(2.5)
Hodder Cottage	30	1	(3.3)
Sub-Total	**1053**	**26**	**(2.5)**
Pre-Release			
Boston State	100	14	(14.0)
Norfolk PRC	51	5	(9.8)
Park Drive	49	4	(8.2)
SMPRC	108	5	(4.6)
MHHI	80	67	(83.8)
WSATP	19	5	(26.3)
Drug Rehab	5	3	(60.0)
Hillside	38	22	(57.9)
Charlotte	14	4	(28.6)
Houston House	6	0	(0.0)
Sub-Total	**470**	**63**	**(13.4)**
Total Daily Average	**7200**	**113**	**(1.6)**

6. The figures for average population were taken from the Quarterly Report on the Status of Prison Overcrowding, for the First Quarter of 1990.

Table 3

Furlough Outcome
by Furlough Institution, 1989

Furlough Institution	Return on Time	Late Under	Total
Maximum & Medium			
Cedar Junction	18	0	18
Concord	25	1	26
Framingham	9	0	9
OCCC	14	0	14
Norfolk	38	0	38
SECC	45	0	45
NCCI	15	0	15
Sub-Total	**164**	**1**	**165**
Minimum			
Medfield	36	1	37
Bay State	104	0	104
NCC (NECC)	32	0	32
Sub-Total	**172**	**1**	**173**
Minimum/Pre-Release			
Plymouth	8	0	8
Warwick	23	6	29
Shirley	145	0	145
Lancaster	174	4	178
Longwood T.C.	44	0	44
Hodder Cottage	13	0	13
Sub-Total	**407**	**10**	**417**
Pre-Release			
Boston State	340	1	341
Norfolk PRC	96	2	98
Park Drive	69	1	70
SMPRC	71	0	71
Brooke House	122	1	123
THP	20	0	20
McGrath House	21	1	22
Griffin House	1	0	1
Another Chance	5	0	5
Meridian House	11	0	11
Hillside	499	26	525
Charlotte	80	1	81
Sub-Total	**1335**	**33**	**1368**
Grand Total	**2078**	**45**	**2123**

Furlough Statistics Since the Inception of the Program

The furlough program for residents of Massachusetts correctional facilities has been operating since November 6, 1972. A total of 146,474 furloughs have been granted to 11,163 individuals since the inception of the program through December 31, 1989. On 652 occasions, individuals failed to return to their respective correctional facility within two hours of their appointed time of return. Thus, since the inception of the program there has been an overall escape rate of 0.4 percent.

Table 4 presents a summary of furlough statistics for the years 1972 to 1989. Included in the table is information on the number of furloughs, the number of individuals furloughed, the number of escapes, and corresponding escape rates. The table shows that during the last three years (1987 through 1989) there was a decrease in the use of the furlough program compared to other years, as evidenced by the decrease in the number of furloughs and number of individuals receiving furloughs. In addition, the number of escapes and escape rates have dropped over the seventeen year period.

There has been a decrease of 70 percent in the number of furloughs being taken from 1973 to 1989. The number of furloughs varies by year. The greatest change between any two consecutive years occurred from 1987 to 1988 when the number of furloughs decreased by 45 percent.

There has also been a decrease from 1973 to 1988 in the number of individuals being furloughed (74 percent). In 1989, the number of individuals receiving furloughs dropped from the prior year by 25 percent. Over the sixteen year period, 1989 had the lowest number of furloughed offenders.

The number of escapes has decreased since 1973 when there were 134 escapes, to 0 escapes in 1989. The escape rate by furlough has declined from 1.9 escapes per 100 furloughs in 1973 to 0.0 in 1989. Similarly, the escape rate by

individual has also decreased during this period from 7.2 in 1973 to 0.0 in 1989. 1989 is the first year since the inception of the furlough program that there have been no furlough escapes.

Table 5 examines furlough participation of releasees for the years 1973 to 1989. It is important to note that while the number of furloughs have declined, the number of offenders released to the street have increased. Thus, the proportion of releasees participating in the furlough program has greatly decreased from a high of 74 percent in 1974 to 10 percent in 1989.

Table 6 compares the proportion of the average population receiving furloughs by security level for the years 1974 through 1989. The proportion of the population furloughed each year is figured for the total average population and the security level of the institutions from which the furlough occurred.[7]

The table shows that there has been a large decrease in the proportion of the total institutional population receiving furloughs from 21.9 in 1974 to 1.6 in 1989. While the number of individuals receiving furloughs has decreased, the average institutional population has continued to increase each year. The percentage of the population in maximum and medium security institutions who received furloughs decreased from 15.2 percent in 1974 to 0.2 percent in 1989. The percentage of the minimum security population furloughed dropped from 55.2 percent in 1974 to 2.0 percent in 1989, and the proportion furloughed from pre-release facilities dropped from 79.9 percent in 1974 to 7.6 percent in 1989.

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7. To be consistent with earlier reports of average monthly population furloughed, MCI-Warwick, MCI-Plymouth, Hodder House and the Longwood Treatment Center are classified as minimum security, and MCI-Shirley and MCI-Lancaster are classified as pre-release.

Table 4

Summary Furlough Statistics for the Years 1972 to 1989

Year	Number of Furloughs	Individuals Furloughed	Number of Escapes	Escape Rate by Individual	Escape Rate by Furlough
1972[8]	1182	793	8	1.0	0.7
1973	7195	1868	134	7.2	1.9
1974	8322	1668	127	7.6	1.5
1975	8680	1482	88	5.9	1.0
1976	7985	1305	40	3.1	0.5
1977	8199	1355	42	3.1	0.5
1978	9062	1248	38	3.0	0.4
1979	8040	1232	38	3.1	0.5
1980	8654	1193	24	2.0	0.3
1981	8196	1248	34	2.7	0.4
1982	6307	1198	12	1.0	0.2
1983	6710	1295	21	1.6	0.3
1984	8354	1546	10	0.6	0.1
1985	9492	1621	18	1.1	0.2
1986	8896	1645	11	0.7	0.1
1987	5859	1161	5	0.4	0.1
1988	3218	646	2	0.3	0.1
1989	2123	484	0	0.0	0.0
TOTAL	**146,474**	**11,163[9]**	**652**	**5.8**	**0.4**

8. The figures for 1972 represent totals for only two months of 1972 (since Nov. 1972). Therefore, the number of furloughs and individuals furloughed is much lower than subsequent years.

9. The figure for the total number of individuals furloughed since the inception of the program is not the sum of the individuals furloughed each year. Since the same individual may be furloughed in more than one year, adding the yearly totals for individuals participating in the program results in multiple counting of participants.

Table 5

Releases by Sex and Furlough Participation for the Years 1973-1989[10]

Year Released	Total Releases	% Furloughed Prior to Release	Men Released		Women Released	
			No.	% Furloughed	No.	% Furloughed
1973	966	(69)	---*	---	---	---
1974	911	(74)	---	---	---	---
1975	926	(59)	835	---	91	---
1976	1029	(51)	904	---	125	---
1977	1193	(50)	1032	---	161	---
1978	1133	(49)	1002	---	131	---
1979	1124	(42)	955	---	169	---
1980	1015	(40)	799	(47)	216	(12)
1981	1118	(41)	849	(51)	269	(8)
1982	1440	(30)	962	(43)	478	(4)
1983	1976	(32)	1405	(42)	571	(5)
1984	2125	(30)	1468	(42)	657	(6)
1985	2331	(28)	1616	(38)	715	(5)
1986	3029	(27)	2243	(34)	786	(6)
1987	3114	(22)	2338	(27)	776	(5)
1988	3446	(12)	2530	(16)	916	(3)
1989	3737	(10)	2706	(12)	1031	(5)

* --- indicates that data are not available by sex for these years.

10. The figures in this table for the years 1973 through 1988 were taken from annual research reports, A Statistical Description of Releases from the Massachusetts Department of Correction, Massachusetts Department of Correction, Numbers 89, 109, 117, 137, 163, 177, 204, 234, 242, 259, 273, 288, 299, 337, and 354. The figures for 1989 releases are preliminary.

Table 6

Percentage of Average Population Furloughed by Security Level, 1974 - 1989

Year	Maximum Or Medium Security	Minimum Security	Pre-Release	Total Population
1974	(15.2)	(55.2)	(79.9)	(21.9)
1975	(13.8)	(59.6)	(74.6)	(20.8)
1976	(7.6)	(44.9)	(55.9)	(14.7)
1977	(6.2)	(60.2)	(54.5)	(15.5)
1978	(4.5)	(54.2)	(64.6)	(16.8)
1979	(4.0)	(47.1)	(59.6)	(15.5)
1980	(2.0)	(43.7)	(66.2)	(14.1)
1981	(1.3)	(37.2)	(59.5)	(12.6)
1982	(0.5)	(24.0)	(37.9)	(8.8)
1983	(0.3)	(24.5)	(35.8)	(8.9)
1984	(0.5)	(28.7)	(39.8)	(10.1)
1985	(0.3)	(26.7)	(43.2)	(10.5)
1986	(0.4)	(23.3)	(33.0)	(9.0)
1987	(0.4)	(14.6)	(19.9)	(5.6)
1988	(0.3)	(5.5)	(11.5)	(2.6)
1989	(0.2)	(2.0)	(7.6)	(1.6)

APPENDIX I

Furlough Characteristics and Offense Characteristics,
Personal Background, and Criminal History for
1989 Furlough Participants

Furlough Characteristics	Number	Percent
Type of Furlough		
Earned	1811	(85)
Emergency/Emergency Escorted	312	(15)
TOTAL	2123	(100)
Month Furloughed		
January	166	(8)
February	152	(7)
March	174	(8)
April	180	(8)
May	152	(7)
June	186	(9)
July	189	(9)
August	160	(8)
September	177	(8)
October	188	(9)
November	202	(10)
December	197	(9)
TOTAL	**2123**	**(100)**
Hours Furloughed		
6 or Less	381	(18)
7 to 12	590	(28)
13 to 18	187	(9)
19 to 24	475	(22)
25 to 30	74	(3)
31 to 36	177	(8)
37 to 42	31	(1)
43 to 48	181	(9)
More Than 48	27	(1)
TOTAL	**2123**	**(100)**

Present Offense Variables	Number	Percent
Commitment Institution		
Cedar Junction	1713	(81)
Concord	199	(9)
Framingham	174	(8)
Longwood	37	(2)
TOTAL	**2123**	**(100)**
Jail Credits		
None	622	(29)
1 to 10 days	171	(8)
11 to 50 days	162	(8)
51 to 100 days	167	(8)
101 to 150 days	202	(10)
151 to 200 days	223	(11)
Over 200 days	576	(27)
TOTAL	**2123**	**(100)**
Present Offense - General Categories		
Person	1419	(67)
Sex	158	(7)
Property	185	(9)
Drug	281	(13)
Other	80	(4)
TOTAL	**2123**	**(100)**

Present Offense Variables	Number	Percent
Present Offense - Person		
Non Person Offense	704	(33)
Murder - 1	1	(0)
Murder - 2	608	(29)
Manslaughter	197	(9)
Assault w/Intent to Murder	60	(3)
Accessory to Murder	20	(1)
Vehicular Homicide	9	(0)
Armed Robbery	327	(15)
Unarmed Robbery	77	(4)
Armed Assault	103	(5)
Unarmed Assault	2	(0)
Extortion	3	(0)
Mayhem	3	(0)
Conspiracy	9	(0)
TOTAL	**2123**	**(100)**
Present Offense - Sex		
Non Sex Offense	1966	(93)
Rape	94	(4)
Assault/Rape	17	(1)
Rape of Minor	32	(2)
Assault/Rape of Minor	14	(1)
TOTAL	**2123**	**(100)**

Present Offense Variables	Number	Percent
Present Offense - Property		
Non Property Offense	1938	(91)
Arson	38	(2)
Burglary - Armed	10	(0)
Burglary	58	(3)
Larceny	30	(1)
Vehicle Theft/Unauthorized Use	2	(0)
Forgery and Uttering	12	(1)
Stolen Goods	4	(0)
Property Injuries	4	(0)
Fraud	23	(1)
Stealing/Theft/Burglary Tools	4	(0)
TOTAL	**2123**	**(100)**
Present Offense - Drug		
Non Drug Offense	1842	(87)
Possession of Heroin	3	(0)
Controlled Substance	57	(3)
Class - A	56	(3)
Class - B	159	(7)
Class - C	4	(0)
Class - D	1	(0)
Possession of Syringe	1	(0)
TOTAL	**2123**	**(100)**

Present Offense Variables	Number	Percent
Present Offense - Other		
Non Person, Sex, Property, or Drug Offense	2043	(96)
Weapons Offense	28	(1)
Prostitution	3	(0)
Operating Under the Influence	44	(2)
Escape	4	(0)
Vehicle Offense	1	(0)
TOTAL	**2123**	**(100)**
Minimum Sentence		
2 Years	15	(1)
3 Years	96	(5)
4 Years	90	(4)
5 Years	123	(6)
6 Years	184	(9)
7 Years	106	(5)
8 Years	52	(2)
9 Years	129	(6)
10 Years	118	(6)
11 to 12 Years	31	(1)
13 to 15 Years	50	(2)
16 to 19 Years	36	(2)
20 Years	59	(3)
21 or More Years	3	(0)
Life	670	(32)
Indeterminate	361	(17)
TOTAL	**2123**	**(100)**

Present Offense Variables	Number	Percent
Maximum Sentence		
Less Than 1 Year	61	(3)
1 Year	19	(1)
2 Years	40	(2)
3 Years	0	(0)
4 Years	2	(0)
5 Years	133	(6)
6 Years	25	(1)
7 Years	60	(3)
8 Years	34	(2)
9 Years	15	(1)
10 Years	421	(20)
11 to 12 Years	130	(6)
13 to 15 Years	176	(8)
16 to 19 Years	6	(0)
20 Years	246	(12)
21 or More Years	85	(4)
Life	670	(32)
TOTAL	**2123**	**(100)**
Age at Incarceration		
Sixteen	24	(1)
Seventeen	4	(0)
Eighteen	51	(2)
Nineteen	121	(6)
Twenty	80	(4)
Twenty-One	52	(2)
Twenty-Two	54	(3)
Twenty-Three	159	(8)
Twenty-Four	145	(7)
Twenty-Five	105	(5)
26 to 29	309	(15)
30 to 39	683	(32)
40 or Older	336	(16)
TOTAL	**2123**	**(100)**

Personal Background Variables	Number	Percent
Race		
White	1283	(60)
Black	796	(38)
Hispanic-Unspecified	44	(2)
TOTAL	**2123**	**(100)**
Hispanic Indicator		
Non-Hispanic	1969	(93)
White Hispanic	30	(1)
Black Hispanic	80	(4)
Hispanic-Unspecified	44	(2)
TOTAL	**2123**	**(100)**
Marital Status		
Married	592	(28)
Single	1018	(48)
Divorced	246	(12)
Widowed	41	(2)
Common Law	2	(0)
Separated	224	(11)
TOTAL	**2123**	**(100)**
Military Discharge		
No Service	1472	(69)
Honorable	296	(14)
Dishonorable	1	(0)
Bad Conduct	36	(2)
Medical	46	(2)
Discharge Unknown	146	(7)
Unknown	126	(6)
TOTAL	**2123**	**(100)**

Personal Background Variables	Number	Percent
Prior Address - Selected Towns		
Boston	801	(38)
Brockton	26	(1)
Cambridge	54	(3)
Fall River	31	(1)
Framingham	38	(2)
Holyoke	15	(1)
Lawrence	23	(1)
Lowell	48	(2)
Lynn	35	(2)
New Bedford	54	(3)
Quincy	12	(1)
Somerville	66	(3)
Springfield	86	(4)
Worcester	96	(5)
Other Mass. Towns	668	(32)
Out of State	70	(3)
TOTAL	**2123**	**(100)**
Prior Address - County		
Worcester	154	(7)
Franklin	14	(1)
Middlesex	425	(20)
Suffolk	872	(41)
Norfolk	64	(3)
Bristol	92	(4)
Plymouth	124	(6)
Essex	119	(6)
Hampshire	6	(0)
Hampden	153	(7)
Berkshire	11	(1)
Barnstable	19	(1)
Out of State	70	(3)
TOTAL	**2123**	**(100)**

Personal Background Variables	Number	Percent
Prior Address - SMSA		
Boston	1342	(63)
Brockton	45	(2)
Fall River	31	(2)
Fitchburg-Leominster	6	(0)
Lawrence-Haverhill	25	(1)
Lowell	70	(3)
New Bedford	55	(3)
Pittsfield	7	(0)
Providence-Pawtucket-Warwick	1	(0)
Springfield	157	(7)
Worcester	105	(5)
Other Massachusetts	209	(10)
Out of State	70	(3)
TOTAL	**2123**	**(100)**
Occupation		
Professional-Technical	37	(2)
Business	226	(11)
Sales, Clerical	196	(9)
Manual	807	(38)
Services	441	(21)
Agriculture	2	(0)
Armed Services	10	(0)
Not Employed	35	(2)
Unknown	369	(17)
TOTAL	**2123**	**(100)**

Personal Background Variables	Number	Percent
Time at Most Skilled Position		
Less Than One Month	93	(4)
1-2 Months	42	(2)
3-4 Months	143	(7)
5-6 Months	54	(3)
7-9 Months	69	(3)
10-12 Months	112	(5)
1-2 Years	274	(13)
2-5 Years	385	(18)
More Than 5 Years	322	(15)
Unknown	629	(30)
TOTAL	**2123**	**(100)**
Time at Job of Longest Duration		
Less Than One Month	93	(4)
1-2 Months	35	(2)
3-4 Months	117	(6)
5-6 Months	109	(5)
7-9 Months	55	(3)
10-12 Months	92	(4)
1-2 Years	278	(13)
2-5 Years	413	(19)
More Than 5 Years	337	(16)
Unknown	594	(28)
TOTAL	**2123**	**(100)**

Personal Background Variables	Number	Percent
Last Grade Completed		
Sixth or Less	50	(2)
Seventh	97	(5)
Eighth	144	(7)
Ninth	222	(10)
Tenth	252	(12)
Eleventh	224	(11)
High School Graduate	593	(28)
Some College	265	(12)
College Graduate	127	(6)
Unknown	149	(7)
TOTAL	**2123**	**(100)**
Known Drug Use		
None	1356	(64)
Non-Specific	56	(3)
Heroin	181	(9)
Marijuana	97	(5)
Other	168	(8)
Unknown	265	(12)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Total Number of Court Appearances		
First Offense	130	(6)
Two	224	(11)
Three	181	(9)
Four	147	(7)
Five	117	(6)
6 to 9	358	(17)
10 to 14	354	(17)
15 to 20	184	(9)
More Than 20	276	(13)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Charges for Person Offenses		
None	248	(12)
One	367	(17)
Two	337	(16)
Three	261	(12)
Four	124	(6)
Five	155	(7)
6 to 8	209	(10)
More Than Eight	270	(13)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Charges for Property Offenses		
None	524	(25)
One	258	(12)
Two	187	(9)
Three	155	(7)
Four	94	(4)
Five	92	(4)
6 to 8	185	(9)
More Than Eight	476	(22)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Charges for Sex Offenses		
None	1657	(78)
One	175	(8)
Two	97	(5)
Three	17	(1)
Four	3	(0)
Five	2	(0)
6 to 8	6	(0)
More Than Eight	14	(1)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Charges for Drug Offenses		
None	1184	(56)
One	267	(13)
Two	139	(7)
Three	87	(4)
Four	96	(5)
Five	61	(3)
6 to 8	93	(4)
More Than Eight	44	(2)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Charges for Alcohol Offenses		
None	1450	(68)
One	236	(11)
Two	143	(7)
Three	44	(2)
Four	17	(1)
Five	25	(1)
6 to 8	33	(2)
More Than Eight	23	(1)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Charges for Escape Offenses		
None	1885	(89)
One	80	(4)
Two	3	(0)
Three	3	(0)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Indicator of Juvenile Commitment		
No	1770	(83)
Yes	201	(10)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Prior County Incarcerations		
None	1476	(70)
One	214	(10)
Two	107	(5)
Three	74	(3)
Four	38	(2)
Five	36	(2)
Six or More	26	(1)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Prior State or Federal Incarcerations		
None	1626	(77)
One	221	(10)
Two	50	(2)
Three	43	(2)
Four	17	(1)
Five	13	(1)
Six or More	1	(0)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Total Prior Adult Incarcerations		
None	1307	(62)
One	333	(16)
Two	66	(3)
Three	67	(3)
Four	76	(4)
Five	41	(2)
Six or More	81	(4)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Number of Juvenile Paroles		
None	1826	(86)
One	41	(2)
Two	30	(1)
Three	22	(1)
Four or More	52	(2)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Juvenile Parole Violations		
Never had Juvenile Parole	1826	(86)
None	38	(2)
One	37	(2)
Two	22	(1)
Three	2	(0)
Four or More	46	(2)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Number of Adult Paroles		
None	1727	(81)
One	181	(9)
Two	28	(1)
Three	35	(2)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Adult Parole Violations		
Never Paroled as an Adult	1727	(81)
None	110	(5)
One	115	(5)
Two	17	(1)
Three	2	(0)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Total Number of Paroles		
None	1682	(79)
One	123	(6)
Two	55	(3)
Three	23	(1)
Four or More	88	(4)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Total Number of Parole Violations		
Never Paroled	1682	(79)
None	89	(4)
One	109	(5)
Two	6	(0)
Three	35	(2)
Four or More	50	(2)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Age at First Court Appearance		
Twelve or younger	153	(7)
Thirteen	56	(3)
Fourteen	91	(4)
Fifteen	181	(9)
Sixteen	121	(6)
Seventeen	316	(15)
Eighteen	197	(9)
Nineteen	134	(6)
Twenty	143	(7)
Twenty-one	85	(4)
Twenty-two	65	(3)
Twenty-three	68	(3)
Twenty-four	46	(2)
Twenty-five	38	(2)
26 to 29	105	(5)
30 to 39	108	(5)
40 or Older	64	(3)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Criminal History Variables	Number	Percent
Age at First Alcohol Court Appearance		
Not Applicable	1449	(68)
8 to 14	4	(0)
15 to 17	69	(3)
18 to 19	78	(4)
20 to 21	52	(2)
22 to 24	136	(6)
25 to 29	111	(5)
30 to 34	36	(2)
35 to 39	19	(1)
40 or Older	17	(1)
Unknown	152	(7)
TOTAL	**2123**	**(100)**
Age at First Drug Court Appearance		
Not Applicable	1184	(56)
8 to 14	11	(1)
15 to 17	135	(6)
18 to 19	123	(6)
20 to 21	127	(6)
22 to 24	104	(5)
25 to 29	108	(5)
30 to 34	98	(5)
35 to 39	48	(2)
40 or Older	33	(2)
Unknown	152	(7)
TOTAL	**2123**	**(100)**

Glossary

Court Appearance	Each new court date is counted as a court appearance. The source of this information is the Probation Central File.
Institution	
Another Chance	Also known as A Second Chance.
Cedar Junction	Formerly known as MCI-Walpole.
Drug Rehab	Includes Meridian House and Spectrum House.
MHHI	Massachusetts Halfway Houses, Inc. includes Brooke House, Temporary Housing Program, McGrath House, and Houston House.
NCC (NECC)	Northeastern Correctional Center.
NCCI	North Central Correctional Institution at Gardner.
OCCC	Old Colony Correctional Center.
SECC	Southeastern Correctional Center.
SMPRC	South Middlesex Pre-Release Center.
THP	Temporary Housing Program.
WSATP	Women's Substance Abuse Treatment Program includes Faith House, Griffin House, and Another Chance.
Number of Juvenile Paroles/ Juvenile Parole Violations	Paroles and subsequent violations received on Department of Youth Services sentences. The source of this information is the Probation Central File.
Offense	
Armed Assault	Includes armed assault in a dwelling, assault and battery with a dangerous weapon and assault by means of a dangerous weapon.

Unarmed Assault	Includes assault and assault and battery.
Assault with Intent to Murder	Includes attempted murder.
Rape	Includes aggravated rape.
Assault/Rape of Minor	Includes indecent assault and battery on child under 14.
Assault/Rape	Includes indecent assault and battery on person over 14.
Class A	Includes heroin and morphine.
Class B	Includes amphetamines, barbiturates, cocaine, and PCP.
Class C	Includes hallucinogens, hash, and LSD.
Class D	Marijuana.

SMSA Standard Metropolitan Statistical Area.